Winchester City Council

Draft Infrastructure Study

September 2010

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Glossary

CIL	Community Infrastructure Levy.
Code for Sustainable Homes	A framework which measures the environmental sustainability performance of new homes against a range of criteria and standards.
Core Strategy	A Development Plan Document which will set out the spatial vision and objectives for the future of Winchester District up to 2026, with the strategic policies necessary to deliver that vision.
DNO	Distribution Network Operator – energy supplies
Exception Sites	Sites outside defined settlement boundaries, where an exception to policy is allowed to enable 100% affordable housing to be developed.
HCC	Hampshire County Council
HWRC	Household Waste Recycling Centre
IGT	Independent Gas Transporter - Maintain and own local gas transportation networks which connect into the Gas Distribution Network
Intermediate affordable housing	PPS3 definition: - "Housing at prices and rents above those of social rent, but below market price or rents, and which meet the criteria set out above. These can include shared equity products, other low cost homes for sale and intermediate rent".
LAP	Local Area for Play
LDF	Local Development Framework
LDZ	Local Distribution Zone – Zones for gas provision to suppliers
LEAP	Local Equipped Area for Play
LRN	Local Road Network
MUGA	Multi Use Games Area
NEAP	Neighbourhood Equipped Area for Play
PCT	Primary Care Trust
PPS	Planning Policy Statement
PUSH	Partnership for Urban South Hampshire. A sub- regional Partnership of 11 local authorities from the New Forest in the west to Havant in the east, set up to co-ordinate economic development, transport, housing and environmental policy within South Hampshire.
Renewable Energy	Energy that occur naturally and repeatedly in the environment, such as wind and solar power. Combustible or digestible materials are also regarded as renewable sources of energy.

S106 Legally binding agreement between the developers and local authorities which sets winfrastructure is required, when it is required who/how it will be delivered. It will also set o financial contributions required from the dev to provide the necessary infrastructure.	l and out the
S278 This is the process by which roads are adop the highways authority (HCC), and become highways.	
SDA Strategic Development Area	
Social rented housingPPS3 definition: - "Rented housing owned a managed by local authorities and registered landlords, for which guideline target rents ar determined through the national rent regime may also include rented housing owned or managed by other persons and provided une equivalent rental arrangements to the above agreed with the local authority or with the Ho Corporation as a condition of grant".SHMAStrategic Housing Market Assessment	social e it der e, as
Sustainable Community The high level visioning document for an are	
Strategydealing with wide social, economic and environmental issues that affect the District. LDF is a key delivery mechanism of the Sustainable Community Strategy	
SRN Strategic Road Network	
UIP Utility Infrastructure Providers - Construct ga infrastructure on behalf of their customer wh are then adopted by IGTs.	
WCC Winchester City Council	
WWTW Waste Water Treatment Works	

1 Executive Summary

- 1.1.1 The infrastructure study sets out in broad terms the range of social and physical infrastructure that might be required to support development proposals contained within the Core Strategy of the emerging Winchester District Local Development Framework (LDF). It is important piece of supporting evidence for dialogue with the local community and service providers to identify what social and physical infrastructure the district may require over the next 15 years.
- 1.1.2 The study collates the plans and proposals of relevant organisations and service providers which have a bearing on the social and physical infrastructure across the district.
- 1.1.3 This study provides a summary of current and future infrastructure requirements assessed by infrastructure providers during research carried out between July and September 2010.
- 1.1.4 The need to provide the necessary social and physical infrastructure identified in this study in a timely manner will inform the process of determining the District's development requirements, in order that where development is permitted it is supported by the delivery of the necessary infrastructure.
- 1.1.5 The conclusion of this Study is that there are a number of geographic areas where current infrastructure provision is deficient, and further development will worsen the situation if the appropriate infrastructure is not put in place at an early stage of the development process.
- 1.1.6 Although it may be expected that economic conditions will move through more than one cycle over the next 15 years, infrastructure provision will prove particularly challenging over the first few years of the LDF as developers will be expected to fund the majority of infrastructure requirements directly related to their development with limited public sector support even for strategic infrastructure.
- 1.1.7 Therefore innovative ways of securing the required levels of infrastructure will need to be explored to ensure that development is possible.
- 1.1.8 The main deficiencies are not surprisingly around highways and transport infrastructure. The strategic road network is particularly stressed at times. Although it will be possible to put in place various mitigation measures, for example junction improvements and traffic management, it will not be possible to build our way out of the problems currently facing the District, and 'smarter choices' will be required to reduce the demand for travel by the private car.
- 1.1.9 The capacity of education facilities, especially primary education, is currently an issue in certain parts of the District, particularly in the Winchester town area. New development will be expected to meet its own requirements in this respect, but significant improvements in areas which are not facing development pressures are unlikely.
- 1.1.10 Where secondary education capacity is limited particularly around the Whiteley area, development will be expected to contribute towards infrastructure to ensure that the situation is not worsened. Public funding for new and improved

school buildings to address existing problems is likely to be scarce for some time to come.

- 1.1.11 The networks of open space, countryside and outdoor recreation provision known as 'green infrastructure' is increasingly recognised for its role in improving the quality of life of communities, and also for its role in mitigating any adverse impacts on environmentally sensitive sites caused through development pressure.
- 1.1.12 There are issues for the City Council to address in securing appropriate 'cutting edge' infrastructure to adapt to the challenges of climate change, and ensure that the District remains competitive into the 21st century. This again will require the Council to implement new policies in the areas of renewable energy and communications technology.
- 1.1.13 The Council is an active and support member of the Partnership for Urban South Hampshire (PUSH) and the Council's agreed strategy is to look to meet economic growth targets and housing needs in the PUSH part of the district through two strategic sites at West of Waterlooville and North Whiteley. A key requirement of these developments (and therefore partly a determinant of their scale) is that they do not create unsustainable pressure on existing infrastructure and that they form cohesive and sustainable communities, integrated with the existing development.
- 1.1.14 Although viability will need to be assessed as masterplanning proceeds, there would not appear to be any significant items of infrastructure required to bring forward the strategic sites that cannot be funded and provided in a timely fashion. This includes a new primary and secondary school at North Whiteley, and the completion of Whiteley Way.
- 1.1.15 This study will inevitably need to be up-dated and revised as a consequence of the consultations and community engagement which will be undertaken as the Core Strategy is developed, and new opportunities and deficiencies are identified.

2 Introduction

- 2.1.1 This infrastructure study identifies in broad terms the range of social and physical infrastructure required to implement the spatial development strategy of the Winchester District Core Strategy. It refers to the relevant plans and proposals of other organisations and service providers, where these are required to deliver elements of social and physical infrastructure across the Winchester District.
- 2.1.2 Following the revocation of the South East Plan, the Council is currently considering the housing needs and requirements for the parts of the District currently defined as Winchester Town, Market Towns and Rural Areas (including the rural parts within the PUSH area) in the emerging Core Strategy. In the meantime the Council has resolved to continue with the development strategy for the remainder of the PUSH area which was in the former SE Plan.
- 2.1.3 This Study will inform the process of engaging with the local communities and service providers to help determine housing requirements, and to match potential housing sites with infrastructure provision in the District. It will

inevitably need to be up-dated and revised as a consequence of those consultations. It therefore seeks to provide a 'snapshot' of the range of infrastructure needed to support the Core Strategy at the present time and identify any current shortfalls.

2.1.4 The infrastructure study mainly looks at the infrastructure needed to provide housing within the District. The proposed Strategic Allocations DPD will include other forms of development or a mix of uses which will also need infrastructure provision.

2.2 Structure of report

- 2.2.1 Sections 1 and 2 of this Study summarise briefly the relevant policy background to the provision of infrastructure, at national and local levels, including the information provided in the Hampshire Community Infrastructure document to identify where possible the specific requirements for the District.
- 2.2.2 Section 3 defines the types of infrastructure and responsibilities for the provision of such to ensure that the development identified in the Core Strategy can be delivered.
- 2.2.3 Infrastructure is broken down into the following:
 - Transport covering Strategic and Local Road Networks, Parking, Public Transport, and Footpaths/Bridleways and Cycle Tracks.
 - Green Infrastructure, Sports, Open Space and natural green space
 - Housing Affordable Housing including Extra Care housing
 - Education provision covering from nursery to higher and further education
 - Health facilities and social services including primary and acute care
 - Social Infrastructure including creative Industries, Arts and Culture including Community Halls
 - Emergency Services Police Service
 - Emergency Services Ambulance Service
 - Utilities Services Gas and Electricity Provision
 - Renewable Energy
 - Utility services Waste and Resource Management
 - Utility services Water Management Fresh Water Abstraction and Foul Water Discharge
 - Utility services Water Management Flood defences
 - Utilities Service: Communications
- 2.2.4 Sections 4 to 7 show the infrastructure delivery for the proposed Strategic Allocations. This comprises of a schedule of infrastructure requirements, setting out in broad terms the responsibilities for provision and the anticipated costs of provision across the District.

2.3 Policy Background

Planning Policy Statement (PPS) 12: Local Spatial Planning

- 2.3.1 PPS 12 provides the national policy on local spatial planning, and emphasises the importance of infrastructure delivery in the spatial planning process.
- 2.3.2 The City Council is required to produce a delivery strategy which sets out how the objectives of the Core Strategy will be achieved, by setting out "how much development is intended to happen, where, when and by what means it will be delivered". This is described as being "central" to the spatial planning process. It is meant to remove uncertainties as to whether the provision of infrastructure will match the rate of development.
- 2.3.3 As background to the delivery strategy, the Core Strategy is to be "supported by evidence of what physical, social and green infrastructure is needed to enable the amount of development proposed for the area, taking account of its type and distribution". It is to specify who will provide the infrastructure and when it will be provided, drawing on the strategies or investment plans of the local authorities and other organisations.
- 2.3.4 The infrastructure planning process is expected to "identify, as far as possible:
 - infrastructure needs and costs;
 - phasing of development;
 - funding sources; and
 - responsibilities for delivery."
- 2.3.5 The infrastructure requirements of any strategic sites allocated within the Core Strategy are to be specified, with a broad assessment of their viability, to give confidence that there are no 'showstoppers' which would hold back the delivery of the development.
- 2.3.6 The Infrastructure Study is expected to form part of the evidence base for the Core Strategy, and therefore it will require "timely, effective and conclusive discussion with key infrastructure providers" during its preparation. To achieve this, "key infrastructure stakeholders are encouraged to engage in such discussions and to reflect the core strategy within their own future planning". However, the Government recognises that there may be some uncertainty and considers that contingency planning may be required where provision is uncertain.

The PUSH Infrastructure Study

2.3.7 A report on "Critical Other Infrastructure Requirements", covering all types of infrastructure except transport, was produced for the growth area of South Hampshire (the PUSH area) in November 2006 for the 2006 Examination in Public. The southern part of Winchester District lies within this area. The report sets out the responsibilities and broad requirements for each type of infrastructure, although some of the information was incomplete. Even with the level of information presented, the report concluded that existing funding sources would be insufficient to meet infrastructure needs and that it was doubtful whether new sources of funding would be able to bridge the gap. It

therefore highlighted a need for significant additional Government funding. The Government therefore allocated additional funding as part of the New Growth Points programme to support work on infrastructure needs

The Hampshire Community Infrastructure Study

2.3.8 Hampshire County Council has now extended and developed the information in the above report to apply to the whole of Hampshire, to provide more complete information for LDF preparation. The Hampshire Community Infrastructure Study was published in April 2009, and the intention is to update it annually to feed into the Districts' Annual Monitoring Reports. The County Council has worked with the service providers to provide more information than that included in the PUSH study, but it is recognised that there are still gaps in the information provided.

Infrastructure in the Winchester Development Framework: The Core Strategy

- 2.3.9 Government advice in PPS 12 places significant emphasis on the need for this Study to support the development proposed in the Core Strategy, setting out how, where, and when the necessary infrastructure is to be provided. It has therefore been developed to accord with this advice, and to complement Policy CP24 Preferred Option version of the Core Strategy. This requires all development proposals to provide or contribute towards the infrastructure needed to support them, in accordance with the details and required timing of provision set out in this Study.
- 2.3.10 In 2009, the Council received advice from the Planning Inspectorate on the level of detail needed on infrastructure delivery to progress the Core Strategy. The Council is expected to demonstrate that infrastructure requirements for strategic allocations which are to come forward early on in the Plan period should be resolved. This applies to requirements which affect the wider environment: issues affecting the site itself do not need to be detailed at this stage. The Council must also demonstrate that infrastructure requirements that may have an impact on the rest of the District have also been resolved. This includes setting out what is to be delivered by when and provide evidence of cost and funding sources particularly for the early years of the plan.
- 2.3.11 The PUSH and Hampshire County Council Studies referred to above have considered non-transport infrastructure only, with transport being considered separately. This Study includes transport, and therefore gives details of all the types of infrastructure necessary to deliver development in a single document. It aims to identify all the infrastructure requirements for the specific development proposed in the District over the next 20 years.
- 2.3.12 The Core Strategy will the subject of a Sustainability Appraisal and Habitats Regulations Assessments to test emerging policies, the outcome of which is the likely identification of various items of infrastructure to avoid or mitigate potential impacts on sites protected for their nature conservation importance

Sustainable Community Strategy

- 2.3.13 The updated Winchester Sustainable Community Strategy (2010) focuses on 3 objectives for the District; to achieve:-
 - High Quality Environment
 - Active Communities
 - Prosperous Economy

2.4 Potential sources of funding for infrastructure

- 2.4.1 Government and sub-regional funding for major infrastructure projects remains uncertain at the present time. The Council together with its partners, will need to look for innovative ways to fund and provide the necessary infrastructure
- 2.4.2 Although some types of infrastructure will be provided on-site as part of each development, particularly within the strategic sites, a significant part of the infrastructure required in the District is likely to be provided or supported by developer contributions. Initially, contributions will be sought through agreements under Section 106 of the Town and Country Planning Act 1990 (as substituted by the Planning and Compensation Act 1991), with standard charges or formulae being set where it would simplify the process. The process for seeking contributions and the contribution levels may be set out in a future Supplementary Planning Document.
- 2.4.3 The previous Government introduced the Community Infrastructure Levy (CIL) and the City Council will consider whether its use would be a simpler and better option for securing certain types of infrastructure. Any introduction of a CIL in the District would require the preparation of an infrastructure charging schedule for those elements subject to the Levy.
- 2.4.4 The new Coalition Government has announced its intention to provide funding to 'incentivise' those communities facing new development. Again once the details of this scheme become clearer, the Council and key partners will need to collaborate on how this funding might in the future assist in meeting local infrastructure requirements

3 Key Infrastructure Areas

3.1 Transport

Relevant Sustainable Community Strategy Policies:

- High Quality Environment
- Active Communities
- Prosperous Economy

Other Studies/Strategies Providing Guiding Principles

- <u>2nd Hampshire Local Transport Plan (LTP 2) 2006-2011</u>
- <u>Third Hampshire Local Transport Plan (LTP 3) consultation draft</u>– final to be published by March 2011
- <u>Car Parking Standards SPD 2010 WCC</u>
- <u>Control Period 4 Delivery Plan update 2010, Network Rail</u>
- <u>Countryside Access Plans (Forest of Bere, South Downs, Hampshire</u> <u>Downs and Test and Itchen)</u>
- Delivering a Sustainable Transport System Study Department for Transport (DAST)
- <u>Funding transport infrastructure for strategically significant developments</u>, <u>2009. Department for Transport</u>
- Great Western Route Utilisation Strategy March 2010
- Highways Agency business plan
- <u>Highways Agency's (HA) Regional Network Report (RNR) for the South</u> <u>East 2008</u> (2010 version due out later this year).
- Highways Agency business plan
- Local Transport Scheme List, 2010. Winchester City Council and Hampshire County Council
- M27 Corridor Study, Transport for South Hampshire 2010
- M27 Corridor Parallel Study, TfSH 2010
- Road Transport Forecasts 2008 Results from the Department for Transport's National Transport Model
- Winchester District Local Development Framework Transport Assessment Stage 2 Report November 2009
- Winchester Town Access Plan, Consultation Draft 2010

Definition of Infrastructure

- 3.1.1 The Highways Agency manages the majority of the Strategic Road Network (Trunk Roads and Motorways) in Winchester which includes the M3, M27, A34, A303 and A3 (M) (indirect impacts on the A3M) and A32 (County road).
- 3.1.2 Hampshire County Council is the Highway Authority for all other roads in the district with the exception of military and other private roads.
- 3.1.3 Transport for South Hampshire has been set up primarily to consider strategic transport interventions with the South Hampshire sub-region. It is effectively the 'sister' organisation to the Partnership for Urban South Hampshire (PUSH). It comprises HCC and Portsmouth and Southampton City Councils as the Highways Authorities for the area.
- 3.1.4 A key component in transport infrastructure is the provision of off-street parking: this will strongly influence travel patterns both at the origin and destination of many potential car trips. The Council has recently adopted a Car Parking Standards SPD to address parking in new residential development. Existing parking in Winchester Town is shaped mostly by the dense network of terraced streets which allow for little or no parking on-site resulting in on-street parking. Resident parking zones are used in some areas of Winchester Town to manage parking, although some are oversubscribed. The <u>Winchester Town Access</u> <u>Plan</u> (currently out for consultation until 14 November 2010) sets out the Council's approach to off-street car parking within the town over the next 20 years. Car parking in the rural areas is less constrained, but more essential than within larger settlements as alternatives such as public transport are lacking.
- 3.1.5 Public transport is an important part of transport infrastructure. For the purposes of this study, bus service companies have been contacted, but as this study looks at a strategic scale this information has not been forthcoming. Information is therefore not included as the bus service provision will not prohibit development. Work on obtaining information on bus services in the District will be gathered through the facilities survey. As part of this on-going work it will be important to identify supporting infrastructure to help improve bus services, such as better information on services and timetables, and accessible bus shelters.

Lead Organisations involved

- Highways Agency (HA)
- Hampshire County Council (HCC)
- Transport for South Hampshire (TfSH)
- Department for Transport (DfT)
- Winchester City Council
- Network Rail
- South West Trains
- Bus operators

Standards/triggers

- 3.1.6 Circular 02/2007 sets out the general presumption that the capacity on routes of strategic national importance will not be enhanced and there will be no additional accesses to motorways and other routes of strategic national importance purely to accommodate new developments. Modifications to existing junctions will be carried out only where traffic flows and safety will not be adversely affected. Connections to slip roads and/or connector roads will not be permitted.
- 3.1.7 New developments which may have an impact on the local and strategic road networks will be required to provide transport assessments which show that operating capacity will not be exceeded through the review period. If capacity on the strategic network is likely to be exceeded, then any improvements will be subject to environmental and deliverability considerations which will need to be agreed with the Highways Agency and will be carried out at the expense of the developer via the provisions of a S278 agreement. For all development, the circular expects that demand management will be employed, mainly through travel plans.

Current level and future capacity/deficits and measures in place

Strategic Road Network (SRN)

- 3.1.8 Winchester District has high levels of commuting into and out of the District which contributes to the overall pressure on the SRN. Some communities have higher commuter rates than others. For example, Whiteley has one of the highest out-commuting rates in the PUSH area¹ despite the high level of employment in the immediate area. The commuter journeys from the District are also farther than any other district in Hampshire, this is in part due to the access to the motorway network and good rail links to London and the south coast.
- The SRN within Winchester District suffers from congestion around the M3 and 3.1.9 A34 near junction 9 particularly with tourist traffic at weekends². High daily stress³ levels have been recorded at junctions 13-14 of the M3 and Junction 9 of the M27². Stress indicates that the network is not working efficiently and can result in economic costs.
- 3.1.10 Other sections of the SRN in the South East which are stressed and which may affect the SRN in the District include the M3 junctions 8 and 10-14 and M27 junctions 3-4 and 5-9 with stretches of the SRN along the M3 (J2-3), A3, A27 and A31 being the most inefficient in the South East SRN². Figure 3.51 of the draft Hampshire Local Transport Plan shows the pattern of traffic flows on the SRN in Hampshire in 2004.
- 3.1.11 Traffic growth on the SRN in Hampshire is increasing by around 2% per year; much of the growth includes short-trips⁴. Subsequently additional traffic on the

Winchester District Local Development Framework Transport Assessment Stage 2 Report Final Report, 2009. MVA Consultancy ² Highways Agency's (HA) Regional Network Report (RNR) for the South East 2008 and LTP3

³ Stress describes where the flow of traffic surpasses the capacity of the road and is congested for longer than just the morning and evening peak hours

⁴ Hampshire's 2nd Local Transport Plan, 2006. Hampshire County Council

SRN Junctions and links would require careful consideration of mitigation measures including demand management measures⁵.

Local Road Network (LRN)

- 3.1.12 The LRN in Winchester Town and the surrounding wards is in some locations above capacity and suffers congestion during am and pm peak periods. Winchester Town is recognised as a congestion 'hot spot'⁴ although there has been no significant increase in traffic levels within the Town since 1990⁶. Across Hampshire in general, traffic has only increased by an average of 1% per year over the last five years⁴, mainly because the LRN is at/near capacity and more short journeys moved across to the SRN which had a greater capacity.
- 3.1.13 HCC are commissioning a Road Network and Traffic Management Stage 2 Study to identify how these existing capacity issues could be resolved. It is anticipated that the results of this study will be available in 2011.
- 3.1.14 HCC and Winchester City Council have agreed and published a list of <u>Local</u> <u>Transport Schemes</u>. This list details local road infrastructure improvements for which it is considered reasonable to seek contributions from development proposals if mitigation for the impact of the development is needed. The contribution will be calculated using the HCC tariff.

Rail Network

- 3.1.15 There are four stations located in Winchester District. The main station is Winchester which provides direct links to the Midlands, the North, and Scotland but mainly centres on commuter travel to London. Shawford and Micheldever are smaller, local service stations on the same line. Botley station is on the East-West route between Eastleigh and Portsmouth.
- 3.1.16 The London route is better served than the East-West routes. Improvements are being considered to double track the Botley line and create an Eastleigh Rail Chord so that the East-West line can link directly to Southampton. Pinch points have been identified between Shawford and Winchester, although there are no short-term proposals to fund improvement works for this section.
- 3.1.17 The Great Western Route Utilisation Strategy sets out options and recommendations for future rail management. For the routes running through Winchester, the recommended options to address the connectivity and capacity issues affecting the south coast lines are to⁷:-
 - Extend the Newcastle-Reading service down to Southampton adding six additional trains a day in each direction. This option does not compromise the forecast growth in freight movement to 2030.
 - Increase the number of carriages on the Manchester-Bournemouth route.
- 3.1.18 The routes running from the South Coast through Winchester are part of the second busiest freight corridor to London. Recent works have been carried out to enhance the Southampton to West Coast gauge which has modified the line to allow taller shipping containers to now be carried by rail. These taller

⁵ <u>Circular 2/07: Planning and the Strategic Road Network, 2007. Department for Transport</u>

⁶ HCC response to questionnaire

⁷ these options are not committed

containers are increasingly being used in the ports as a more efficient transportation container.

Footpaths, bridleways and byways

3.1.19 There are c.800km of public rights of way in the District which are predominantly footpaths, but also include bridleways and byways. These are maintained by HCC. Some of the routes have become fragmented or do not lead to desired destinations.

Cycle ways and routes

- 3.1.20 There are numerous <u>cycle routes mapped within Winchester Town</u>; most of these are on roads, but contra flows have been provided along some key routes.
- 3.1.21 Medium distance routes have been established around the District. There is a 26 mile <u>Winchester Cycle Trail</u> (17 miles of which is off road) which starts at Cheesefoot Head and runs through Winchester Town, Crawley and Micheldever Woods and back through New Alresford. There is also the <u>Sparsholt Cycle Trail</u> which is 26 mile (16 miles off road) around Winchester running through Sutton Scotney and Littleton and another shorter 14mile <u>Farley Mount route</u> also available. These routes are established and maintained by HCC.
- 3.1.22 Winchester also benefits from longer distance cycle routes with a <u>National Cycle</u> <u>Route</u> running from Reading down to Winchester mainly on-road. It is planned to extend this route along the Itchen to link up with routes through Eastleigh. National Cycle routes are set up by Sustrans, a registered charity. There is also an important <u>National Byway route</u> which starts and finishes in Winchester and loops to Shaftesbury, forming part of a 170mile route through South West England. These routes are set up by the National Byway registered charity who is planning to extend this route to Glastonbury and also link it up to the West Midlands route at Cirencester.

Future Highways Capacity

- 3.1.23 In 2008 the Government forecast that in England there will be a 17% rise in traffic volume and congestion by 2015 and a 32% rise in traffic/ 37% rise in congestion by 2025 based on a 2003 baseline⁸. Such a rise in traffic growth would increase congestion on the M3 and increase traffic within the City.
- 3.1.24 Land use planning policy and demographic modelling were the most influential factors affecting the forecasts as increased housing and employment will put extra pressure on the local road network as well as the motorways and trunk roads. However, it is important to note that the forecast used the housing and employment targets set out in the South East Plan which has since been revoked and the forecast figures may subsequently differ from the District's new housing aspirations.
- 3.1.25 It should be further noted that the County Council has introduced a 'smarter choices' strategy to help reduce, and manage car trips, in order to achieve a modal shift away from private car trips. This will be more effective in larger

⁸ <u>Road Transport Forecasts, 2008. Results from the Department for Transport's National Transport</u> <u>Model</u>

developments, and should help reduce the rate of increase in traffic volumes and congestion, but is unlikely to solve the underlying problems in the short term.

- 3.1.26 A number of schemes have recently been carried out to address existing traffic issues. On the SRN, there have been recent improvements to junctions 3-4 and 11-12 on the M27 (2009). Following on from these projects, the DfT/HA will reassess the feasibility of using the hard shoulder south of J9 of the M3 and along the M27 though 'Delivering a Sustainable Transport System'. However, any future works would not take place until after 2014.
- 3.1.27 On the LRN a new South Winchester Park and Ride has been built to alleviate pressure on Romsey Road and Winchester town centre. A traffic signal 'gating' on Chilbolton Avenue has also been introduced to help alleviate pressure on the Romsey Road by proving gaps for outbound traffic in the PM peak period.
- 3.1.28 Future considerations on the LRN include⁹:-
 - the construction of another Park and Ride site to the North of Winchester;
 - widening a section of East Lane near the M3;
 - introducing 2 way traffic along North Walls and Friarsgate;
 - improved bus networks linking Winchester with major centres;
 - rail improvements including Botley Line double tracking and Eastleigh Rail Chord; and
 - development of the Botley Bypass and Chickenhall link road.

These proposals are all subject to funding being available in future.

3.1.29 Opportunities to improve the Rights of Way network will also be considered. Upgrading footpaths would allow cyclists and horse riders to also use them and there may also be opportunities to re-link footpaths. New development, specially any allowed on a green field site or adjacent to the urban area will be expected to provide new or improved footpath and cycle routes linking with the surrounding area

⁹ <u>Winchester District Local Development Framework Transport Assessment Stage 2 Report 2009</u>

Area	Origin of information	Aspirations	
Bishops Waltham	 Parish Council letter to WCC re projects they would like to see S106 monies put towards 	 New sites/improvement to parking provision, including cost subsidies. New/improved pedestrian crossings. Pedestrianisation and environmental improvements to St George's square and upper High Street. Relocation of St Georges Square bus stop to Winchester Road and improvements to bus shelters. General highway improvements for pedestrians/cars/cyclists. Public car parking/public ownership and improvements to Abbey Field. Provision of roundabout at Claylands/Winchester Road. 	
New Alresford	Town Health Check	 Review, extend and promote the CANGO scheme. Improve bus transport and establish a Quality Bus Partnership. Create cycle tracks. 	
Otterbourne	Parish Plan	Develop a strategic road / traffic policy for the village.	

Table 1: Current level of Infrastructure. Transport aspirations and projects identified within Parish/Community Plans

Area	Origin of information	Aspirations	
	Parish Plan	 Improve public transport to allow children to access after-school activities. 	
		 Improve public transport to leisure sites outside the parish. 	
Wickham		Traffic calming in Winchester Road.	
		Traffic calming in School Road.	
		Traffic calming and gritting on Knowle Road.	
	Village Plan	New bus route via the railway station and hospital.	
South Wonston		 Create a cycle path between Sutton Scotney, South Wonston and Winchester. 	
	Parish Plan	 Improved public transport - especially bus services to Southampton & Fareham. 	
Whiteley		Improve poor road access.	
		Address traffic congestion.	
	Community Action Plan	Increase level of bus service after 7PM.	
Stanmore		 Investigate the feasibility of improving traffic flow and access. 	

Table 2: Infrastructure measures being considered. Transport requirements for the Non-PUSH area of Winchester and on proposed Strategic Allocation Sites in PUSH.

Area	Measures under consideration	Funding mechanism	Current Deficits in provision and General Comments:
	Off-site highway improvements to mitigate traffic impacts of development around Winchester City may require improvements on the SRN such as the revision of existing road markings to provide a third lane along the southern over bridge of Junction 9.	This would be funded by the developer with the cost to be agreed subject to full transport assessment and S106 agreement if required as a result of a major development.	 The HA would be concerned with any major development around Winchester which would increase traffic on the M3 J9 and J11 and A34/A272 junction. There are no current proposals to increase capacity at these
Non-PUSH area of Winchester	The current LRN is at capacity and development at this site will need to demonstrate that it will offset any impact to the LRN.	HCC will require the submission of further information on the impact to the existing LRN and the phasing of development with current road junctions. The developer would need to enter into a S106 agreement with HCC to secure off-site highway works and financial contributions if required as a result of a major development.	junctions. Development proposed in Winchester town could therefore have a material impact on the M3 Junctions 9 and 11 and motorway flows to the south of Winchester at peak times and a marginal impact on A34/Andover Road Junction
	 Future considerations on the LRN include :- widening a section of Easton Lane near the M3; introducing 2 way traffic along North Wall and Friarsgate; improved bus networks linking Winchester with major centres 	 Developer funded if required as a result of new development. Funding unknown – likely to be Local Authority Developer funded if required as a result of a new development. 	 if not mitigated¹⁰. The LDF Transport Assessment considered that sites in Winchester Town were only likely to have a marginal impact on the A34, but would add to existing

¹⁰ Winchester District Local Development Framework Transport Assessment Stage 2 Report Final Report, 2009. MVA Consultancy

Area	Measures under consideration	Funding mechanism	Current Deficits in provision and General Comments:
	 the construction of another Park and Ride site to the North of Winchester; 	 Developer funded if required as a result of a new development. The MVA Study¹⁰ estimated this may cost £0.25m for a major development to the North of Winchester (See Appendix 1). 	congestion on the M3 (11) and higher traffic levels in the city centre and B3420 Andover Road if a transport improvement package was not implemented.
	 Preparation and monitoring of travel plans for residential, employment, schools 	 Developer funded. The MVA Study¹⁰ estimated this may cost between £0.8m to £1.35m capital and between £0.06m and £0.08m revenue funding for a major development to the North of Winchester (See Appendix 1) 	 Demand management schemes will be required to prevent potential increases, funded by developers such as those set out in Appendix 1 of this report.
	 Non residential development may also need a Transport Assessment (and Travel Plan) to support a planning application 	 Based on HCC transport contributions policy a 40-60,000m² non residential development may be expected to provide a transport contribution of £1.7m - £2.6m, depending on the eventual proposed floor space. 	• The DfT/HA will reassess the feasibility of using the hard shoulder south of J9 of the M3 and along the M27 though the 'Delivering a Sustainable Transport System'. However, any future works would not take place until after 2014.
North Whiteley	 Off-site highway improvements to mitigate traffic impacts of the development 	Developer funded	Whiteley is a car dominated settlement and further development would add traffic to an already

Area	Measures under consideration	Funding mechanism	Current Deficits in provision and General Comments:
	 Plans to extend and complete Whiteley Way (7) and works to junction 9 of the M27 (1) are being considered; this would have to be delivered as part of a major development at North Whiteley. (1) Junction 9 Corridor (Whiteley Roundabout/ J9/ Segensworth Roundabout/ J9/ Segensworth Roundabout) Highway improvements HOV lane Bus priority measures Signalise Whiteley Way Roundabout 	 Developer/ HCC/ Regional Funding. Cost estimated at £2m - £5m. This is to be implemented during Phase 2 of development (1st phase accommodated by Smarter Choices/ Public Transport 'Trip Credits') 	 congested junction 9 of the M27¹¹. The majority of car journeys from Whiteley cross the M27 and through Segensworth, impacting on J9 of the M27¹². Development at Fareham Strategic Development Area (SDA) would intensify this problem further. The transport requirements are all subject to the
	(2) A3051 Botley Road Improvement (between North Whiteley and A334 Station Hill)	 Developer/ Regional Funding (if incorporating strategic PT priority). Cost estimated at £1m to be delivered upon connection of Whiteley Way to Botley Road. See (8) 	 outcome of a full transport assessment. Demand management is needed for development at North Whiteley. Mitigation is being looked at through a
	 (3) A3051 Botley Road/ A334 Station Hill Junction Improvement 	 Developer/ Regional Funding (if incorporating strategic PT priority). Cost estimated at £0.25m to be delivered upon connection of Whiteley Way to Botley Road. See (8) 	 feasibility study and modelling. Land has been reserved for a Botley Bypass which could link with the extension to
	(4) Botley Village Traffic Management	Developer (Proportional contribution	Whiteley Way. But this is not

 ¹¹ Winchester District Local Development Framework Transport Assessment Stage 2 Report Final Report, 2009. MVA Consultancy
 ¹² M27 Corridor Study, Transport for South Hampshire 2010

Area	Measures under consideration	Funding mechanism	Current Deficits in provision and General Comments:
	Proposals	to total cost). Cost estimated at £0.1m to be delivered upon completion of (8), (2) and (3)	required as a consequence of the North Whiteley development and is not justified on transport
	 (5) Cycle improvements on A3051 (North Whiteley to Botley Station) 	 Developer to fund. Cost estimated at £0.3m to be delivered inline with (2). 	grounds, although it may have some environmental justification. Given that the Hedge End SDA is no longer
	 (6) Pedestrian/ cycle link beside Whiteley Way/ M27 J9/ A3051 Southampton Road 	 Developer/ HCC to fund. Cost estimated at £1m to be delivered during phase 2 of the development. HA involvement needed. 	being promoted, funding is unlikely to be available for this project in the near future.
	 (7) Completion of Whiteley Way and secondary access streets 	 Developer funded. Cost estimated at £5m to be delivered during phase 2 of the development. 	 This (6) is one of 2 options being considered by M27 Parallel Study for improved pedestrian links across M27.
	 (8) Whiteley Way Extension - Bus priority infrastructure 	 Regionally Funded. Cost estimated at £2m to be delivered either in line with (7) or later with land safeguarded by developer 	
	 Enhanced public transport services – local services and contribution towards strategic services 	 Developer contributions/ HCC/ regional funding. Cost estimated at £6.6m. Local services will be delivered from start of development. Strategic services dependent upon wider growth timescales. 	
	Improved Bus Stop Infrastructure (including RTPI) –within development	 Developer funded. Cost estimated at £0.5m to be delivered during phase 1 	

Area	Measures under consideration	Funding mechanism	Current Deficits in provision and General Comments:
	and existing residential and employment areas.	of the development and then commensurate with build-out.	
	 Preparation and monitoring of travel plans for residential, employment, schools 	 Developer funded. Cost estimated at £1m – 1.5m to be delivered during phase 1 of the development and then continued PTP throughout development build-out. 	
	 Travel Plans (Including personalised Travel Planning within existing local residential and employment areas to achieve required Trip Credits) 	 Developer funded. Cost estimated at £0.5m 	
	 Unspecified off-site highway junction improvements to mitigate traffic impacts of the development 	 Developer funded (Grainger). Cost estimated at £1.1m. 	 A full package of mitigation measures in the Havant district have been agreed between the developers and
West of Waterlooville	 Grainger Site Access Infrastructure Milk Lane Construction Access Southern Access Main Access to Grainger site Purchase of additional land to secure Southern Access 	 Developer funded (Grainger). Cost estimated at £10.26m. 	Highways Authority.
	 Taylor Wimpey Infrastructure Works Hambledon Road (Primary Access) Hambledon Road (Secondary Access) Hulbert Road/ Tempest Avenue Junction A3(M) Junction 3 Improvements to A3M 	Developer (Taylor Wimpey) funded.	

Area	Measures under consideration	Funding mechanism	Current Deficits in provision and General Comments:
	 Off site highways works Other off site highways contribution Purbrook Way/ Stakes Road/ Stakes Hill Road/ Crookhorn Lane Safe Routes to School – Crookhorn College to Southdowns College 2 x Toucan Crossings along London Road Maurepas Way Toucan Crossing South Link to Brambles Business Park on and off site 	 Developer funded (Grainger). Cost estimated at £3.6m. 	
	 On site spine roads 	 Developer funded. Cost estimated at £15.5m. 	
	 Link between Taylor Wimpey Site and Grainger within the MDA 	 Developer funded (Taylor Wimpey and Grainger). Cost estimated at £0.5m. 	
	• Provide a pedestrian and cycle link between the development and the Town Centre. The scope of this project needs to be agreed with WCC & HBC	 Developer funded (Grainger). Cost to be agreed. 	
	 Enhanced public transport services 	• Developer funded (Grainger). Cost estimated at £1.125m. The A3 bus rapid transport corridor has been provided to accommodate current and future needs.	
	Preparation and monitoring of travel	Developer funded (Grainger). Cost	

Area	Measures under consideration	Funding mechanism	Current Deficits in provision and General Comments:
	plans for residential, employment, schools	estimated at £1.1m. Residential Travel Plan to be implemented prior to occupation. Work place travel plan prior to occupation of traffic generating units. School travel plan prior to occupation	
	 Improvements to the rail line between Fareham to Eastleigh are considered. These improvements do not form part of the emerging transport strategy, and remain a long term aspiration. 	 Redoubling the line Botley - ca. £60m. Eastleigh chord – ca. £55m¹³. 	
Fareham SDA	• A Bus Rapid Transit (BRT) network is being developed for south Hampshire with the first phase between Gosport and Fareham funded by DCLG (through CIF) and proposed phases to link in with Fareham SDA.	 Phase 1 of the scheme is estimated to cost £20m funded by central government¹⁴. 	

 ¹³ <u>2nd Hampshire Local Transport Plan (LTP 2) 2006-2011</u>
 ¹⁴ <u>Transport for South Hampshire Bus-Rapid-Transit information</u>

Time Line

- 3.1.30 The next round of central Government funding to be allocated to projects on the SRN will be through the Highways Agency investment plan. The HA are using the Delivering a Sustainable Transport System (DASTS) to assess investment post 2014 and Network Rail's investment programmes on which the Office for Rail Regulation will make a final determination in 2012.
- 3.1.31 Funding for the LRN will be agreed through the Hampshire Third Local Transport Plan (LTP3) informed by the DASTS process. A DASTS report on planning for transport in the South East for 2014 and beyond was published in July 2010 and submitted to the Secretary of State. This report identifies investment opportunities across different transport funding streams thereby helping local authorities to align their investment programmes in LTP3 with Highways Agency and Network Rail investment programmes.
- 3.1.32 The LTP3 is out for consultation between July-September 2010. There are opportunities to feed into the implementation delivery plan during the consultation and possibly in October 2010 when the draft is finalised in light of the Comprehensive Spending review for next four years. The key part of the plan for this document will be the LTP3 implementation plan which will set out the priority projects for Winchester for a rolling 4 year period (*et al.*).

Risks

- 3.1.33 Development can only be expected to fund transport initiatives related to their development. There is a high risk that funding will not be available from government to support new proposals and therefore parts of the transport infrastructure may only be built at later phases in the development when funding is available.
- 3.1.34 Existing issues will have to be funded by the relevant highways authorities and again, this funding may not be forthcoming or significantly reduced in the near future.

Delivery - Funding and contingencies

<u>SRN</u>

- 3.1.35 The HA sets out funding for their part of the SRN through a major schemes programme for routes of national/international importance. Schemes for post 2014 along the M27 were to be assessed as part of the DASTS study which would coordinate regional funding allocations by linking major LTP transport schemes with their SRN major schemes. This may be affected by recent government policy changes.
- 3.1.36 The development process is expected to fund the majority of transport improvements which are required to support major new developments within the District. The DfT will only consider co-funding schemes if they are strategically significant¹⁵. The Highways Agency have already stated that they will not fund

¹⁵ <u>Funding transport infrastructure for strategically significant developments, 2009. Department for Transport</u>

any such improvements required as a result of new development and will not be able to address any existing issues at that location unless it is already committed to do so (set out in Circular 02/2007); there are no Highway Agency schemes in Winchester that have committed priority funding for the 2010/11 year so there will be no junction improvements on the SRN in the District funded by central Government in the near future.

3.1.37 The DASTS, however will assess the need for managed motorway schemes on the M27 to establish spending priorities for transport post 2014 including reassessing the feasibility of using the hard shoulder south of J9 of the M3 and along the M27.

<u>LRN</u>

- 3.1.38 Local Transport Authorities (LTA) currently receive revenue funding for the LRN via the wider local government financial settlement allocated on a formula basis taking into account road length, road condition and other factors. Capital funding (major scheme allocations, integrated transport block allocations and maintenance allocations) is distributed in line with the latest Local Transport Plans agreed by HCC and DfT. A third Local Transport Plan is currently out for consultation, however this document no longer sets out specific funding.
- 3.1.39 Given recent cuts to local government budgets as well as to the transport budget specifically, all proposals already put forward by HCC are under review. Investment in future transport schemes is therefore likely to be significantly reduced resulting in a stricter prioritisation of schemes.
- 3.1.40 A new funding mechanism has been proposed to address the negative impacts of transport on urban areas. This Urban Challenge Fund is not additional funding, but changes the way existing funding can be used. It is anticipated that this funding will be used to finance a wide range transport initiatives and will build on Local Transport Plans initiatives agreed by HCC and DfT. Short-term funding may also be available for Government priorities, such as low-carbon transport infrastructure.
- 3.1.41 For transport initiatives resulting from new development Winchester City Council has signed up to the Hampshire County Council Transport Contributions Policy whereby developer contributions are sought through Section 106 and Section 278 agreements. The second Local Transport Plan for Hampshire (running to 2011) predicted that ca. £6million would be provided through developer contributions to supplement government funding across the county. The Local Transport Schemes agreed by WCC and HCC provides a list of projects which it considers reasonable to seek developer contributions towards if impacts resulting from the development need to be mitigated. For Winchester Town, this should be viewed alongside the emerging Winchester Town Access Plan.
- 3.1.42 If funding is not forthcoming, re-phasing of development may be necessary to address shortfalls.

Rail Network

3.1.43 Investment in the rail network has been agreed to 2014 as part of a 5 year periodic review with the investment cycle following a 30 year strategy for the rail

network. The next periodic review will determine the next round of works to 2019 and will consider the recommended options discussed above for increasing the length of trains and increasing services on the local rail network.

- 3.1.44 It is estimated that works on redoubling the Botley line would cost around £60million. Work to provide an Eastleigh chord would cost in the region of £55million¹⁶. This is not in any current programme and is unlikely to come forward in the short term.
- 3.1.45 Third party investment in the rail network can be agreed with Network Rail and there is a Discretionary Fund which may be available for minor schemes which will benefit the wider operational network. For new stations being served by existing services the promoter may have to provide some pump-priming funding until the station becomes established. However, DfT would expect that fare income would cover additional operating costs and that no additional subsidy would be required after 3 years.

Bus Network

- 3.1.46 Major developments will be expected to contribute towards improving local bus services. The major investment expected in the southern part of the district is the proposal by TfSH to prove a Bus Rapid Transit (BRT) across the sub-region. Initially it will link Fareham to Gosport, but will be rolled out to connect with the SDA north of Fareham, which could benefit Knowle, and eventually to Whiteley.
- 3.1.47 Improvements to the local bus service will be expected as part of both the North Whiteley and West of Waterlooville major developments

Footpaths, bridleways and byways

3.1.48 The County's Countryside Access Plan sets out potential projects and estimated costs and timescales for countryside access and rights of way. If funding is agreed through the HCC Capital Programme 2009/10 to 2011/12, the projects are then delivered through the Local Transport Plan. New development will be expected to improve linkages both through the site and with the adjoining areas, this will be particularly important where the development is near or adjoins the countryside or a major open space. In the PUSH area development will be expected to contribute towards implementing the PUSH GI strategy, by where appropriate improving links to the adjoining countryside to create a linked network of open space.

Primary Delivery Mechanism

- Highways Agency
- Hampshire County Council
- Developers

¹⁶ <u>2nd Hampshire Local Transport Plan (LTP 2) 2006-2011</u>

3.2 Green Infrastructure, Sports, Open Space and natural green space

Relevant Sustainable Community Strategy Policies:

- High Quality Environment
- Active Communities

Other Studies/Strategies Providing Guiding Principles

- Natural England's Access to Natural Green Space Standards (ANGSt)
- Open Space, Sports and Recreation Study also known as Winchester City Council PPG17 Study March 2008 – 2026
- Open Space Strategy 2010-2011 Winchester City Council
- PUSH GI Strategy
- PUSH Recreational Pressure Study on impacts to HRA sites
- South Downs Management Plan 2008 2013
- South East Green Infrastructure Framework 2009
- Sports Facility Report Winchester District. May 2009. Sport Hampshire and IOW
- <u>Winchester City Council Green Infrastructure (GI) Study 2010</u>
- <u>Winchester District Play Strategy 2007 2012 Winchester City Council</u>
- Winchester District Sport and Physical Activity Strategy. 2006 2012
 Winchester District Sport and Physical Activity Alliance

Definition of Infrastructure

- 3.2.1 Green Infrastructure (GI) is used to describe all the different types of green spaces and features that make up a network of open spaces across rural and urban areas. They are sites which may be on private or public land and which provide various or multiple functions/benefits, including (but not exclusively) for wildlife, recreation, natural material production etc. and are available to people. Green Infrastructure has many functions, summed up in the South East Green Infrastructure Framework to include the following:-
 - biodiversity conservation and enhancement,
 - creating a sense of place and opportunities for a greater appreciation of the countryside, valuable habitats and cultural heritage,
 - increasing recreational opportunities and supporting healthy living,
 - improving water resource and flood management and sustainable design,
 - helping to combat climate change by providing space for biodiversity to adapt and by mitigating impacts,
 - providing opportunities for sustainable transport, education and crime reduction, and

- production of food, fibre and fuel.
- 3.2.2 For the purposes of this Infrastructure Study, the definition of GI includes both private and public land with the exceptions of private gardens and private land used for agriculture, although it is recognised that both can make significant contributions towards the GI of an area.

Lead Organisations involved

- Winchester City Council manages the <u>Open Space Fund</u> and through the <u>Play Strategy</u>, the Council invests in, and promotes opportunities (particularly for natural play) in the District.
- Hampshire County Council own and manage 372Ha of countryside within the District.
- Other organisations such as the Forestry Commission provide formal and informal greenspace.

Standards/triggers

3.2.3 The Winchester PPG 17 Study March 2008 and Natural England's Access to Natural Green Space Standards (ANGSt) set out the following standards for residential areas. Winchester City Council has not officially signed up to these standards, but the Winchester GI Study recommends that while local standards are developed, these standards are adopted to enable access to the wider countryside and more informal green spaces. Issues such as the sensitivity, quality, cost and accessibility of the sites will provide an indication of capacity as a greenspace. It is important to note that these standards do not recognise the value of the links/connectivity between larger sites. In order for green spaces and open spaces to function as a network (and thereby provide more beneficial, robust spaces), green links between places are essential.

	Proposed standard per 1000 pop	Access standard
Parks, Sports & Recreation Grounds	1.5 ha (0.75 ha for outdoor sport)	650m
Natural Green Space	1ha of Local Nature Reserve ¹⁷	 1.0 ha site per 1000 pop within 400m ¹⁸ 2.0 ha site within 300m ¹⁷ 20 ha site within 2km¹⁷ 100 ha site within 5km¹⁷ 500 ha site within10km¹⁷

Table 3: Standards. Open space standards (quantity and access)

¹⁷ The ANGSt standard is targeted at urban areas such as the proposed strategic allocations.

¹⁸ <u>Open Space, Sports and Recreation Study also known as Winchester City Council PPG17 Study</u> <u>March 2008 – 2026</u>

Informal Green Space	0.8 ha	700m
Equipped Children's & Young People's Space	0.50 ha	480m: Toddler & Junior 650m:Youth
Allotments	0.20 ha	480m
Overall Open Space Standard	4.00 ha /1000 people	

Table 4: Standards. Built facilities standards (quantity and access)

	Proposed standard per 1000 pop	Proposed facility per no. population	Access standard • (walking)	Driving catchment
Sports halls with community access	54.5m2 (0.1 hall)	1 per 11,000	20 mins	15 mins
Swimming pools with community access	13m2 (0.04 pool)	1 per 25,000	20 mins	15 - 20 mins
Fitness Gyms All provision	4 stations -16m ² gym space	1 station per 250	10 mins	10 - 15 mins
Synthetic turf pitches All provision	330m2 (0.05 pitch)	1 per 20,000	20 - 30 mins	20 - 30 mins
O/D Tennis Courts Club and public	0.8 courts	2 per 2,500	20 mins	15 - 20 mins
Indoor Bowls	0.05 rink	1 rink per 20,000	15-20 mins	15 - 20 mins

Current level and future capacity/deficits and measures in place

Table 5: Current level of Infrastructure. Deficit in formal and informal provision for the strategic allocations and identified in the Sports facilities study and Parish Plans

Area	Current Deficits in land for play and sports
	 Winchester Town has deficiencies in accessible children's play areas (11.8Ha) and sports grounds (>25.4Ha).
	 If schools sign up to community use agreements, the town should be able to provide enough play pitch sites to meet future demand if suitable ancillary facilities are provided. Some schools could improve community access to their facilities such as Westgate Schools, Sparsholt College and Henry Beaufort School which is looking into providing synthetic turf pitches (STP)¹⁹.
Winchester Town and	 There is an opportunity to provide joint STPs for Winchester Rugby Club, Winchester Football Club and for the local community.
surrounding area	 There is also a need for another indoor netball court in Winchester and a 2 court basketball venue in the sub-region which was looking towards to the Building Schools for the Future programme which has now been axed, to deliver this.
	 Indoor courts are planned for Winchester Tennis and Squash Club.
	 There is an aim to provide at least one NEAP per main segment of the city and provide at least one multi sports area per major housing area of the city. Some additional facilities have already been provided.²⁰
	Land at North Winchester and Bushfield Camp has been proposed for additional sports provision in the

^{• &}lt;sup>19</sup> Sports Facility Report - Winchester District. May 2009. Sport Hampshire and IOW

²⁰ Open Space Strategy 2010-2011 Winchester City Council

Area	Current Deficits in land for play and sports	
	Adopted Local Plan Review (2006).	
	 North Winchester has deficits in the ANGSt natural green space standards; the Strategic Allocation therefore included land east of the railway for green infrastructure. 	
	 There are opportunities to create links with Forestry Commission at West Wood, Micheldever Wood and Black Wood and at HCC land at Farley Mount. HCC is working with FC to produce a landscape scale improvement plan for Farley Mount Country Park. 	
	 The Whiteley Parish Plan states that local residents would like to see improved access to outside leisure activities through better bus services. They would also like to see their open space and woodlands protected from development. 	
North Whiteley	 The <u>Open Space, Sports and Recreation Study</u> recommends that a 25m x 6 lane swimming pool and 4 court sports hall is needed at the proposed new strategic development area at Whiteley to serve the south of the District. 	
North whiteley	 The Open Space, Sports and Recreation Study - Built Facilities Study also identified that the quality of outdoor football pitches in Whiteley needs to be improved or additional facilities provided. 	
	 There is no access to accessible natural green space sites at least 500 ha within 10km of home, although there is a country park within close proximity of the site. There is also extensive woodland managed by the FC and HCC immediately adjoining the site. The South Downs National Park is not considered an accessible green space, but it is within 10km of the site. 	
West of Waterlooville	 There is no access to accessible natural green space sites at least 500 ha within 10km of home. The South Downs National Park is not considered an accessible green space but it is within 10km of the site. The Forestry Commission owns and manages the nearby Creech Wood (which forms part of the Forest of Bere), where there are opportunities to enhance the site for further recreation, wood fuel and wildlife benefits. 	

Area	Current Deficits in land for play and sports	
Fareham SDA	 There is no access to accessible natural green space sites at least 500 ha within 10km of home. The South Downs National Park is not considered an accessible green space but it is within 10km of the site. The Forestry Commission has 550Ha woodland in Winchester District that may link in with the Fareham SDA. 	
Stanmore	 The Stanmore Community Action Plan identifies a need to improve recreational facilities for young people. 	
Olivers Battery	 There is an undersupply of hockey pitches in Olivers Battery which does have teams playing within the ward. 	
New Alresford	 New Alresford has deficiencies in both children's play areas (-1.6Ha) and sports grounds (-1.5Ha). There are improvements proposed at Alrebury Park to provide additional play space and a new Local Area for Play (LAP) is proposed. In addition, a new rugby pitch is proposed near Alrebury Park and improvements to the tennis courts and clubhouse are proposed. Within their Town Health Check, residents also identify a need for more recreational green space and a range of activities. They would also like to identify a site for allotments and a swimming pool. New Alresford has deficits in all accessible Natural Green Space under the ANGSt standards. 	
Sparsholt	 There is an undersupply of hockey pitches in Sparsholt which does have teams playing within the ward and also a shortfall in junior rugby pitches. 	
South Wonston	The South Wonston Village Plan sets out that residents would like to have an allotment site within their settlement.	
Otterbourne	The Sports facilities study reports that public tennis courts are needed at Otterbourne.	

Area	Current Deficits in land for play and sports	
Old Alresford, Warnford and Southwick & Widley, Twyford	Have an undersupply of cricket pitches available.	
Itchen Valley	 The Sports facilities study reports that public tennis courts are needed in the Itchen Valley. 	
Compton and Shawford	 The Sports facilities study reports that additional tennis courts and floodlights are needed on one of its courts to allow for increased demand. 	
Bighton	There is an undersupply of adult football pitches at peak times.	
	 Overall, Bishops Waltham has sufficient land available for play and sports as assessed against the Adopted Local Plan Standards. However, the northern area of the town has poor access to these facilities and the eastern area of the town has poor access to Neighbourhood Equipped Areas for Play (NEAP). 	
Bishops Waltham	 Improvements to play and sports facilities are proposed such as additional tennis courts with a new LEAP at Jubilee Hall and Priory Park (and NEAP) and at Pondside. The Parish Council would also like to see improvements/maintenance and public ownership of North 	
	 and South Ponds. Bishops Waltham has deficits in all accessible natural green space e under the ANGSt standards. However it is a main gateway to the South Downs National Park. 	
Wickham	 The Wickham Parish Plan 2004 identifies an objective to maintain and upgrade children's play areas; this has not yet been carried out. The Sports facilities study reports that additional public tennis courts are needed in the Wickham subarea. 	

Area	Current Deficits in land for play and sports
Denmead	 The Sports facilities study reports that the tennis facilities in Denmead need to be increased. The Forestry Commission owns and manages Creech Wood adjacent to the settlement (which forms part of the Forest of Bere), where there are opportunities to enhance the site for further recreation, wood fuel and wildlife benefits.
Rural communities	 In general there is a need for accessible community and village halls suitable to accommodate a range of sporting activities in key rural settlements (The Sport Facility Report).

Table 6: Infrastructure measures being considered.

Area	Measures under consideration	Funding mechanism	General Comments:
Non-PUSH area of Winchester	 Provision of public open space in accordance with categories in the standard in Tables 3 and 4 above would be required, including provision of children's and young people's play equipment and sports facilities Enhancement of environmentally sensitive areas within and around sites. Provision of foot and cycle routes within greenspace to integrate with adjoining areas Management of open areas on/off site for biodiversity enhancement Increasing the carrying capacity of 	 Developer contribution. Developers to layout and equip open space provision. Land given freely by developer. Developer /voluntary organisations 	 May be required to mitigate impacts on internationally protected sites

Area	Measures under consideration	Funding mechanism	General Comments:
	existing open space by design or land procurement to provide improved recreation and biodiversity benefits		
	 Public open space will be provided in accordance with categories in the standards given in Tables 3 and 4. 0.63Ha Sports Pitches LEAPS x8 NEAPS x2 LAPS x12 MUGA x11 	 Will be funded through developer contributions. Costs yet to be determined. Revenue/maintenance costs estimated at £2.1m. Local facilities to be provided at phase 1 and strategic facilities at Phase 3. 	 Requirement for sports pitches may be reduced depending on the nature/ extent of the community element of the schools.
North Whiteley	 Off-site, there will be enhancement of environmentally sensitive areas within and around the site, including recreation and biodiversity enhancement. Provision of natural play facilities, foot and cycle routes within greenspace to integrate with adjoining parts of the area will be provided. Provision of improved access and management arrangements for adjoining woodland and other mitigation measures. 	 Will be funded by developer contributions and possible grants from NE. Costs to be established. May include things such as on/off site ranger walks/ natural play in Whiteley Pastures and enhanced biodiversity. Will be delivered throughout development. 	 Required to mitigate impacts on internationally protected sites. Target linked to viability testing and other essential infrastructure costs.
West of Waterlooville	 Provision of public open space in accordance with categories in the standard in Tables 3 and 4 including provision of informal 	 Will be funded by developer contributions at an estimated cost of £2.2m in a phased approach. 	

Area	Measures under consideration	Funding mechanism	General Comments:
	pitches (estimated to be 73ha which excludes built facilities, allotments and play areas).		
	 Commuted sum (£9/ha with an estimate to be 73ha which excludes built facilities, allotments and play areas). 	 Will be funded by developer contributions at an estimated cost of £6.57m in a phased payment approach when adopted. 	
	 Sports facilities: cricket pitch MUGA MUSA youth shelter skateboard park ancillary facilities such as changing rooms, toilets children's and young people's play equipment Allotments 	 Will be funded by developer contributions (Grainger) at an estimated cost of £3.125m in a phased approach. 	
	 Commuted sum (50% the capital costs) 	 Will be funded by developer contributions (Grainger) at an estimated cost of £1.563m upon completion of each facility. 	
	Contribution to existing leisure centre	 Will be funded by developer contributions (Grainger) at an estimated cost of £0.736m 	

Area	Measures under consideration	Funding mechanism	General Comments:
	 Contribution to artificial sports pitches off site 	• Will be funded by developer contributions (Grainger) at an estimated cost of £0.124m	
	 Provide a Multi Use Greenway link from Taylor Wimpey site to Purbrook Heath 	 Will be funded by developer contributions (Grainger) at an estimated cost of £0.160m 	
	Contribution for off site green links	 Will be funded by developer contributions (Grainger) at an estimated cost of £0.0.83m 	

- 3.2.4 Winchester District currently has a deficiency in all built facilities when measured against the standards. By 2026, it is predicted that 3 Sports Halls, more than 2 swimming pools, 528 Gym stations, 2 synthetic turf pitches, 34 outdoor tennis courts and 6 indoor bowls rinks are needed across the District to meet the predicted shortfall²¹. The data showing the extent of the deficiencies can be found in Appendix 2. <u>The Open Space, Sports and Recreation Study Built Facilities Study</u>
- 3.2.5 In general Winchester District currently has a deficiency in built facilities when measured against the standards. However this has to be balanced against the fact that in some instances adequate facilities are available nearby in adjoining districts. There are opportunities to improve the usage of existing facilities, to provide better access and introduce more shared facility use between schools and communities. The Sport Facility Report recommends that the quality and suitability of facilities also needs improving in many of the existing facilities. There also needs to be better provision for young people as there is a lack of facilities for teenagers compared with younger children, facilities like combined wheel parks and basketball courts and more adventurous play facilities could be provided.
- 3.2.6 Currently there is no general deficit in informal greenspace for the District, but there is an issue with quality (especially to the south of the district) and more robust greenspace is needed particularly around the larger urban areas. Locally, there is a lack of greenspace close to settlements for casual walking and there are significant gaps in the Rights of Way (RoW) network (particularly to the West of Winchester and between the disused rail line and the A34) with major roads separating routes and a lack of circular walks. Predicted population and visitor growth is also expected to increase visits to country parks by 16% which will put additional pressure on sites. HCC have raised concerns that the sites they own and manage which have valuable wildlife habitats are more sensitive to recreation and access pressures and therefore do not have the capacity to take increasing visitor numbers. The Forestry Commission's actively managed woodland provides a robust model for biodiversity protection and as contributions toward new infrastructure would increase their recreation potential. Concepts like Forestry Commissions 'Natural Play' facilities and 'Woodland Parks' provide benefits for family and individual recreation as well as tourism opportunities for the wider economy.
- 3.2.7 There are also deficiencies in the provision of biodiversity sites. There is only one Local Nature Reserve in the district (ANGSt standards aim for one hectare of statutory Local Nature Reserves per thousand population). Biodiversity Opportunity Areas should therefore be given consideration when looking at development proposals. In addition, there is only one Country Park within the District at Farley Mount although there are several just over the boundary including Queen Elizabeth and Manor Farm.
- 3.2.8 The ANGSt standards provide useful initial guidance for identifying deficits, however characteristics of the site such as capacity, sensitivity and accessibility of sites is a way of identifying available greenspace. Some smaller sites may be

²¹ <u>Open Space, Sports and Recreation Study also known as Winchester City Council PPG17 Study</u> <u>March 2008 – 2026 - Built Facilities Study</u>

more robust and be able to take a greater degree of usage than some more sensitive or less accessible sites.

- 3.2.9 With this in mind, there are opportunities to link in with Green Infrastructure sites managed by organisations such as the Forestry Commission who own and manage over 4,000 hectares of woodland in Winchester District and another 420 hectares in neighbouring Districts which could also be used to provide Green Infrastructure. To the West of Winchester is West Wood (over 250Ha plus adjoining HCC Farley Mount Country Park), to the North the Forestry Commission also has landholdings at Micheldever and Black Wood (720Ha), and to the south Whitely Pastures (Whiteley), Creech (near Denmead) and West Walk (near the proposed Fareham SDA).
- 3.2.10 The creation of a country park covering the woodlands that form the Forest of Bere would assist in alleviating additional pressure from new development on other sites such as the New Forest. In addition, HCC have suggested areas of potential for improving linkages to RoW; there is also a suggestion of a 'green bridge' link at Twyford Down.
- 3.2.11 The economic benefits of Green Infrastructure are manifold and must be taken into consideration when looking at cost effective management and delivery of multifunctional green spaces. Tourism, the production of natural resources (food, timber and woodfuel) or other market based solutions are just some of the economic benefits of Green Infrastructure that can help offset the cost of recreation and biodiversity enhancements. Projects which can demonstrate more cost effective delivery are more likely to be prioritised for implementation.

Time Line

- 3.2.12 Large scale facilities specially built facilities are long term projects. Short term gains in GI will be secured through development and contributions to the Open Space fund.
- 3.2.13 Significant areas of open space will be delivered in the near future to help mitigate and avoid the impacts of the strategic site. These will have to link with other GI in the area.

Risks

3.2.14 Concerns have been raised regarding the impact of possible increased recreation pressure from the scale of development proposed on European sites of nature conservation value, including the New Forest National Park. If sufficient greenspace can not be provided on site or within close proximity of the site through working with the Council's partners, there is a risk that a full appropriate assessment for this impact will need to be carried out which may determine that there will be an adverse affect on the sites protected under the Habitats (& Cons) Regulations, which could reduce the amount of potential development, land in the south of the District placing pressure on other sites further to the middle and north.

Delivery - Funding and contingencies

3.2.15 The existing Open Space Strategy enables the Council to require developer contributions for outdoor and play facilities, but currently not for built facilities. Funding expected to be provided through developer contributions is set out in the Open Space Strategy Contribution Scales 2010-2011 as shown in the table below.

	AREA REQUIRED M ²	SCALE OF CONTRIBUTIONS A (high) ²²	SCALE OF CONTRIBUTIONS B (low)
		£	£
One Bed	12	582	528
Two Bed	20	971	875
Three Bed	24	1165	1044
Four+ Bed	32	1554	1398

Table 7: Funding. Children's Play

Table 8: Funding. Sports Grounds

	AREA REQUIRED M ²	SCALE OF CONTRIBUTIONS A (high)	SCALE OF CONTRIBUTIONS B (low)
		£	£
One Bed	24	582	528
Two Bed	40	971	875
Three Bed	48	1165	1044
Four+ Bed	64	1554	1398

3.2.16 Funding for Green Infrastructure is expected through developer contributions where appropriate, and includes contributions towards creating new and managing existing woodlands to further increase Green Infrastructure capacity which can be used to connect networks and enhance assets: the Forestry Commission may also be able to get some funding towards this. They can also use their England Woodland Grant Scheme to help private landowners improve environmental and social aspects of their future or existing woodlands and forests. Their capital programme will therefore depend upon the development strategy adopted by Winchester, and where the deficiencies in GI are identified. The Forestry Commission have an annual programme of incremental capacity

²² See the <u>Open Space Strategy Contribution Scales</u> for information on which settlements fit into the different scale categories.

growth based in visitor numbers and funded by the BIG Lottery Fund and Site Revenue.

Primary Delivery Mechanism

- Developer Contributions
- Natural England
- Forestry Commission
- Hampshire County Council
- Wildlife Trust
- Local Planning Authorities

3.3 Housing - Affordable Housing

Relevant Sustainable Community Strategy Policies

- High Quality Environment
- Active Communities

Other Studies/Strategies Providing Guiding Principles

- <u>Affordable Housing Supplementary Planning Document (2008) Winchester</u> <u>City Council</u>
- <u>Central Hampshire Sub-Region Housing Viability Study (2008)</u> Basingstoke and Deane Borough Council, East Hampshire District Council, Winchester City Council
- The current <u>Housing Strategy for 2008/9 2012/13</u> sets out the Council's vision and priorities for the five year period; this is reviewed annually. These have been used to inform the development of affordable housing policies in the Core Strategy.
- Planning Policy Statement 3: Housing 2010 DCLG
- <u>Rural Housing Development Action Plan 2008/09 20 12/13 (2009)</u> <u>Winchester Housing Board</u>
- The Housing Green Paper 2008
- <u>The Partnership for Extra Care Housing in Hampshire (2008)</u> Hampshire County Council and District and Borough Councils and Hampshire PCT.
- <u>Winchester City Council Affordable Housing Viability Study (2010)</u> Adams
 Integra
- <u>Winchester City Council Local Connections Study (2010)</u> Adams Integra

Definition of Infrastructure

3.3.1 Planning Policy Statement 3 provides the following definition for affordable housing.

"Affordable housing includes social rented and intermediate housing, provided to specified eligible households whose needs are not met by the market. Affordable housing should:

- Meet the needs of eligible households including availability at a cost low enough for them to afford, determined with regard to local incomes and local house prices.
- Include provision for the home to remain at an affordable price for future eligible households or, if these restrictions are lifted, for the subsidy to be recycled for alternative affordable housing provision."
- 3.3.2 Extra care is a specialist housing provision for older people who wish to retain their independence in their own flats with shared private/public communal space and where accessible care is provided at all times. Ideally new build Extra Care homes should be of a 2 bed minimum size and should have shared community space. The communal space may contribute to the community infrastructure.
- 3.3.3 Provision for Gypsy and Traveller sites will need to be the subject of a separate study.

Lead Organisations involved

- 3.3.4 The Winchester Housing Board, which comes under the umbrella of the Winchester District Local Strategic Partnership, is responsible for developing the Winchester Housing Strategy.
- 3.3.5 WCC is a lead organisation for affordable housing. Under various legislative duties, the Council is responsible for assessing the current and future affordable and market housing needs for the District (Housing Acts 1985 and 2004 amongst others) and identifying land for housing as well as setting policies for the development of new housing. The Council is also responsible for assessing the quality of the housing stock in the private and social sector and commission housing support services. In addition, under the Housing Act 1996 and Homeless Act 2002, the Council has a duty to accommodate priority need homeless households.
- 3.3.6 At the local level, Housing Associations are the main providers of affordable housing, primarily new homes for rent but they also run shared ownership schemes. They are funded by the Homes and Communities Agency and regulated by the Tenant Services Authority. The majority of affordable housing units recently built in the District have been provided in conjunction with market housing development.
- 3.3.7 Hampshire County Council Adult Services works with Local Authorities and RSLs on Extra Care housing developments and ancillary community facilities supported by Government grant funding.

Standards/triggers

- 3.3.8 The <u>Homes and Community Agency</u> sets the standards for affordable housing, which includes minimum internal floorspace standards and standards for the space around the home. The Agency is currently in the process of consulting on new standards.
- 3.3.9 The Hampshire Alliance for Affordable Rural Housing (HARAH) has a target of 100 completed homes per annum within rural Hampshire. There is no specific target for Winchester District.
- 3.3.10 All affordable housing should adopt Building for Life Principles and apply for the 'silver' award achieving a score of at least 14²³ (out of 20). They should achieve at least Code for Sustainable Homes level 3 and where appropriate should be built to Lifetime Homes Standards.
- 3.3.11 It is estimated that there should be 12.5 Extra Care units available for rent and 12.5 leasehold Extra Care units per 1,000 population.
- 3.3.12 There are no adopted standards for market housing at this time, although all new housing developments should be assessed against level 3 (level 4 from 2011) of the Code for Sustainable Homes. It is also strongly encouraged that new market housing is assessed against the Building for Life standards. New government policy is to encourage local communities to develop their own standards to ensure that new housing has appositive impact on the local area.

Current level and future capacity/deficits and measures in place

Affordable Housing

- 3.3.13 There are currently 5,076 affordable homes for rent by the Council and 2197²⁴ under RSL management. Most are 1, 2 or 3 bed properties (<u>data March 2009</u>). On average, empty properties are re-let within 42days. There are currently over 2,800 people on the housing waiting list who are seeking social rented accommodation with 650 seeking intermediate affordable housing. It is thought that many more may be in need of affordable housing, but have not made contact with housing and advice agencies²⁵. Of the 2800, 950 were current tenants wishing to move into alternative social housing and around 400 were 60 years of age or over (2008 data). The largest numbers of applicants registered were within the range of 25– 34 years of age
- 3.3.14 The number of households on the Council's Housing Register has increased by over 50% since 2001. In 2009, WCC launched a choice based letting system which allows households on the register to choose their preferred properties; this is likely to have increased the number of registered households, as the area from which potential residents can express an interest has been greatly widened. The greatest affordable housing need is within Winchester Town.
- 3.3.15 The Strategic Housing Market Assessment (SHMA) carried out in 2007 estimated that there would be a shortfall of 440 new affordable homes per year

²³ Affordable Housing Supplementary Planning Document (2008) Winchester City Council

²⁴ Regulatory and Statistical Return Data, 2009.Tenant Services Authority

²⁵ Housing Strategy for 2008/9 – 2012/13

(of which at least 380 should be social rented) and that an increase in the supply would be necessary if affordability was not to worsen. The report noted that there was a particular requirement for 2 and 3 bedroom rented properties. In addition, the Hampshire Community Infrastructure Study also highlights the need for social housing to be available for vulnerable working age adults to be supported within communities. This would include adults with learning difficulties or with mental health problems for example.

- 3.3.16 The proposed approach is therefore to maximise affordable housing supported by the SHMA which recommends that the amount and range of affordable housing provision should be increased. The emerging Core Strategy (CS) proposes that this will be achieved by the removal of thresholds, so that all new residential development contributes to new affordable housing supply, and the introduction of a district-wide 40% quota for provision. The SHMA also identifies a particular need for affordable homes for social rent and affordable family homes which is reflected in the emerging CS and which proposes that normally 70% of affordable homes should be for social rent.
- 3.3.17 Within the PUSH area, the majority of new affordable housing will be provided as part of new market housing sites within the strategic allocations. There will, however, be a need for some provision within the market towns and rural area, with the scale of affordable housing appropriate to the level of the settlement. In the rest of the District, sites for affordable housing may need to be identified. The Core Strategy Preferred Option proposes that where there is a need for affordable homes to meet the needs of a particular community, there may sometimes be a need to allow Local Connection Homes on land that would not otherwise be released for housing (within or adjoining a settlement), through Policy CP20.

Affordable housin	g stoo	k in e	ach ru	iral p	oarisl	า						
		Bec	droom	S					No. of			Housing
								Tatal	affordable		0/ - 5	need in
								Total affordable	vacancies	No. of	% of affordable	relation to
						RSL	wcc	housing	forecast per annum (8%	dwellings	housing in	number of affordable
Parish	1	2	3	4	5	Stock	Stock	stock	turnover)	in parish	parish	vacancies ²⁷
Bighton	0	0	3	0	0	0	3	3	0.24	133	2.26	19.83
Bishops Sutton	7	4	2	0	0	5	8	13	1.04	182	7.14	7.31
Bishops				-								
Waltham	116	104	160	1	0	87	294	381	30.48	2704	14.09	0.16
Boarhunt	4	7	13	0	0	9	15	24	1.92	208	11.54	2.84
Bramdean	4	8	5	0	0	1	16	17	1.36	204	8.33	6.41
Cheriton	3	5	9	3	0	2	18	20	1.6	263	7.6	5.93
Colden Common	67	99	57	2	0	75	150	225	18	1620	13.89	0.28
Compton &												
Shawford	17	37	13	0	0	20	47	67	5.36	553	12.12	0.76
C'hampton &		10	_			10			.		10.15	1.00
M'stoke	22	10	7	0	0	18	21	39	3.12	290	13.45	1.36
Crawley	1	3	3	0	0	0	7	7	0.56	175	4	7.76
Curdridge	16	6	11	0	0	0	33	33	2.64	493	6.69	1.2
Denmead	105	35	73	1	0	48	166	214	17.12	2462	8.69	0.18
Droxford	8	10	16	0	0	14	20	34	2.72	263	12.93	3.81
Durley	9	12	11	0	0	14	18	32	2.56	368	8.7	1.9
Exton	0	0	1	0	0	0	1	1	0.08	104	0.96	38.66

Table 9: Current level of Infrastructure. Affordable housing stock in each rural parish²⁶.

²⁶ This information is taken from the <u>Rural Housing Development Action Plan 2008/09 - 20 12/13 (2009) Winchester Housing Board</u> and is not available for the Winchester Town wards as the project was to substantiate the need for exceptions housing in the rural areas.

²⁷ Calculation is the Housing need as % of households in the parish / number of affordable vacancies per annum for that parish

Affordable housing	g stoc	k in e	ach ru	iral p	oaris	h						
		Bec	droom	S					No. of affordable			Housing need in
								Total	vacancies		% of	relation to
								affordable	forecast per	No. of	affordable	number of
						RSL	WCC	housing	annum (8%	dwellings	housing in	affordable
Parish	1	2	3	4	5	Stock	Stock	stock	turnover)	in parish	parish	vacancies ²⁷
Hambledon	12	9	20	0	0	12	29	41	3.28	429	9.56	2.57
Headbourne												
Worthy	3	3	7	0	0	0	13	13	1.04	207	6.28	8.69
Hursley	13	13	1	0	0	0	27	27	2.16	358	7.54	3.07
Itchen Stoke &			,		0				0.01	400	0.04	11.01
O'ton		2	1	0	0	0	3	3	0.24	102	2.94	41.21
Itchen Valley	17	21	17	1	0	9	47	56	4.48	597	9.38	0.9
Kilmeston	2	2	3	0	0	0	7	7	0.56	105	6.67	10.93
Kingsworthy	77	172	85	1	1	69	267	336	26.88	1665	20.18	0.37
Littleton & Harestock	20	F	24	0	0	50	10	74	E 60	1110	5.00	4 70
Harestock	28 0	5 0	21	0 0	0 0	58 54	13 0	71 54	5.68 <i>4.3</i> 2	1413	5.02	1.78
Littleton	0	0	0 0	0	0	<u> </u>	13	<u> </u>	<u>4.32</u> 1.36			
Micheldever	10	30	43	0	0	44	39	83	6.64	520	15.96	1.16
New Alresford	99	115	94	1	0	44	262	309	24.72	2282	13.54	0.21
Old Alresford	5	12	13	0	0	47	202	309	2.4	2202	13.45	9.45
Otterbourne	7	16	9	0	0	4	22	30	2.56	586	5.46	2.25
Owslebury	13	19	11	1	0		44	44	3.52	307	14.33	1.6
Shedfield	31	23	26	0	0	28	52	80	6.4	1498	5.34	0.86
Shedfield	20	11	20	0	0	17	36	53	4.24	1430	0.04	0.00
Shirrell Heath	1	6	4	0	0	7	4	11	0.88			
Waltham Chase	10	6	1	0	0	4	12	16	1.28			
Soberton	10	6	8	0	0	8	6	14	1.12	623	2.25	2.19
South Wonston	4	7	8	0	0	10	9	19	1.52	1088	1.75	1.86
Southwick &	2	8	12	0	0	0	22	22	1.76	304	7.24	2.84

Affordable housin	Affordable housing stock in each rural parish													
		Bee	droom	S					No. of			Housing		
								Total	affordable vacancies		% of	need in relation to		
								affordable	forecast per	No. of	affordable	number of		
						RSL	WCC	housing	annum (8%	dwellings	housing in	affordable		
Parish	1	2	3	4	5	Stock	Stock	stock	turnover)	in parish	parish	vacancies ²⁷		
Widley														
Sparsholt	8	13	50	0	0	30	41	71	5.68	274	25.91	1.91		
Swanmore	24	25	47	0	0	10	86	96	7.68	1073	8.95	0.68		
Twyford	24	33	24	1	0	6	76	82	6.56	629	13.04	1.39		
Upham	2	4	4	0	0	0	10	10	0.8	256	3.91	5.95		
Warnford	0	3	2	0	0	5	0	5	0.4	92	5.43	11.49		
West Meon	11	16	21	0	0	9	39	48	3.84	302	15.89	1.75		
Whiteley	0	2	3	0	0	0	5	5	0.4			2.96		
Wickham	107	150	123	6	0	162	224	386	30.88	2090	18.47	0.15		
Wonston	28	53	30	1	0	62	50	112	8.96	580	19.31	1.41		
Wonston	0	0	0	0	0	0	0	0	0					
Sutton Scotney	28	53	30	1	0	62	50	112	8.96					
Total for Rural														
Area						874	2238	3112						

Table10: Current level of Infrastructure. Number of Households on Housing Register with a local connection to each rural parish²⁸.

Number of Household	ds on	Hous	ing R	egiste	r with a l	ocal connection to eacl	h rural par	ish			
		E	Bedro	oms		Number on Housing Register					
Parish	1	2	3	4	Total ²⁹	Total with local connection wishing to live elsewhere	Grand Total	Households in Parish ³⁰	Housing need as % of households in the parish ³¹		
Bighton	3	1	2	0	6	10	16	126	4.76		
Bishops Sutton	8	1	3	1	13	6	19	171	7.6		
Bishops Waltham	68	42	19	0	129	20	149	2649	4.87		
Boarhunt	7	1	3	0	11	3	14	202	5.45		
Bramdean	6	6	4	1	17	7	24	195	8.72		
Cheriton	11	5	7	1	24	12	36	253	9.49		
Colden Common	45	28	5	1	79	26	105	1589	4.97		
Compton	13	8	1	0	22	3	25	539	4.08		
Corhampton & Meonstoke	4	3	4	1	12	1	13	282	4.26		
Crawley	4	1	1	1	7	9	16	161	4.35		
Curdridge	8	6	1	0	15	5	20	473	3.17		
Denmead	38	16	19	0	73	7	80	2427	3.01		
Droxford	13	7	5	1	26	8	34	251	10.36		
Durley	5	8	4	0	17	8	25	349	4.87		
Exton	0	1	2	0	3	3	6	97	3.09		
Hambledon	16	8	11	0	35	7	42	416	8.41		
Headbourne Worthy	10	2	4	1	17	7	24	188	9.04		

 ²⁸ This information is taken from the <u>Rural Housing Development Action Plan 2008/09 - 20 12/13 (2009) Winchester Housing Board</u> and is not available for the Winchester Town wards as the project was to substantiate the need for exceptions housing in the rural areas.
 ²⁹ Total applications to housing register with a local connection who also wish to live in that parish
 ³⁰ Source: Office for National Statistics using 2001 Census
 ³¹ The total number of applications to the housing register with a local connection as a percentage of households in parish

Number of Household	ds on	Hous	ing R	egiste	r with a l	ocal connection to eac	h rural par	ish	
		E	Bedro	oms		Nun	nber on Ho	using Registe	r
						Total with local		Households	Housing need as
						connection wishing	Grand	in	% of households
Parish	1	2	3	4	Total ²⁹	to live elsewhere	Total	Parish ³⁰	in the parish ³¹
Hursley	12	7	4	0	23	7	30	347	6.63
Itchen Stoke &									
Ovington	6	2	1	0	9	4	13	91	9.89
Itchen Valley	8	11	4	0	23	9	32	572	4.02
Kilmeston	4	1	1	0	6	6	12	98	6.12
Kingsworthy	100	39	20	2	161	48	209	1630	9.88
Littleton &									
Harestock	89	32	16	3	140	5	145	1381	10.14
Littleton	23	8	7	1	39	12	51		
Harestock	66	24	9	2	101	31	132		
Micheldever	23	12	3	0	38	17	55	494	7.69
New Alresford	79	22	15	2	118	29	147	2233	5.28
Old Alresford	33	9	5	2	49	25	74	216	22.69
Otterbourne	20	10	3	0	33	15	48	573	5.76
Owslebury	9	7	0	1	17	12	29	301	5.65
Shedfield	50	18	14	0	82	12	94	1482	5.53
Shedfield	18	5	7	0	30	5	35		
Shirrell Heath	9	6	2	0	17	3	20		
Waltham Chase	23	7	5	0	35	4	39		
Soberton	10	2	3	0	15	8	23	611	2.45
South Wonston	16	7	6	0	29	16	45	1026	2.83
Southwick	7	3	4	0	14	4	18	280	5
Sparsholt	19	6	2	2	29	10	39	267	10.86
Swanmore	28	15	11	1	55	14	69	1055	5.21
Twyford	36	14	4	2	56	16	72	613	9.14
Upham	3	7	2	0	12	5	17	252	4.76

Number of Households on Housing Register with a local connection to each rural parish									
		E	Bedro	oms		Number on Housing Register			
Parish	1	2	3	4	Total ²⁹	Total with local connection wishing to live elsewhere	Grand Total	Households in Parish ³⁰	Housing need as % of households in the parish ³¹
Warnford	3	1	0	0	4	2	6	87	4.6
West Meon	13	4	2	1	20	7	27	298	6.71
Whiteley	6	5	4	1	16	4	20	1350	1.19
Wickham	52	20	11	1	84	19	103	1789	4.7
Wonston	31	21	16	0	68	25	93	539	12.62
Wonston	10	6	5	0	21	5	26		
Sutton Scotney	21	15	11	0	47	20	67		
Grand Total	916	419	246	27	1608	504	2112	27953	

Table 11: Infrastructure measures being considered. Affordable Housing proposed within Winchester District for new development

Area	Measures under consideration	Funding mechanism	General Comments:
Non-PUSH area of Winchester	• The Preferred Option policy required a minimum of 40% housing provision. If the site is to be developed for 2,000 new dwellings then it is expected that 800 of them may be affordable homes.	 Developers/ RSL/ HCA depending upon grant funding. Costs will depend upon viability testing. 	 1st phase, within 5 years
North Whiteley	• The Preferred Option policy required a minimum of 40% housing provision. If the site is to be developed for 3,000-3,500 new dwellings then it is expected that 1,200-1,400 of them may be affordable homes.	 Developers/ RSL/ HCA depending upon grant funding. Costs will depend upon viability testing. 	 Commensurate with development
West of Waterlooville	• The Preferred Option policy required a minimum of 40% housing provision. If the site is to be developed for 3,000 new dwellings then it is expected that 1,200 of them may be affordable homes.	 Developers/ RSL/ HCA depending upon grant funding. Costs will depend upon viability testing. 	Commensurate with development
Non-PUSH	 The Preferred Option policy required a minimum of 40% housing provision. 	 Developers/ RSL/ HCA depending upon grant funding. Costs will depend upon viability testing. 	Commensurate with development
PUSH	 The Preferred Option policy required a minimum of 40% housing provision. 	 Developers/ RSL/ HCA depending upon grant funding. Costs will depend upon viability testing. 	Commensurate with development

Sheltered Housing and Extra Care Housing

- 3.3.18 In 2008, 11% of people on the housing register were 65 years or over, and it is predicted that the number of "75 and over" households will continue to increase. There are currently over 1,300 affordable sheltered housing units in Winchester and 545 affordable Extra Care housing units in Hampshire. None of the Extra Care units are within Winchester although there is an estimated need of around 250 units within the District this year rising to over 400 by 2025.
- 3.3.19 The Local Strategic Housing Partnership is intending to provide additional Extra Care housing when required resources and suitable sites have been found. New schemes and improvements to existing schemes are being developed in neighbouring districts. Within Winchester there is care accommodation at Victoria House, Danemark Court and Matilda Court in Winchester and at Whitewings in Denmead and Makins Court in Alresford which may be suitable for increasing care and support to make them Extra Care. This will be dependent on being able to make the Extra Care homes financially sustainable and having funding available to undertake the improvements. Developing community based support services to allow older people to stay in their own homes is also being explored.
- 3.3.20 It is important when considering where to locate Extra Care Housing that the location of appropriate health care facilities is taken into account. HCC Extra Care Housing Team and WCC have discussed possibility of developing ECH at West of Waterlooville, but no firm plans are in place as yet.

Area	Proposed Extra Care Housing units (figures not yet agreed)
Non-PUSH area of Winchester	There is a possibility for improving existing facilities to provide for 24/7 care at Victoria House, Denemark Court and Matilda Court in Winchester and Makins Court in Alresford. Will require WCC contributions
North Whiteley	 unknown– Will require developer contributions
West of Waterlooville	60– Will require developer contributions
Rest of PUSH	There is a possibility for improving existing facilities to provide for 24/7 care at Whitewings, Denmead. Will require WCC contributions

Table 12: Infrastructure measures being considered. Extra Care Housing proposed within Winchester District

3.3.21 The proposals to improve existing facilities could result in an additional 150 Extra Care units for the whole District.

Risks

3.3.22 The recent drop in the value of housing has reduced the affordability gap, but it still remains substantial: as the market picks up and house prices increase then the affordability gap will once again widen. Currently affordable housing is not

being provided within the District at a sufficient rate to meet the needs of the local population, and those in need of affordable housing might have to look outside the District for accommodation. There is also a strong risk that the lack of affordable housing will lead to severe overcrowding, which in turn will create social and economic pressures including risks to health and educational attainment. This will impact on those with local connections looking for affordable housing and will affect many people of employable age with possible knock on effects on employment and commuting patterns within the District.

3.3.23 The population over 65 years of age in Winchester District is predicted to rise from 21,000 in 2010 to 30,000 in 2025. If Extra Care schemes are not progressed then more independent living will not be available for many older people within our District.

Delivery - Funding and contingencies

- 3.3.24 The majority of affordable housing units recently built in the District have been provided in association with market housing development. Funding for other affordable schemes in Winchester comes from a funding mix from developers, Local Authority capital and a major component comes from Homes and Communities Agency (HCA) central government grants.
- 3.3.25 Funding has been secured from the Homes and Communities Agency for committed projects although recent budget changes and the forthcoming comprehensive spending review means that this funding can no longer be considered secure.
- 3.3.26 Rural areas and settlements of less than 3000 people are eligible for small settlement rural funding from the Homes and Communities Agency. Rural funding is also available for these villages as a separate Homes and Communities Agency funding stream for settlements up to 10,000 population.
- 3.3.27 The Extra Care Housing unit figures have not been agreed in HCC's capital programme: new build schemes will require developer contributions and enhancements will be supported by WCC contributions. Funding may also be sought through private funding, RSLs, HCC, WCC grant funding, Department of Health, exception sites and developer contributions. HCC have allocated £5million for Extra Care Housing, which is expected to contribute 10% towards the total cost of developing 400 units across the county. Funding options will be explored for further Extra Care homes development.
- 3.3.28 There are no contingencies identified: if funding is not secured, then schemes will not progress.

Table 13: The total estimated costs of affordable housing provision calculated based on the 2005 Roger Tym Report.

These figures were published in 2005 and therefore should only be used as an estimation until more up-to-date figures are available.

Affordable housing	Land Comments costs				
nousing	per unit				
Average cost of providing serviced land for affordable housing£0.035mCost of developer providing land and off site infrastructure. Usually provided free of charge to RSL.On exception sites, HARAH have a general principle 					
Construction, £0.05m groundwork and					
Total estimated cost£0.105mThis average value is described as being highly variable due to the different construction costs involved.					
From the above total it is estimated that RSLs will usually borrow around £0.05m per unit and the remaining £0.055m will either be provided through the developer providing free land and the subsidy of the extra £0.02m needed for social rented housing, or this would have to come from the public purse.					

3.3.29 The City Council will seek as much affordable housing as possible through new development, but continued availability of housing grant will be necessary to support the levels of affordable housing. However, the relatively short term nature of the funding mechanisms for affordable housing through the HCA and the Regional Housing Board introduces uncertainty into the process, making long-term delivery of affordable housing difficult to plan.

Primary Delivery Mechanism

3.3.30 The primary agents for delivering affordable housing will be the RSLs, in close cooperation with the Council and HCA and with developer funding. Any significant amount of affordable housing can only come through the development of market housing. With the slowdown in development the number of affordable units coming forward is also likely to be reduced.

3.4 Education provision

Relevant Sustainable Community Strategy Policies

- Active Communities
- Prosperous Economy

Other Studies/Strategies Providing Guiding Principles

- Children's Services Capital Programme 2010/11 to 2012/13
- Developers' Contributions towards Children's Services Facilities 2009
 Hampshire County Council
- School Places Plan
- University of Winchester Masterplan, 2009. Report to Planning Committee CAB 1757, 21 May 2009

Definition of Infrastructure

3.4.1 Education covers nursery, primary (4-11), secondary (11-16), special and further education (post 16) and higher education (post 18) in the District, both in state run and independent schools. This section also includes Children's Centres which are mainly targeted at the under 5s and their families to provide integrated services.

Lead Organisations involved

- 3.4.2 Children's Centres are provided by HCC
- 3.4.3 Nursery schools are registered with HCC Early Education and Childcare Unit and may be private or publicly funded.
- 3.4.4 Children's Services at HCC is the lead authority for primary, secondary and special education within the District. Although faith groups also have a vital role in providing education in the district. It is not known at the present stage how many of these have or will apply for academy status.
- 3.4.5 6th Form education is provided by separate 6th Form colleges.
- 3.4.6 Further education was directed by the Learning and Skills Council which has now been replaced by the Young People's Learning Agency and the Skills Funding Agency.
- 3.4.7 Higher education organisations such as universities are independent bodies.
- 3.4.8 There are a number of independent/public schools offering primary and secondary education.
- 3.4.9 Changes in the Government's policy for the provision of education will mean that other agencies including parents, local communities and the private sector are likely in the future to be more active in meeting local education needs.

Standards/triggers

3.4.10 HCC has set standards on the optimum number of pupils for a school to be viable in their 2009 School Places Plan. HCC policy is that a school should be considered as full when it has 5% or less spare capacity:-

Primary schools

- Should not normally have fewer than 60 pupils.
- HCC policy is that new primary schools should be delivered in new developments which are big enough to support their own provision. New schools should be within 800m (20min walking) of pupil's homes and should be close to local facilities.
- HCC use the general calculation that a new development will generate an additional 0.3 children per new dwelling of 2 or more bedrooms (excluding housing specifically for the elderly) of primary school age (ages 4 to 11).

Secondary schools

- A new secondary school is unlikely to be provided for less than 900 students. Expansions to existing schools beyond the optimum pupil numbers to accommodate growing numbers of school pupils may be more suitable than providing a new school. However, proposals to expand an existing school beyond 1,600 students will have to be carefully weighed up against the provision of a new school.
- New schools should be within 800m (20min walking) of pupil's homes but can be located on the periphery of new development.
- HCC use the general calculation that a new development will generate an additional 0.21 children per new dwelling of 2 or more bedrooms (excluding housing specifically for the elderly) of secondary school age (ages 11 to 16).
- 3.4.11 Where developments are large enough to justify new schools, in general HCC would expect as a minimum the following areas of land to be provided free of charge by the developer for schools development (fully serviced and cleared):
 - 1 Form entry primary (210 places): 1.2 hectares
 - 2 Form entry primary (420 places): 2.0 hectares
 - 3 Form entry primary (630 places): 2.8 hectares
 - Secondary school area will depend upon size of school proposed.
- 3.4.12 Where a development is not large enough to justify a new school, it is expected that the additional pupils from the development will be served by the nearest school. In these cases, developer contributions may be sought to address the capacity or suitability issues affecting existing schools.

Current level and future capacity/deficits and measures in place

Children's Centres

3.4.13 Children's centres are provided across the District with the aim of providing services to all parishes. Three more centres are planned to ensure all families in the District have access to a local centre: - one at Kings Worthy Primary School to cater for Kings Worthy, Micheldever, Wonston and Itchen Valley; one at Bishops Waltham Library to cater for Bishops Waltham, Owslebury and Curdridge and Colden Common and one at Denmead Infant School to cater for Denmead, Droxford, Soberton and Hambledon, Swanmore and Newton and Upper Meon Valley.

Primary and Secondary Schools

- 3.4.14 There are many primary schools and 5 state run secondary schools in the District; Swanmore, Perins (Alresford), Kings, Henry Beaufort and Westgate in Winchester, and Peter Symonds Sixth Form College. All have some degree of community use. There are several independent schools including Chiltern Tutorial School, Princes Mead School, Rookesbury Park School, St Swithun's School, Twyford School, Winchester College.
- 3.4.15 Within the non-PUSH area of the District, there is insufficient primary education capacity in Winchester City and New Alresford to accommodate the predicted increased demand for school places over the next five years. Some additional secondary education capacity is also required to meet future requirements suggested through the former SE Plan housing allocations. No additional demand for special education is anticipated.
- 3.4.16 Within the PUSH area of the District, Bishops Waltham and Wickham have substantial surplus spaces giving sufficient capacity to cater for the level of additional demand suggested by the PUSH housing targets. Some additional secondary education capacity is required to meet future requirements suggested by the PUSH housing targets. No additional demand for special education is anticipated.

Higher Education

- 3.4.17 Higher Educational establishments at the University of Winchester, the Winchester School of Art (Southampton University) and Sparsholt College are located within the District.
- 3.4.18 The University of Winchester has recently opened a 400 bed residence in Winchester town. They are also looking to develop a new 500 bed residence for 2012/13 which will further relieve pressure on housing.
- 3.4.19 Given these developments, the University of Winchester will be able to meet the needs of their students as well as the higher education students at Sparsholt and the Royal Hampshire County Hospitals' residential requirements for student and locum doctors for the period.

- 3.4.20 The University are also looking to provide an additional 2000 m² of teaching space for 2013 as well as a new gym for 2012/12 which will be a community facility to add to the new sports stadium at Bar End which has already opened as a community facility.
- 3.4.21 There is an issue of inadequate road access to King Alfred Campus which will need to be addressed.

 Nursery Pre-school facilities may be required on site to serve development, adjoining other educational or community facilities where provided. Developer will provide land. The facility will be funded by the commercial or voluntary sector. Non external grant facilities and the facility will be funded by the commercial or voluntary sector. Primary Education There is a need for more primary school places in part of Winchester Town. There is currently only 4% surplus capacity which is expected to be at over capacity by 7% in 2014. Additional capacity is therefore being provided at Weeke and at St Bedes. Alresford primary schools have 6% surplus places, but are predicted to be over capacity by 2014. Increased capacity may be provided at more schools pending the outcome of HCC reviews and consultations. Secondary Education Secondary schools in Winchester Town 	Area	Measures under consideration	Funding mechanism	General Comments
and Alresford only have a 2% remaining capacity; however by 2014 this is predicted to increase to 6%. At the	Non-PUSH area	 Nursery Pre-school facilities may be required on site to serve development, adjoining other educational or community facilities where provided. Primary Education There is a need for more primary school places in part of Winchester Town. There is currently only 4% surplus capacity which is expected to be at over capacity by 7% in 2014. Additional capacity is therefore being provided at Weeke and at St Bedes. Alresford primary schools have 6% surplus places, but are predicted to be over capacity by 2014. Increased capacity may be provided at more schools pending the outcome of HCC reviews and consultations. Secondary Education Secondary schools in Winchester Town and Alresford only have a 2% remaining capacity; however by 2014 this is 	 Developer will provide land. The facility will be funded by the commercial or voluntary sector. Winchester schools proposal (excl Barton Farm) primary school extension £17m and secondary school extension £14m Developer contributions have been secured from smaller developments such as Francis Gardens and will be sought from smaller sites where local 	 No external grant funding is available through central government for additional school

Table 14: Infrastructure measures being considered. Education provision planned/required to accommodate future growth

Area	Measures under consideration	Funding mechanism	General Comments
	 Special Education The Lanterns Children's Centre in Winchester is a pre-school with additional integrated therapy and parental support services particularly providing for young children with special educational needs. Shepherds Down Special School at Compton patents for children of primary. 		
	 Compton caters for children of primary school age. The Osborne School is located in Winchester Town and caters for secondary school age pupils with complex learning 		
	 difficulties. There are also boarding facilities for the students. Independent schools Winchester also has a number of independent schools including Winchester 		
	 College and prep school. Further and Higher Education No additional facilities have been identified as a requirement of major new development. Training and skills development will be considered. 		
	 University of Winchester is looking at developing satellite facilities around Andover and Basingstoke to coordinate 	 Further residential developments for Winchester University Students are likely to be carried 	

Area	Measures under consideration	Funding mechanism	General Comments
	 with proposed development at these locations. The University has also recently completed a 400bed student hall in Winchester Town. In future they are looking to provide the following additional facilities:- a new 500 bed residence in 2012/13, additional 2000m² teaching space in 3, a new gym for 2012 which will be a community facility to add to the new sports stadium at Bar End, and improved road access to King Alfred Campus. 	out in partnership with private developers.	
North Whiteley	 Nursery Pre-school facilities will be provided on site adjoining other educational or community facilities. 3 sites are to be provided; if no commercial take up, they can return to other uses. Primary Education Requires at least two new primary schools with up to 5FE Secondary Education Requires one new secondary school up to 8FE to also serve the existing population of Whiteley - may be some community access. 	 Developer will provide land. The facility will be funded by the commercial or voluntary sector. – Cost to be established. Site to be delivered in phase 1, then 3 and 5. Estimated up to £18m. Funded by HCC/ Developer. First school to be delivered in phase 1 and second in phase 4. Estimated up to £28m. Funded by HCC/ Developer Delivery time to be agreed, but likely at phase 3 or 4. 	 Developer contributions will be sought for North Whiteley. No external grant funding is available through central government for additional school places. Some public sector funding is likely to be required for the secondary school which will serve a

Area	Measures under consideration	Funding mechanism	General Comments
	 Further and higher No additional facilities required for this development. 		wider area.
West of Waterlooville	 Nursery Primary Education 2 x 2FE new schools will be provided (the first to be developed will be suitable for a 3FE until the second primary school is built and the surplus land handed back to the developer). Secondary Education The area being developer by Grainger has sufficient capacity at existing schools within the catchment. The area being developed by Taylor Wimpy will require contributions which have been agreed with HCC Further and Higher Education 	 No Cost – Grainger will make land available for 10 years prior to occupation of 100 homes. Grainger - £13.4m – funded by the developer. Timing of provision to be agreed with HCC. Grainger – no cost 	 Developers' contributions have been agreed for the first 2,000 dwellings – the remaining contribution will be negotiated. The additional cost will need to be funded from HCC capital programme resources – some capital funding will need to be found in advance of the developers contributions. No external grant funding is available
	No additional facilities needed	 Grainger – no cost 	through central government for additional school places.
Rest of PUSH	NurseryWhiteley Parish Council has identified a	Developer contributions will be	No external grant

Area	Measures under consideration	Funding mechanism	General Comments
	need for a crèche/nursery to be incorporated into any redevelopment at Whiteley Village (Whiteley Parish Council Corporate Strategy 2009/10). The Wickham community has also identified in their Parish Plan a need for a day nursery within their parish.	sought from smaller sites where local circumstances allow.	funding is available through central government for additional school places.
	 Primary Education The Bishops Waltham area has over 10% surplus primary school capacity. HCC will consider ways that this can be reduced. Increased capacity may be provided at 		
	more schools pending the outcome of HCC reviews and consultations.		
	 Whiteley residents have identified a need for more primary school places within their parish. 		
	Secondary Education		
	• Whiteley residents have identified a need for a secondary school within their parish.		
	 In Bishops Waltham area (Swanmore), the secondary school only has a 3% remaining capacity; however by 2014 this is predicted to increase to 14%. 		

Time Line

3.4.22 The requirement for new school places will need to be reviewed as planning policy and allocations are finalised.

Risks

- 3.4.23 The provision of new educational facilities will be consequent on new development. This will also be important for meeting some of the current shortfalls in provision.
- 3.4.24 The risks are that development does not come forward within the required timescales to meet existing deficits, and where additional public funding is required to match the private sector contribution, cutbacks in public sector finance makes this impossible to achieve.

Delivery - Funding and contingencies

- 3.4.25 New schools to accommodate growth from new development will be funded by HCC and landowner/developer contributions. New school sites should be provided free of charge by developers and a financial contribution made towards the cost of the additional school accommodation. Contributions are expected from all developments that would result in a shortfall in school capacity.
- 3.4.26 No external grant funding is available through central government for additional school places. Information is needed on whether this applies to HCC funding directly and to confirm whether there are any Winchester schools in what is left of Building Schools for the Future programme.
- 3.4.27 Contingencies for funding not being forthcoming are dependent on circumstances involved, but options could include temporary buildings or transportation of pupils to schools with capacity outside the area.
- 3.4.28 The cost of providing additional school places is variable, but as a guide, HCC have calculated the following costs:

Data from 2009 <u>HCC</u> <u>Developers' Contributions</u> <u>towards Children's Services</u> <u>Facilities</u>	Cost per pupil place	Cost per new dwelling (2 bed or more)
New 2 form entry primary school	£20,057	£6,017
Small extension to existing primary school (for 100 dwellings or less)	£15,970	£4,791

<u>Table 15: Funding. Guide costs of school places resulting from new</u> <u>development</u>

Data from 2009 <u>HCC</u> <u>Developers' Contributions</u> <u>towards Children's Services</u> <u>Facilities</u>	Cost per pupil place	Cost per new dwelling (2 bed or more)
Extension to secondary school	£24,727	£5,193
Special Education primary – larger developments		£83
Special Education secondary – larger developments		£154
Pre-school facilities.		HCC can provide a calculation to assess the appropriate level of demand – could be provided within community facility, but often preschool facilities will look for exclusive use space.
Children's Centres (combined pre-school education, childcare and health services). New or extended facilities for larger developments.		£110

Primary Delivery Mechanism

- Hampshire County Council
- Obligations in a Section 106 agreement.

3.5 Health facilities and social services

Relevant Sustainable Community Strategy Policies

- High Quality Environment
- Active Communities

Other Studies/Strategies Providing Guiding Principles

- Hampshire LINK
- Hampshire NHS Estates Strategy 2010/2015
- Hampshire NHS PCT Estates Strategy 2008-2013 (update Feb 2009)
- Healthy Horizons for Primary Care, Primary Care Strategy, 2009. NHS Hampshire
- NHS White Paper 'Equity & Excellence: Liberating the NHS

Definition of Infrastructure

- 3.5.1 NHS Hampshire is currently the primary care trust (PCT) which invests and commissions healthcare through the Winchester & Eastleigh Healthcare NHS Trust, within Mid Hampshire covering GPs, Dentists, Pharmacies and Optometrists as well as acute care (for example care for short periods of severe medical conditions) and the ambulance service. Subject to legislation in the forthcoming Health Bill, the bulk of NHS commissioning (but not for primary care) will be moving from 2013 to GP consortia under new government changes, with PCTs being phased out from April 2013.
- 3.5.2 A separate body, Hampshire Community Health Care is currently responsible for primary care within the community covering services such as rapid-response teams, scheduled care, adult services and physio- and occupational therapy. This department is now to be merged with the Hampshire Partnership NHS Foundation Trust
- 3.5.3 The proposal in the NHS White Paper is to now transfer local health improvement functions from PCTs to local authorities governed by Health and Wellbeing Boards. There are also proposals being considered to move some services currently being provided in hospitals out to community based acute care.
- 3.5.4 Private and charitable sectors provide a significant proportion of the health infrastructure, including private hospitals, hospice and respite care.
- 3.5.5 Local authorities already have a duty to promote or improve health and wellbeing reflected in PPS1. Under the White Paper proposals, local authorities would have enhanced statutory duties for health and well being. As part of a Health and Well Being Board, local authorities would lead on joint strategic needs assessments, promote joined up commissioning of local NHS services, social care and health improvement and leading on local health improvement and prevention activity as wells as supporting local voice and the exercise of patient choice³²

Lead Organisations involved

3.5.6 The NHS Hampshire (Commissioning) Board and the Hampshire Community Health Care Board govern their respective sectors Following Government changes, local health care improvements will be commissioned by the local

³² Liberating The Nhs: Local Democratic Legitimacy In Health BMA Summary (England), 2010. British Medical Association

authority who will be responsible for linking up NHS, social care, public health and children's services.

3.5.7 The South West Hampshire LIFT (Local Improvement Finance Trust) Company, in which WCC is a partner, is also involved in delivering primary healthcare care in the District; they have an exclusive right to consider development of healthcare buildings which are publicly led.

Standards/triggers

- 3.5.8 According to the SQW report to SEERA in 2006, a new GP practice is triggered when for an increase in population of 6,592 i.e. 4 new GPs.
- 3.5.9 NHS Hampshire has set the flowing local access standards on acceptable distances to travel to access GP services in their <u>Primary Care Strategy</u> (the table below is a summary which covers the who of Hampshire, please see the <u>Primary Care Strategy</u> document for full description of the classes):-

Table 16: Standards. Facilities provided for different population scales and access standards for primary care provision within Hampshire

	Will serve population of scale	Access standards
Community hospitals stand alone or within	• 100,000 to 200,000	within 30 mins.
general hospital site		
Polyclinics	• 100,000	within 30 mins.
(ambulatory care incl out-patients and diagnostics)		
Health centres (GP and other Primary Care facilities incl dentistry, community nursing)	• 35,000 – 100,000	within 15-20 mins.
GP Surgeries	Network to meet needs of local community	•
Community and Well Being Centres (incl services for chronic disease management and voluntary sector services)	To meet local needs	•

	Rural	Urban
Services for meeting local health needs	Accessible within 4km.	 Accessible within 1.6km.
Services for populations over 5,000 (such as acute health care needs)	 Accessible within 8km and have a choice of at least 2 GPs. 	 Accessible within 2.5km and have a choice of at least 2 GPs.
	• Have access to routine dental assessment from a primary care dental practitioner which may be part of or supported by a larger practice and, in rural areas, available at certain days or times during the week.	Have access to routine dental assessment from a primary care dental practitioner which may be part of or supported by a larger practice
Services for populations over 30,000 (e.g. services for people with unstable long term conditions, more specialised services needing additional skills or expertise, more specialised minor surgery)	Accessible within 12km.	 Accessible within 2.5km.
Services for populations of at least 150,000 (e.g. urgent out of hours primary care services)	Accessible over 12km.	Accessible over 4km.

Table 17: Standards. Proposed distance standards for primary care provision within Hampshire

Current level and future capacity/deficits and measures in place

- 3.5.10 Changes in population numbers and age structure will have a strong influence on health care provision.
- 3.5.11 GP facilities are located at:
 - Winchester District General Hospital (Royal Hants);
 - St Clements' Partnership in Winchester;
 - St Paul's Practice in Winchester;
 - The Friarsgate Practice in Weeke;
 - Alresford Group Surgery;

- Bishops Waltham Surgery;
- Denmead Health Centre;
- Gratton Surgery at Sutton Scotney;
- Twyford Surgery;
- West Meon Surgery;
- Wickham Group Surgery;
- At branch surgeries at Droxford Surgery; Colden Common Surgery and Hambledon Village Hall.
- 3.5.12 The Friarsgate Practice in Weeke has recently been redeveloped; Wickham Group Surgery and St Clements' Partnership, Winchester are both being considered for further investment in 2011/12.
- 3.5.13 There is currently adequate primary care capacity across Winchester for most services, although even small population and demographic changes could affect primary care services. Given the accessibility standards, the provision of primary care will need to be local to new development.
- 3.5.14 Dentistry is a different matter: there is not enough capacity to provide NHS dental services for everyone in Winchester, and many people choose private or insurance funded treatment. The PCT is working on increasing the capacity and flexibility of dental services in Winchester for example by providing a mobile unit to cover some of the rural areas, but this will have limited capacity.
- 3.5.15 NHS Hampshire will provide for modest growth in Wickham by providing a new GP surgery. In Winchester one practice has capacity for growth, but this would displace other services.

Table 18: Current level of Infrastructure. Primary Health Care requirements

Area	Measures under consideration	Funding mechanism	General Comments:
Non-PUSH area of Winchester	 Health Centres The PCT would require an impact assessment of change in population on current health services in the local area. Particular pressure may be faced in Alresford from anything other than very small developments. The Otterbourne Parish Plan sets out a local community need for a medical practice within their parish. Major new development may need to provide health centres for example with a community centre. Minimum build of 600m² (no max). NHS Hampshire would make decisions as to the size and utilisation of such a building based on local need. The new site may have generic use including many health facilities but not necessarily a GP service. Hospitals The need for additional facilities has not been identified. 	 Developer to contribute serviced land and provide capital contributions subject to Developer/ PCT/ Private agreement. 	

Area	Measures under consideration	Funding mechanism	General Comments:
	 Ambulance Service The need for additional facilities has not been identified. 		
	 Some local capacity exists in Whiteley but near service location would be required and associated section 106 support to achieve this. 		
North Whiteley	 Health Centres Provision of 3-3.5 GP practices as confirmed by NHS 		 To be agreed with NHS. There is GP support to provide a
	 Hospitals No additional facilities required to serve this development 		service at N. Whiteley. Likely to be delivered at Phase 4.
	 Ambulance Service No additional facilities required to serve this development 		
West of Waterlooville	 Currently Forest End GP practice (which is currently within the Havant District) engaged with PCT to move into new premises within the West of Waterlooville development. Section 106 funds might be required to support this development. 		
	Health CentresNew surgery and health centre	 Grainger will make serviced land available. 	

Area	Measures under consideration	Funding mechanism	General Comments:
	 Hospitals No additional facilities required to serve this development Ambulance Service No additional facilities required to serve this development 	The development of the facility will be funded by NHS/ private funding/ developer contributions.	
Fareham SDA	 Fareham Community Hospital will plug some of the existing gap in provision along the M27 Corridor. 	The scheme will be expected to meet any new health requirements arising as a result of this development and funded through developer contributions.	
Rest of PUSH	 Particular pressure may be faced in Bishops Waltham from anything other than very small developments. Wickham Parish Plan identifies the need for a local NHS dentist to serve their community. 		

- 3.5.16 In general, even small changes in population could affect primary care services. In addition to those listed in the table above, particular pressure may also be faced in Denmead, West Meon and Twyford from anything other than very small developments.
- 3.5.17 NHS Hampshire say that plans to meet any capacity deficiencies need to address both infrastructure and service provision and solutions may vary depending on location and proximity to existing services and their opportunity for expansion. These will be considered alongside the other priorities identified for the NHS in its forward financial planning and will be dependent upon availability of ongoing funding.
- 3.5.18 Fareham Community Hospital at Coldeast, Fareham (a new build LIFT scheme) may be crucial for delivering the Core Strategy policies as it will fill the gap along the M27 Corridor between Southampton and Portsmouth, and is therefore likely to be a key consideration for the proposed Strategic Development Areas at Fareham. The Fareham Community Hospital will cater for outpatients and diagnostics, alongside community services (no inpatients and no A&E) and became fully operational in May 2010.
- 3.5.19 Hospices within the District include the Wessex Children's Hospice Trust/ Naomi House at Sutton Scotney providing children's respite care and catering for young people with complex medical needs. The Rowans Hospice is located at the south eastern tip of the district and immediately adjoins the West of Waterlooville MDA: it is believed to require additional car parking spaces. A small proportion of the funding for the hospice comes from the Department of Health with most funding from charitable/voluntary support.

Acute Care

- 3.5.20 Information in the Hampshire Community Infrastructure Study relating to South Hampshire/Portsmouth Primary Care Trust states that a new hospital will only be considered if the population in the catchment area increases by over 400,000. As this does not relate directly to the Winchester District, this should only be used as an example of the scale of additional population which would trigger a new facility. The community facilities are supported by the acute care hospitals at Royal Hampshire County Hospital at Winchester, Southampton, Portsmouth and Basingstoke. Most of the Winchester population is served by the Royal Hampshire County Hospital.
- 3.5.21 Southampton General Hospital is set to become the major trauma centre for the area which is likely to change the way hospitals such as the Royal Hampshire County Hospital will operate in future. Further changes are likely to be necessary with the increasing age of the population, further urgent unscheduled care may be necessary in future.
- 3.5.22 In addition to these public hospitals, there is also a private hospital in Winchester Town on Old Sarum Road which caters for acute care.

Time Line

- 3.5.23 Operational capital of under **£1m** for maintenance and minor improvements is available to PCTs through a 3 yearly cycle bidding process. Alternative funding may be available from national funds and through partnerships such as LIFT.
- 3.5.24 Hampshire NHS PCT Estates Strategy 2008-2013 (update Feb 2009)
- 3.5.25 PCT 5 year Strategic and Operational Plans

Delivery - Funding and contingencies

- 3.5.26 The PCT are assessing the condition of their existing premises in association with the NHS Joint Strategic Needs Assessment and Local Authorities LDF development strategies to identify future investment requirements which will result in a priority list being drawn up for future projects. There is also a process to consider development opportunities outside the priority list.
- 3.5.27 Only the primary care development at Wickham Group Surgery has agreed funding and Forest End, Waterlooville has an agreed business case to relocate it within the West of Waterlooville development. In the Estates Strategy update Feb 2009, investment in St Clement's Partnership has also been considered. The construction cost of providing a new GP practice/Health Centre for 4 GPs (650m²-700m²) was estimated in the SQW 2006 Report to SEERA as £1,147,500 (£172 per new dwelling) base on an average for the SE. It is important to note that these figures date back to a 2006 report and therefore are only an indication of current costs.
- 3.5.28 No alternative funding sources have been identified. NHS Hampshire will seek contributions from developers to mitigate the cost to the NHS of new primary care facilities and would welcome discussion on how best contributions can be made. NHS Hampshire will need to be consulted on any S106 or CIL for any proposed development.
- 3.5.29 New Government proposals would direct all primary care funding to GP consortia that will then be responsible for commissioning PCT services by 2013. There is already a practice based commissioning group in Winchester, WINCAR which consists of 13 practices covering Winchester City and rural villages.
- 3.5.30 There are no contingencies if developer contributions can not be agreed to mitigate the cost to the NHS of new primary care facilities as a result of new development.
- 3.5.31 In order to encourage healthy lifestyles new development will be expected to provide a range of facilities to promote walking, cycling, sporting activities, and access to healthy food through such facilities as local allotments.

Primary Delivery Mechanism

- NHS
- Private Funding
- Developer Contributions

3.6 Social Infrastructure: Creative Industries, Arts and Culture including Community Halls

Relevant Sustainable Community Strategy Policies

- High Quality Environment
- Active Communities
- Prosperous Economy

Other Studies/Strategies Providing Guiding Principles

- South Hampshire Creative Industries Development Framework -Consultation Draft. 2010
- The South Hampshire and Hampshire Cultural Infrastructure Audit, 2010. Audience South/Cultural Consulting/ Professor M. Elson/ Charles Freeman
- <u>Vision and Strategy for Hampshire's Library and Information Service, 2009</u>
 <u>– 2014 Hampshire County Council</u>
- <u>Winchester4Communties</u>
- Winchester Cultural Strategy 2009

Definition of Infrastructure

- 3.6.1 Arts and culture encompasses a wide range of different facilities including Libraries, museums, archives, galleries, cinemas, multi-purpose media venues, rehearsal and performance venues.
- 3.6.2 Creative industries include those such as architecture, arts, design, and performance.
- 3.6.3 Community Halls have been included in this category as they often provide venues and rehearsal spaces for this sector.

Lead Organisations involved

- HCC Hampshire Library and Information Service
- WCC Cultural Services
- Parish Councils

Standards/triggers

- 3.6.4 New library and community halls, together with the necessary infrastructure for community development and cohesion are dependent upon future housing developments.
- 3.6.5 The Hampshire Infrastructure Report considers that every 3,000 additional new dwellings should trigger one new small community centre. The estimates from the strategic allocation information suggest this would cost around **£2,000 per**

 m^2 and start up funding may be needed for the initial running. The same study estimates that a part-time community development officer can cost around £45,000 for the first 3 years.

- 3.6.6 The Museums and Libraries Archives Council has set a target for library space of a minimum of 30m² per 1000 population. Archive space is also identified as an important requirement and the SQW report to SEERA recommends that there should be a target of 5 m² per additional 1,000 population.
- 3.6.7 Information from the emerging Creative Industries Development Framework suggests that there should be medium or small scale production, rehearsal and education space venues available for centres of population over 50,000 and a range of venues for amateur companies and choirs within 20mins of settlements with a population of over 20,000, with village halls and community centres catering for small settlements.

Current level and future capacity/deficits and measures in place

- 3.6.8 Creative industries are an important sector for Winchester and the Southern Hampshire area, particularly architecture, IT and Digital and Arts industries, fuelled by the strengths of the local universities and colleges. The sector provides for an estimated 30,000 jobs responsible for around 10% GVA for the Regions; jobs in this sector have increased 100% over the last 10 years. However, graduates in these sectors tend to move out of the area to mid Hampshire and London, where facilities and affordable accommodation allow. To retain these graduates in future, the area needs to provide suitable workspace as well as business support and access to finance and the market.
- 3.6.9 Winchester Town is an important cultural centre for the sub-region. However the number and type of existing facilities do not meet all the needs of the local Winchester population nor do they fulfil its role as a sub-regional cultural centre. Emerging studies indicate that there will be an increasing deficit in arts facilities, museums and to a lesser extent, library floorspace to 2026 given forecasted population growth when measured against aspirational floorspace targets set for the County.

Libraries

- 3.6.10 Winchester currently has one Discovery Centre (within Winchester City) and three neighbourhood libraries at Alresford, Bishops Waltham and Stanmore; there is also a mobile library service and school library service. None of these meet the minimum space standard recommended by the Museums and Libraries Archives Council which is a minimum of 30m² per 1000 population. The Discovery Centre is already at capacity and there are plans to increase the capacity to accommodate additional population from new developments, but the expectation is that this would have to be funded through new development.
- 3.6.11 Some facilities are also being under-used due to the condition of the facilities and opening hours. There is an increasing demand for library to provide multimedia services.
- 3.6.12 Communities in Whiteley Parish have identified a need for a library to be incorporated into any redevelopment at Whiteley Village (Whiteley Parish

Council Corporate Strategy 2009/10), although further investigation will be needed to determine how this can be best provided.

3.6.13 The Hampshire Library and Information Service is also looking into partnerships with other providers such as the Registration Services

Multipurpose Venues

- 3.6.14 There is a good range of larger multipurpose venues within the District. Within Winchester Town, multipurpose venues include the Tower Discovery centre, Theatre Royal, Chesil, and Winchester University. There is a lack of coverage of smaller multipurpose venues outside Winchester Town and performance and education space and amateur dramatic rehearsal space available in the rural areas are often not fit for this purpose.
- 3.6.15 The private sector also provides a range of facilities and opportunities, including public houses with rooms to hire for cultural activities, or pubs that put on music events. Opportunities might arise in new development to ensure that such flexible multi-purpose spaces are included in the scheme.

Museums, and cultural assets

- 3.6.16 There are a number of museums in the Town, including the City Museum and the military museums in Peninsula Barracks. Other historic assets which offer an educational as well as cultural experience include the Great Hall, the water mill, West Gate, Wolvesey Palace and the Bishops palace at Bishops Waltham
- 3.6.17 Local history museums are targeted more at the local user; specialist museums tend to pull a wider audience, but may need to be in particular locations.

Community Halls

3.6.18 Public bodies within Winchester District are looking for opportunities to use community facilities to provide shared services, which can help combat current inefficiencies in service provision and budget cuts (see chapters on policing for e.g.). Co-locating social and community infrastructure is a cost-effective means of providing a range of facilities: however, it required an imaginative and flexible approach to the design of the buildings. At the moment, settlements such as Colden Common, Kings Worthy and Denmead have community halls that are shared with the Parish Council. However, public bodies are now looking at whether new community halls could be provided through the developments at West of Waterlooville and redevelopment of Whiteley Village which could accommodate community facilities with office space for the Parish Council, City Council and Police. At West of Waterlooville, this will be able to accommodate a community worker, and in Whiteley, there is the possibility of providing a library service in the same building.

Table 19: Current level of Infrastructure. Community and Cultural Facilities

Area	Measures under consideration	Funding mechanism	General Comments:
	The Hampshire Library and Information Service has made a case for developer contributions towards increasing capacity (public spaces, stock and public service facilities) for any major new development around Winchester City.		
Non-PUSH area of Winchester	 New development may need to provide new community centres. 	 Developer funded – contribution to be agreed through S.106. 	
	• A percentage for art contribution would be agreed with WCC, through a S.106 agreement.	 Developer funded – contribution to be agreed through S.106. 	
	• The New Alresford Town Health Check identified a need in the Town for a suitable facility to cater for large indoor events.		
	The current plan is to propose a joint school and public library in the new secondary school.	 Developer funded/ HCC funded 	
North Whiteley	• There have also been initial discussions between Whiteley Parish and HCC about including a library facility in the extension to Meadowside Sports Centre.	 Some funding from Whiteley Parish Council and Winchester City Council has been identified. 	
	• A new community centre of up to 400m ² is proposed.	 Developer funded – contribution to be agreed through S.106. Commensurate with development. 	
	A percentage contribution for art is also proposed.	Developer contribution to be	

Area	Measures under consideration	Funding mechanism	General Comments:
		agreed. Commensurate with development.	
West of Waterlooville	 There is a large library adjacent to the area which should have capacity; therefore there are no immediate plans to any further library development. A community facility to is being considered at West of Waterlooville which would provide office space for the Citizens Advice Bureau, City Council, Police and possibly also for a community worker. An estimate of a 720 m² centre is proposed. A % contribution for Art is also proposed 	 Developer funded £1.5m £0.446m is proposed to fund a community development worker funded by developer contributions Proposed £0.510m for art on site contribution funded through developer contributions and phased through the development. 	
Rest of PUSH	 Communities in Whiteley Parish have identified a need for a library to be incorporated into any redevelopment at Whiteley Village (Whiteley Parish Council Corporate Strategy 2009/10). They also require facilities for young people such as youth club, café, or internet café. <u>Whiteley Village redevelopment</u> Proposal to provide community facility which would provide office space for the Parish Council, City Council, Police and possibly also library services. 		

Time Line

3.6.19 Will depend upon the timing of new development.

Risks

3.6.20 While it is often possible to provide new community facilities through development, it is essential to ensure that an operating body such as a parish council is identified in advance, and that they have a strong business case to ensure that they can meet future revenue costs

Delivery - Funding and contingencies

- 3.6.21 The facilities considered are not for profit organisations and are supported by the public and local authorities. Funding for social infrastructure is expected from developer contributions with opportunities to add value though bidding for additional money alongside local authority funding. Using developer contributions to fund revenue work may be limited.
- 3.6.22 No further capital expenditure on libraries is planned in Winchester over the next two years. No external funding is anticipated. If funding cannot be found for a new library facility in Whiteley, the mobile library service will continue. The County Council are looking into developing a public library tariff for developer contributions.
- 3.6.23 The Hampshire Community Infrastructure Study estimates that a new community centre can cost from £560,000 to over £1 million pounds to build depending on the size and type of facilities that need to be included. Funding can be sought from Defra via Action with Communities in Rural England or from Lottery of Landfill tax funds. Winchester City Council has been able to jointly fund new community facilities with Parish Councils. This funding has been granted for capital works on facilities which will be used by a wide range of users. Following the cuts in public spending, the future of this grant has not been determined. Information on grants for community buildings can be found on the Winchester4Communities website.

Primary Delivery Mechanism

- Developer Contributions
- Hampshire County Council
- Winchester City Council
- Private and charitable organisations
- Parish Councils
- Local Communities

3.7 Emergency Services - Police Service

Relevant Sustainable Community Strategy Policies

High Quality Environment

Other Studies/Strategies Providing Guiding Principles

- Hampshire Police Authority & Hampshire Constabulary Policing Plan 2008
 2011
- Secure by Design

Definition of Infrastructure

3.7.1 Hampshire Constabulary manages the policing of the Winchester District. The District forms part of the Central Hampshire Operational Command Unit (which also includes Fareham, Gosport and Havant) with each district managed as a discrete policing area.

Lead Organisations involved

Hampshire Constabulary – Winchester District

Standards/triggers

3.7.2 There are no set standards on the number of homes needed to justify a new PCSO or Police Officer post in the District. The Hampshire Community Infrastructure Study gives the current ratio of **2.1 officers per thousand population**. This ratio may change as Government funding is reduced. The same study estimated that to employ one officer costs around **£52,000/year** (includes all aspects of employment such as organisational support etc). The cost of building a new facility will greatly rely on the scale of the new facility, but can cost around **£35,000/officer** (Tym Report).

- 3.7.3 Winchester has two police stations; the main station is located in Winchester Town and a second in Bishops Waltham. There are also two further sub stations located in New Alresford and Twyford.
- 3.7.4 Communities in the southern periphery of the District may be closer to stations located outside the District. However, apart from emergencies when the nearest unit is employed, the main response units come from Winchester City and Bishops Waltham.
- 3.7.5 There is currently a lack of facilities for local/neighbourhood policing in the periphery of the District. Bishops Waltham is the main hub for the southern area, but reaching communities on the edge of the District can take time which results in inefficiencies in the service. The location of neighbourhood teams and response units is therefore an important issue to consider for future developments which could also help provide service efficiencies.

- 3.7.6 Major new developments will result in localised population changes which may require additional policing resources as the new community establishes. Given the general reduction in public funding, monies for additional policing is less likely to be available from the public purse. Alternative solutions to support policing for future developments therefore need to be sought.
- 3.7.7 A key step towards reducing the amount of policing required for new development is to ensure it is built to '<u>Secure by Design</u>' standards. There is an expectation for all new development to meet the criteria set out in this document without compromising the quality of the place.
- 3.7.8 There are also a number of options which should be considered for major new developments:-
 - A Police Community Support Officer (PCSO) could be funded through S.106 agreements with the developer. This could provide an initial link into the establishing community where additional input is needed during the early stages of community development. Long-term commitment to funding posts would need to be considered.
 - Satellite facilities could be provided through new development which would allow neighbourhood teams to be located close to local communities.
 - Drop-in multi-agency offices could be provided in new community which could serve as satellite facilities.
- 3.7.9 Any new office space provided as part of new development will need to be fit for purpose. There will need to be access to the secured police system and therefore the provision of suitable e-communications will be an important consideration in the development of new facilities.

Time Line

3.7.10 Policing options for major new development should be negotiated at master planning stage.

Funding and contingencies

- 3.7.11 60% of funding for Hampshire police currently comes from central government; the remaining 40% is currently funded through council tax payments.
- 3.7.12 Developers may be asked to provide funding towards officer posts or facilities on site.

Delivery - Funding and contingencies

- 3.7.13 Capital funding for new facilities (including land costs) and possibly short term funding for new PCSOs would be through developer contributions.
- 3.7.14 Services would be delivered through the Hampshire Constabulary.

Primary Delivery Mechanism

Developer Contributions

3.8 Emergency Services - Ambulance Service

Relevant Sustainable Community Strategy Policies

- High Quality Environment
- Active Communities

Other Studies/Strategies Providing Guiding Principles

 <u>The South Central Ambulance Service Strategy & Business Plan 2007–</u> 2010

Definition of Infrastructure

3.8.1 The South Central Ambulance Service NHS Trust (SCAS) is the ambulance service which covers Hampshire, Berkshire, Oxfordshire and Buckinghamshire.

Lead Organisations involved

• South Central Ambulance Service

Standards/triggers

3.8.2 There is no set trigger for when a standby point should be provided (e.g. it is not based on a set number of new dwellings being built or increase in population size), but will be placed where there is significant demand on the service and ideally are placed not more than 10mins away from a major population. A standby point is due to be located at the West point of West of Waterlooville; another is likely to be located around Winchester Town.

- 3.8.3 There is currently an ambulance station based in Winchester. This will be replaced by a joint Resource Centre (RC) and a Hampshire Area Response Team (HART) located at Woodside in Eastleigh.
- 3.8.4 Standby Points are strategically located where there is significant demand on the service to enable the capability of meeting national response times. A serviced standby point is one which has basic facilities where ambulance crews can take a natural break without the need to return to a Resource Centre or Ambulance Station. The majority of standby points in the SCAS area are 'unserviced' giving flexibility where there is the greatest need (e.g. a lay-by close to a motorway junction giving good accessibility in all directions to facilitate quick response times. The trigger for a standby point is led by the demographics of a population in a particular area rather than its density. A standby point is due to be located to the West of Waterlooville and another will be located in Winchester.

3.8.5 Strategic Allocations and development levels set within the Winchester District Local Development Framework will inform future target areas for ambulance service planning. Any proposed new developments around Winchester Town and North Whiteley will be considered by SCAS when reviewing the location of Standby Points in relation to their existing network. It will be subsequent to the completion and occupation of a development that the ambulance service would anticipate an increase in demand. The need for standby points is prioritised based on historic information.

Delivery - Funding and contingencies

- 3.8.6 The serviced standby points and resource centres are funded by the South Central Ambulance Services. The HART element of the proposed Winchester & Eastleigh Resource Centre at Eastleigh is funded by central government and this facility is planned to become operational early in 2011. A serviced standby point is to be provided, late 2010, to the west of the centre of Waterlooville to meet current needs.
- 3.8.7 Information from the SCAS in the Hampshire Community Infrastructure Study for 2006 estimated an increase an additional 10,000 incidents/year based on growth proposed in the SE Plan which would require additional funding.

Primary Delivery Mechanism

• South Central Ambulance Service

3.9 Emergency Services - Fire Service

Relevant Sustainable Community Strategy Policies

• High Quality Environment

Other Studies/Strategies Providing Guiding Principles

Hampshire Fire and Rescue Service Plan 2010 to 2013

Definition of Infrastructure

3.9.1 The Fire Service manages the fire risk across Hampshire. They are responsible for identifying and lowering fire risk within local communities.

Lead Organisations involved

• Hampshire Fire and Rescue Service

Standards/triggers

3.9.2 There are no set standards on the number of homes needed to justify an additional fire service. Information within the Hampshire Infrastructure Study

states that new greenfield development is likely to need adjustments to existing services rather than new facilities. The fire service is being reviewed with the aim of implementing the 'efficient and flexible crewing project' to provide a more efficient service.

Current level and future capacity/deficits and measures in place

- 3.9.1 The fire service in Winchester District is split between 6 fire stations within the District and one within Eastleigh covering part of the District as follows:-
 - Winchester Town and outlying rural areas The main station for Winchester is currently located at North Walls. This station covers the Town and outlying rural areas including the M3 and A34. The Special Equipment Unit at North Walls often supports surrounding stations at road traffic incidents.
 - Bishops Waltham, Swanmore, Upham, Durley and part of Curdridge and Waltham Chase are served by the Retained (on-call) Fire Station at Lower Lane, Bishops Waltham.
 - Alresford and the surround area is served by the Retained Fire Station at Pound Hill, Alresford.
 - Wickham is served by the Retained Fire Station at Mill Lane, Wickham.
 - Droxford is served by the Retained Fire Station at Union Lane, Droxford.
 - Sutton Scotney, Wonston, Micheldever, Stoke Charity and South Wonston are served by the Retained Fire Station at Sutton Scotney.
 - Twyford, Otterbourne and Hursley are served by the station at Stelle Close, Eastleigh.
- 3.9.2 A number of key fire risks have been identified for the District including road traffic incidents on country roads and the major road network (M3 and A34); accidental fires and injuries linked to the increasing number of elderly residents, and major employers and a thriving student population which both increase the risk of fire³³.
- 3.9.3 Future requirements from new development are more likely to be accommodated using existing resources and adjusting the service.

Time Line

3.9.4 Fire service options for major new development should be negotiated at master planning stage.

Delivery - Funding and contingencies

- 3.9.5 The fire service is funded through central Government and with local authority (Council Tax) funding.
- 3.9.6 Funding for new facilities would be through developer contributions; however it is assumed that the majority of new development will be accommodated by adjusting existing services rather than new facilities.

³³ <u>Hampshire Fire and Rescue Service Plan 2010 to 2013</u>

Primary Delivery Mechanism

• Services would be delivered by the Hampshire Fire and Rescue Service

3.10 Utility services: General

3.10.1 There is limited scope in planning utility services for future development. Long term investment and pricing is set by the regulator, which prevents speculative investment and creates difficulty in planning beyond the shorter investment planning timeframes.

3.11 Utilities Services - Gas and Electricity Provision

Relevant Sustainable Community Strategy Policies

- High Quality Environment
- Prosperous Economy

Other Studies/Strategies Providing Guiding Principles

- Meeting the Energy Challenge. A White Paper on Energy (2007)
 Department of Trade and Industry
- <u>National Electricity Transmission System Seven Year Statement, 2010.</u> <u>National Grid</u>

Definition of Infrastructure

- 3.11.1 Most household gas comes from offshore sources and is delivered through the main pipelines of the National Transmission System (NTS) at high pressures (up to 85bar). The high pressured gas is pushed around the system by compressor stations down to lower pressure pipes which serve consumers within Local Distribution Zones (LDZ). The high pressured gas transmission system is owned and operated by the National Grid. The LDZ covering Winchester is owned and managed by Scotia Gas Networks, operating as Southern Gas Networks.
- 3.11.2 Scotia Gas is an Independent Gas Transporter (IGT) which develops and maintains its own gas infrastructure and which will negotiate with third party companies who wish to lay infrastructure to supply gas for new developments and connect into the system. Connections to new development are agreed through a competitive market. Development of the main transmission system is usually as a result of growth in the overall demand within a region.
- 3.11.3 The national electricity network is owned, maintained and operated by the National Grid. The National Grid does not provide electricity directly to individual households, but they supply electricity to local distribution network operators (DNO). They must offer connection to any DNO who wishes to generate electricity or who requires a high voltage supply,

- 3.11.4 Scottish and Southern Energy (SSE) is the DNO for the District which owns and is responsible for operating the electricity distribution networks including most of the overhead lines with the exception of 400kV tower lines which are the responsibility of the National Grid.
- 3.11.5 If demand increases significantly across a local distribution electricity network area then the local DNO may need National Grid to reinforce an existing substation or supply a new grid supply point.

Lead Organisations involved

- National Grid
- Scotia Gas operating as Southern Gas Networks
- Scottish and Southern Energy
- Other third party gas and electricity supply companies

Standards/triggers

- 3.11.6 There will need to be substantial changes to the UK's energy systems over the next 20 years to meet the goals of the Energy White Paper and meet the increasing demand for electricity over coal and oil. National Grid have identified a future need to expand the national infrastructure including overhead power lines, underground cables, extending substations and new gas pipelines as the need for new forms of infrastructure such as smaller scale distributed generation, gas storage sites to meet the goals of the White Paper.
- 3.11.7 Owners and occupiers of premises have the right to provide their own gas supply and connect to the network under the Gas Act 1986 (as amended 1995). The pipe(s) are then offered for adoption to an IGT such as Scotia Gas. This third party connection must be undertaken by an authorised body such as an IGT or a Utility Infrastructure Provider (UIP).
- 3.11.8 There is also a duty for a public electricity supplier to supply upon request to an owner or occupier of any premises under the Electricity Act 1989.
- 3.11.9 National Grid provides information on the type of works allowable near their network and the distances between the works and the network needed for different types of development activity³⁴.

- 3.11.10 There are no identified deficits in energy provision within the District. Development in Winchester is unlikely to have a significant effect on the capacity of the national transmission network which should be able to cope with additional demands.
- 3.11.11 In general, the South East has a good distribution of gas infrastructure and gas can be provided to most locations in the District either through reinforcing the exiting infrastructure or providing new network connections. Areas within the District where there is no gas supply are likely to be the more isolated locations;

³⁴ National Electricity Transmission System Seven Year Statement, 2010. National Grid Chapter 2

however, there are some more populated areas within Winchester District such as Cheriton where there is no gas mains supply.

- 3.11.12 The electricity infrastructure in Winchester District is adequate to supply the proposed strategic allocations and to accommodate up to an additional 500 properties around the larger settlements if required. In general, a slight increase in the total annual electricity usage is predicted between 2011 and 2915, although this will be offset be an increase in embedded generation (where energy is generated closer to users for example)³⁵.
- 3.11.13 Over time, development has gradually encroached on the National Grid's transmission pipelines and overhead cables, and this infrastructure may impede further encroachment. Where overhead lines cross a site, the area can be used for open space, parking, garages or public highways; alternative arrangements will have to be agreed with Southern Electric Power Distribution if the lines need to be moved and costs can not be born by existing customers.
- 3.11.14 The <u>National Grid Infrastructure</u> within the Winchester District is listed below. Maps of both networks are available on the web. Maps of the finer infrastructure regulated by the DNOs is not publicly available

Electricity Transmission

- 400kV route from Nursling substation in Test Valley to Lovedean substation in East Hampshire / Winchester
- 400kV route from Fawley substation in New Forest District to Lovedean substation in East Hampshire / Winchester via Botley Wood substation in Winchester
- 3.11.15 The following substations are also located within the administrative area of Winchester District:
 - Lovedean substation 400kV
 - Botley Wood substation 400kV

Gas Transmission

- 3.11.16 The following high pressure gas pipeline passes through the north west of the District near Crawley.
 - Pipeline: 2308. 7 Feeder Barton Stacey / Mappowder

³⁵ National Electricity Transmission System Seven Year Statement, 2010. National Grid Chapter 2

Area	Measures under consideration	Funding mechanism	General Comments:
Non-PUSH area of Winchester	 Supply will be provided by the Energy Providers Possible need to improve/strengthen existing system for increased energy demands – or develop renewable energy source (self generation). 	 funded by the developer/provider funded by the developer/provider. Costs dependent on feasibility studies being carried out with utility companies. 	
North Whiteley	 Gas supply to be determined subject to Renewable Energy Strategy. Likely requirement for gas supply back-up to the site to guarantee continuity of supply. Commensurate with development phasing. Electricity - Primary 33/ 11 Kv substation could be required; this would be fed from existing infrastructure – likely to be provided in phase 1 or 2 of development 	These will be funded by the Provider	
West of Waterlooville	 Supply will be provided by the Energy Providers funded by the developer. Strategic on site utilities (including telecommunications and water and sewage infrastructure as well as energy supply). 	 Estimated cost to the developer of £7.65m 	

Table 20: Current level of Infrastructure. Energy requirements of the proposed Strategic Development Areas

Area	Measures under consideration	Funding mechanism	General Comments:
	 Electricity Diversions and Reinforcements 33kv overhead power lines 2 x 11kv overhead powerlines Reinforcement of sub-station 	£1,590m funded by the developer and to be delivered with Scottish and Southern.	

Time Line

- 3.11.17 Scotia Gas has a 30 year mains replacement programme which is on a rolling review every five years at which time they reassess their programme against Local Planning Authority planning policies and site allocations.
- 3.11.18 The approval and agreeing costs of supplying new electricity infrastructure does not usually take more than 2 years.

Risks

3.11.19 The Tym report identifies that there may be cost and time implications where local substations are nearing their ceiling capacity and major new development may require an upgrade of the substation. Information on the capacity of the local substations is needed to identify whether this is an issue for any local substation within the District.

Delivery - Funding and contingencies

- 3.11.20 The cost of connecting into the gas system depends upon whether an IGT or a UIP provides the connection. Connections to the system may be funded by the IGT such as British Gas who may recoup costs through future charges from the development. If the connection is made by a UIP then it is more likely that developer will have to bear the costs. Due to the long-term nature of residential development, it is more often the case that the IGT will fund new residential connections as they will recoup their costs; industrial and commercial development gas demand can be more variable and connection costs are more likely to be sought from the developer.
- 3.11.21 The cost of connection will therefore depend upon the site in question and the companies who are interested or able to provide a connection to the network.
- 3.11.22 For existing dwellings, the cost of connecting into the system would have to be born by the landowner.
- 3.11.23 New development which will need additional/improvements to the electricity existing infrastructure will be funded by the developer and the DNO in accordance with the current Statement of Charging Methodology; the process does not usually take more than 2 years.

Primary Delivery Mechanism

 Negotiation between the developer and the DNO. If overhead lines are to be moved, then the approach needs to be made before the application is submitted.

3.12 Renewable Energy

Relevant Sustainable Community Strategy Policies

High Quality Environment

• Prosperous Economy

Other Studies/Strategies Providing Guiding Principles

- Meeting the Energy Challenge. A White Paper on Energy (2007)
 Department of Trade and Industry
- PUSH Sustainability Framework
- <u>Renewables Obligation</u>
- <u>The UK Renewable Energy Strategy (2009) Secretary of State for Energy</u> and Climate Change by command of Her Majesty

Definition of Infrastructure

- 3.12.1 Much of the renewable energy required to meet the target will come from sources outside of the District i.e. marine wind power. But a significant proportion will need to be generated either in the home through solar energy, ground source heat pumps or some form of local CHP system.
- 3.12.2 The main source of renewable energy which is relevant to this study is that created through district heat and power systems

Standards/triggers

- 3.12.3 The UK has signed up to the following legally-binding EU targets:
 - 15% of energy to come from renewable sources by 2020 (enough to supply the equivalent of nearly all 26 million homes in the UK with their current electricity needs, and 4 million homes with their current heating needs).
 - Reduce the UK's emissions of carbon dioxide by over 750 million tonnes between now and 2030;
 - Reduce overall fossil fuel demand by around 10% and gas imports by 20– 30% against what they would have been in 2020.
 - Increase the renewable energy's share of the market to 15% for 2020, which equates to approximately 30% of electricity from renewable sources.
- 3.12.4 The Government have produced a Climate Change Strategy with a combined heat and power (CHP) target for at least 10GW of electrical CHP capacity by 2010. It also aimed for 10.4% of electricity consumption to be sourced from renewables by 2010. However it is estimated that only 8.2% has been achieved but forecasts that 18.6% will be achieved by 2015/16 above the target of 15.4%.

Table 21: Standards. Renewable Energy Targets

	Target Date		
	2010	2015/16	2020
CO2			UK's emissions of carbon dioxide by over 750 million tonnes between now and 2030^
Fossil Fuels			 Reduce overall fossil fuel demand by around 10% and gas imports by 20–30%^
Electricity consumption and Renewables	 Electricity consumption to be sourced from renewables Target: 10.4%* Estimated achievement: 8.2% 	 Electricity consumption to be sourced from renewables Target: 15.4%* Forecast achievement: 18.6% 	 Increase the renewable energy's share of the market by 15% (30% of electricity from renewable sources)^
CHP Target	 CHP target for at least 10GW of electrical CHP capacity* 	CHP electrical capacity Forecast: 8.6 GW by 2016/7*	
 EU targets UK Climate Chang 	ge Strategy		

- 3.12.5 Creating a series of local networks providing energy and heat from renewable sources is an essential part of planning for the District's future. The District will be starting from a very low base-line.
- 3.12.6 Hampshire has three energy from waste (ERFs) plants at Marchwood, Chineham and Portsmouth which process residual (unrecyclable waste) and generate enough energy each year to power 50,000 homes. They take over 90% of the County's waste which would otherwise go to landfill³⁶.
- 3.12.7 Recently local authorities have been given the power to generate and sell energy. The Energy White Paper sets out how over the next twenty years, the UK will need to invest in new electricity generation capacity to meet expected increases in demand and provide as much of the energy through low carbon forms of generation as possible.
- 3.12.8 It is therefore essential that the Core Strategy develops a viable and deliverable strategy for providing heat and energy from renewable energy sources throughout the District. Work on these initiatives will need to feed into the future infrastructure delivery strategy

³⁶ <u>Press release, Hampshire to benefit from new rules on selling energy, 09 August 2010. Department of Energy and Climate Change</u>

Area	Measures under consideration	Funding mechanism	General Comments
Non-PUSH area of Winchester	 As per Code for Sustainable Homes Opportunities to provide renewable energy and on-site generation will be considered. 	 Will be funded by developer throughout all phases/ To be agreed following feasibility studies. 	
North Whiteley	 Large-scale wind turbines or community energy system with energy centre (biomass and/or gas CHP/boilers) are being considered. 	The Developer/Utility provider and Local Authority will be responsible for delivery and funding. Costs will depend on outcome of the Energy Strategy. Gas/ electricity supply backups are in place.	
West of Waterlooville	 Provision of renewable energy in line with National Guidelines. 	Will be funded by the developer throughout the development. Costs to be agreed.	

Table 22: Infrastructure measures being considered. Renewable Energy Targets

Time Line

3.12.9 The Strategy needs to be put in place over the next 12-18 months, and discussions held with potential providers. In the longer term it is essential that the Strategy is linked to clear targets and a secure financial framework is developed

Risks

3.12.10 Failures to meet the District's energy needs from sustainable sources will contribute to climate change and the districts already over large carbon footprint. It will also increase fuel poverty as energy prices rise

Delivery - Funding and contingencies

- 3.12.11 A Climate Change Levy is charged on the energy use of industrial, commercial businesses, agriculture and public administration which is then used to support energy efficiency and low carbon technology.
- 3.12.12 A Renewables Obligation is used which requires energy suppliers to provide increasing proportions of electricity sourced from qualifying renewable fuels.
- 3.12.13 Feed-In Tariffs were also introduced in April 2010 to fund ordinary energy users for the renewable electricity they produce.
- 3.12.14 In addition, a Renewable Heat Incentive is being considered by Government as a way to provide funding to support renewable heating schemes.
- 3.12.15 A carbon off-set fund should be considered to secure funding for renewable energy technologies from development which cannot meet the challenges of carbon neutrality on site.

Primary Delivery Mechanism

3.12.16 This Strategy will be delivered through a partnership between the City Council, energy providers, and social enterprise groups

3.13 Utility services – Waste and Resource Management

Relevant Sustainable Community Strategy Policies

• High Quality Environment

Other Studies/Strategies Providing Guiding Principles

- Hampshire, Portsmouth and Southampton Minerals and Waste Local Plan
 <u>1998</u> Saved Policies
- The above document has mainly been superseded by the <u>Hampshire</u> <u>Minerals and Waste Core Strategy 2007</u> but some of the key policies have been saved. Some of the Core Strategy minerals and waste policies are

being reviewed and there has recently been a consultation on these policies.

- Waste and Resource Management HWRC Redevelopment and Relocation Capital Programme for 2010/11 to 2012/13.
- Waste and Resource Future Strategy (currently in preparation)
- Waste Framework Directive (2008/98/EC) (2008)

Definition of Waste Infrastructure

- 3.13.1 The County Council is the waste disposal authority, and is responsible for the Household Waste Recycling Centres. The energy from waste plants in the county is also provided by Hampshire County Council.
- 3.13.2 Winchester City Council is responsible for the refuse collection service and this is funded through council tax charges. HCC is responsible for waste disposal.

Lead Organisations involved

- Hampshire County Council
- Winchester City Council

Standards/triggers

- 3.13.3 The strategy in Hampshire is to reduce waste in the first instance then re-use waste, followed by recycling and finally energy recovery.
- 3.13.4 The former South East Plan set targets for reducing waste growth to 1% by 2010 down to 0.5% by 2020. The Hampshire Minerals and Waste Core Strategy also has the target to increase the average recycling rate to 60% by 2020.
- 3.13.5 There is no set trigger point for new HWRC facilities; however, developments over 2,000 dwellings can have a significant impact on HWRCs and provision of a new facility may be appropriate for this scale of new development.

- 3.13.6 Hampshire has 4.5 years of non-hazardous landfill capacity left. Waste handling capacity also needs to be increased. In addition, there is a lack of recycling facilities for construction and demolition waste in Hampshire.
- 3.13.7 There are 3 Household Waste Recycling Centres in the Winchester district. The largest site is located in Winchester Town where ca.75% of the waste is recycled. There is a medium sized site at Bishop's Waltham and a smaller site at New Alresford. All of these sites are either operating at or near their operational capacity.

Table 23: Infrastructure measures being considered. Waste and Resource Management

Area	Measures under consideration	Funding mechanism	General Comments:
Non-PUSH area of Winchester	 Developer Contribution based on additional population will be sought possibly towards investment into the existing Winchester facility depending upon the population increase. 	Developer Contribution	The HWRC at Winchester is working close to or near capacity at peak times.
North Whiteley	Developer contributions either towards improvements at existing sites or towards a new site (which may include the developer providing the land).	Developer Contribution	• The nearest HWRC site is located at Segensworth which is currently close to operational capacity at peak times. It is likely that the capacity will be exceeded as a result of the additional waste from the proposed development. The HWRC at Hedge End is also at the limits of its capacity.
West of Waterlooville	 The new facility will be provided when the developer meets 'trigger' commitments set out within the S106. Agreement and funding is available – estimated delivery in summer 2012. Developer contributions. 	 Developer Contribution Estimated cost of the new facility £0.90m. 	• The nearest facility is at Waterlooville within Havant district. The proposal is to relocate this facility within the Winchester District on a piece of land provided by the developer (Taylor Wimpey) and provide a new site with increased capacity.
Non-PUSH	 Developer contributions may be sought if a significant number of new dwellings are built which can not be accommodated by existing facilities. 	Developer Contribution	There is a small site at New Alresford which is operating at or near to its operational capacity.
PUSH	 Developer contributions may be sought if a significant number of new dwellings are built which can not be accommodated by existing facilities. 	Developer Contribution	There is a medium sized site at Bishops Waltham which is operating at or near to its operational capacity.

Risks

3.13.8 The provision of household waste recycling facilities can be part funded by developer contributions, but because it usually serves a wider area the majority of the funding is also required from the County Council. There are risks associated with securing the funding and timely procurement of these facilities.

Delivery - Funding and contingencies

- 3.13.9 Developer contributions may be sought towards improvements at existing sites or towards a new site, where HCC may ask the developer to provide a suitable plot of land alongside a financial contribution towards design and development costs. The cost of the build could be up to **£1million** and HCC would also need to secure funding. No external grant funding is available.
- 3.13.10 If new facilities are not available in time or can not be funded, household waste may be redirected to facilities which have more capacity.

Primary Delivery Mechanism

• Hampshire County Council is responsible for the provision and management of the HWRCs. WCC will need to assist in the identification of suitable sites within the District, if additional HWRCs are deemed to be required or existing sites are relocated.

3.14 Utility services - Water Management - Fresh Water Abstraction and Foul Water Discharge

Relevant Sustainable Community Strategy Policies

• High Quality Environment

Other Studies/Strategies Providing Guiding Principles

- Future water and sewerage charges 2010-15: Final determinations Ofwat
- Portsmouth Water: 2010-2035 Water Resources Management Plan 2010
- Portsmouth Water Updated 2009 Draft Water Resources Management Plan September 2010
- PUSH Integrated Water Management Strategy
- Southern Water: 2010-2035 Water Resources Management Plan October 2009
- South East River Basin Management Plan
- <u>Updated Draft Water Resources Management Plan 2009 (Update draft</u> <u>published July 2010)</u> - <u>Appendices</u>
- Water Framework Directive

Definition of Infrastructure

- 3.14.1 The District plays an essential role in the provision of water resources and provides a significant number of public and private water supply abstraction points. Importantly, the Environment Agency views the groundwater resources in Winchester District as amongst the most sensitive in the region, the most important of which are currently at 'poor' status under the Water Framework Directive.
- 3.14.2 Portsmouth Water supply treated water to the part of the south east of the Winchester District covering areas from West Meon and Bishop's Waltham. They abstract from springs, boreholes and from the Lower Itchen at Gaters Mill which when treated is piped to the service reservoir at Wickham. They do not treat any wastewater within the District.
- 3.14.3 Southern Water supplies Winchester's water from ground water and from surface water abstraction points on the Rivers Itchen (augmented by Candover and Alre groundwater sources if required) and Test. All waste water within the District is treated by Southern Water. Peel Common, Budds Farm and Chickenhall Eastleigh Wastewater Treatment Works serve parts of Winchester but are all located outside the District's boundary.
- 3.14.4 The Agency has allocated the 80% of the District which overlies Chalk Strata as a principle aquifer and 46% of the District is protected by Source Protection Zones covering the abstraction points. Water quality and impacts of contamination are therefore key issues in the District. The Agency will amend abstraction licences in view of the Habitats Directive Stage 4 Review of Consents.

Standards/triggers

- 3.14.5 It is believed that there is sufficient capacity in the trunk system to accommodate the planned level of growth, providing measures are put in place in new developments to reduce water usage. This will include compulsory water metering. However, local capacity may not be sufficient for individual sites, in which case connection to the nearest point of capacity would be required.
- 3.14.6 As new development meets higher levels in the Code for Sustainable Homes (CfSH) so it will need to meet higher standards of water neutrality, thus reducing the demand for water, and reducing the waste water sent for treatment.
- 3.14.7 CfSH aims to reduce water consumptions and sets targets in the codes. The aim at level 6 is for close to water neutrality

- 3.14.8 Future capacity and deficits calculated in the Water Company Management Plans are based on forecasted population growth and take account of the household growth set out in the former SE Plan.
- 3.14.9 Portsmouth Water can meet average freshwater demand for their area beyond 2026. However, demand will exceed supply during critical period peak demand (peak week demand in a dry year).

- 3.14.10 Both the Portsmouth Water and Southern Water abstraction areas are seriously water-stressed which means that the amount of water available per person is low and the water demand per person is therefore a high proportion of effective rainfall³⁷. The Water Company management plans therefore identify options for addressing this including introducing compulsory metering.
- 3.14.11 In the short-term, the Southern Water managed water resources for the area are robust and there is a positive supply: demand balance so there is sufficient capacity to serve the development identified in the saved policies of Winchester's Local Plan Review (2006).
- 3.14.12 Investment is needed to provide additional wastewater treatment capacity and treated water resources and to provide additional local sewerage and water distribution capacity. However, Southern Water has identified no absolute constraints in delivering additional capacity to serve new development in Winchester pending the ongoing review of abstraction and discharge licences under the Habitats Regulations Review of Consents process carried out by the Environment Agency.
- 3.14.13 Following potential reductions in abstraction licences through the Asset Management Plan (AMP) 6, there are potential future deficits from 2019/20. Programmes in place to address this include a program of metering and leakage reduction. Additional capacity will be required to serve the level of development identified in the former South East Plan.
- 3.14.14 Portsmouth Water is using new boreholes at Lower Upham (Northbrook WTW abstraction from River Hamble Catchment) and Newtown (Soberton WTW River Meon Catchment) to accommodate for reduced abstraction at Hoe WTW as a result of environmental impact on The Moors SSSI. However, these new boreholes do not allow for any additional increase in abstraction and the licences are time-limited to 2016 so they will be reviewed through the next round of Asset Management Plans (AMP 5) and feed into the Water Resource Management Plans in 2014. The overall abstraction from Soberton has been reduced on environmental grounds to deal with the over-abstraction of the River Meon Catchment. Abstraction licences for the River Itchen are also due (by 2015) to be reduced to improve minimum residual flows on the river.
- 3.14.15 The requirements of the Water Framework Directive (2000/60/EC) may further reduce abstraction licences. The South East River Basin Management Plan look at the integrated management of water resource and set out environmental improvement measures to meet the requirements of the WFD and under the advice of the EA the Water Companies will carry out investigations on the Rivers Hamble and Meon; the outcomes of which are only likely to be incorporated in the next round of Water Company Management Plans in 2014.

³⁷ <u>Areas of water stress: final classification. Environment Agency</u>

Table 24: Infrastructure measures being	oppoidered Freeb V	Natar Abatraatian and I	Foul Water Discharge
Table 24. Initiastructure measures being	considered. Fresh v	valer Abstraction and r	oui waler Discharge

Area	Measures under consideration	Funding mechanism	General Comments
Non-PUSH area of Winchester	 There is an adequate supply of water with effective water reduction measures put in place. Additional measures are identified in the Water Resources Management Plan. The adequacy of capacity in the local sewerage and water <u>distribution systems</u> would need to be assessed on a site-by-site basis. There may be capacity issues in the sewerage <u>network</u> to Morestead WWTWs to serve additional development. Investment will be required to provide additional wastewater treatment capacity. 	 Costs to be met by developer. If network needs upgrading due to new development, developer contributions will be sought. Investment required to the local sewer and water distribution infrastructure to serve new development would need to be funded by the development. This is consistent with Ofwat's view that this infrastructure should be paid for by those that directly benefit from it, rather than existing customers who would otherwise have to pay through increased general charges. 	Options for sustainable on-site treatment will be considered alongside measures to overcome the network peak capacity issues, necessary to protect the underlying aquifer.

Area	Measures under consideration	Funding mechanism	General Comments
		• Funding to deliver wastewater treatment capacity and additional water resources can be obtained through the periodic review process, provided there is planning certainty.	
	There is adequate supply with effective water reduction measures put in place. Additional measures are identified in the Water Resources Management Plan.	 Developer to fund supply connections as part of development plot cost. Developer/Provider at an estimated cost of £1m to £1.5m. 	 Infrastructure may be reduced by detailed modelling of diversified flow rates and an element of attenuation.
North Whiteley	• Connection at the nearest point of capacity, or investment off-site to the local water distribution system will be required.	 Investment to the local system would need to be funded by the development³⁸. 	
	 Connection at the nearest point of capacity, or investment off-site to the local sewerage system will be required. 	 Investment to the local system would need to be funded by the development³⁸. 	
West of	 Adequate supply with 		

³⁸ This information has been submitted by Southern Water, but has not yet been confirmed with the landowner/developer/agent proposing this site.

Area	Measures under consideration	Funding mechanism	General Comments
Waterlooville	 effective water reduction measures put in place. New pump station on site for waste water treatment as well as new gravity sewers to the south. 	 Funded by the developer (Grainger). Estimated cost of £1.7m. 	
	 Connection at the nearest point of capacity, or investment off-site to the local sewerage system. will be required 	 Investment to the local sewerage system would need to be funded by the development³⁸. 	
	• For development that would exceed the capacity of the existing infrastructure, investment will be needed both at the WWTW and to improve the trunk and local sewerage system.	Capacity is available for development identified in Winchester's adopted local plan (2006). Additional capacity will be required to serve development beyond this level.	
Rest of PUSH	 A large new site is likely to need a requisition to connect directly to the WWTWs, or if cheaper, the developer may opt to contribute towards the upgrade of the existing rising main. The adequacy of capacity 	 Once proposals are firmed up in the Core Strategy, this will provide the evidence for Southern Water's investment proposals to Ofwat in 2014 to secure funding between 2015-2020. Investment required to the 	

Area	Measures under consideration	Funding mechanism	General Comments
	in the local sewerage and water distribution system would need to be assessed on a site-by-site basis.	 local sewer and water distribution infrastructure would need to be funded by the development³⁸. Relating to Wickham specifically, past experience indicates Ofwat will agree funding to support new development with planning certainty, however if funding is agreed, the earliest the works could be completed is probably 2017. If development is proposed before 2017, then it is likely that the developer would be expected to reduce the amount of surface water runoff entering the system so that the new development could use resulting spare capacity for foul water, but this would be considered by Southern Water on a case- by-case basis as the prevailing expectation is that development should be delayed until capacity can be provided 	 Residents in Wickham have highlighted an issue of foul water flooding of properties in Riverside Mews. Advice from Southern Water is that the existing capacity at the WWTW is limited and an assessment carried out in 2009 found that Wickham WWTW could only accommodate around 50 new homes up to 2017 without the need to upgrade the facility. Therefore, new development must not exacerbate the flood risk within the catchment (the systems peak flow in rain fall events must not exceed existing levels). To achieve this either surface water needs to be removed from the sewerage system (this currently drains into the existing combined system) which is a more suitable option for small, dispersed development directly into the WWTWs. The latter is only likely to be viable for significant development on a single site, but this is likely to exceed capacity and is therefore unlikely to be a suitable option until after 2017, when phasing of development could be considered which would allow for the necessary upgrading of the infrastructure.

Time Line

- Southern Water's Water Resources Management Plan runs from 2010-2025. Portsmouth Water is currently consulting on their updated Management Plan until November 2010. The next round of Water Resource Management Plans will be influenced through the Asset Management Plans 5.
- Next Ofwat review of water industry's charges 2014 for 2015-2020. Once proposals are firmed up in the Core Strategy, this will provide the evidence for Southern Water's investment proposals to Ofwat in 2014.

Risks

- 3.14.16 Additional demand on resources will cause deficits before the measures to address future deficits can be implemented.
- 3.14.17 The Development Plan Documents are not adopted in time to support Southern Water's investment proposals to Ofwat in 2014 and therefore the City Council will not be able to secure funding to support the development polices.
- 3.14.18 The Environment Agency's Review of Consents process may identify environmental impacts which would require more stringent licensing which is above BAT.

Delivery - Funding and contingencies

- 3.14.19 Funding for strategic infrastructure, such as extension to wastewater treatment works and water resources can be obtained through the Ofwat review of the water industry's charges, which takes place every five years: the next periodic review is in 2014.
- 3.14.20 Current funding is agreed in the 2009 Ofwat price determination from 2010 to 2015 which allows for additional capacity to be provided for development identified in the saved policies of Winchester's Local Plan Review (2006). Funding is specified for the company and therefore exact funding for the District is not provided.
- 3.14.21 Additional funding will be required to provide the extra capacity needed to meet similar levels of development set out in the former SE Plan and for projects post 2015. Ofwat generally agrees to fund investment required to serve new development, but in order for any funding to be agreed through the 2014 Ofwat review, the investment proposals to Ofwat need to be based on development proposals which have planning certainty (i.e. based on an adopted Development Plan Document).
- 3.14.22 Ofwat expects Southern Water to recover costs of providing local infrastructure to new properties through the requisitioning process (requiring the developer to connect to the system at the nearest point of adequate capacity) supported through planning policies.
- 3.14.23 No external grant funding is anticipated.

Primary Delivery Mechanism

- Environment Agency
- Southern Water
- Portsmouth Water
- Developer contributions towards local infrastructure, supported by planning policies.
- 3.14.24 The provision of water resources and wastewater treatment capacity is dependent on obtaining:-
 - necessary environmental permits from the Environment Agency;
 - necessary planning permissions from planning authorities; and
 - approval of investment proposals by Ofwat.
- 3.14.25 The delivery of infrastructure for water resources is dependent on the planning authority:-
 - phasing the development with the provision of necessary infrastructure and
 - supporting the requisitioning process in appropriate cases so that local sewerage and water distribution capacity can be delivered.

3.15 Utility services - Water Management - Flood defences

Relevant Sustainable Community Strategy Policies

• High Quality Environment

Other Studies/Strategies Providing Guiding Principles

- An assessment of the additional flood losses associated with groundwater flooding: a report to Hampshire County Council and Winchester City Council (2006) Colin Green, Theresa Wilson, Trevor Masterson and Neil Boothby
- <u>Making Space for Water</u> 2005 Defra et al.
- Managing Flood Risks In Parishes A Best Practice Guide 2nd Edition, Hampshire Flood Steering Group
- Planning Policy Statement 25: Development and Flood Risk
- Environment Agency Flood Risk Maps
- Strategic Flood Risk Assessment Atkins
- Strategic Flood Risk Assessment Halcrow

Definition of Infrastructure

3.15.1 Flood management and defence policy is the responsibility of the Department of Environment, Food and Rural Affairs (Defra).

- 3.15.2 The supervisory role of flood defence management and risk assessment is carried out by the Environment Agency who is also an operating body.
- 3.15.3 Other operating bodies include WCC and HCC who are drainage authorities and have powers to take action to alleviate flooding but do not have a duty to prevent flooding. The highways authorities (HCC and Highways Agency) also act regarding flooding of roads and highways. Water Companies are responsible for foul water system flooding.
- 3.15.4 Landowners are liable for maintenance works on their own area of streams, but can not change downstream flows.

Lead Organisations involved

- Defra
- Environment Agency
- WCC/HCC
- HA/HCC
- Water Companies
- Landowners

Standards/triggers

- 3.15.5 The Environment Agencies Flood Risk Maps show river flood risk categories:-
 - Zone 1 is Low Probability risk (<0.1% annual probability of river flooding).
 - Zone 2 is Medium Probability risk (1% to 0.1% annual probability of river flooding).
 - Zone 3a is High Probability risk (>1% annual probability of river flooding).
 - Zone 3b is functional floodplain (>5% annual probability of river flooding).
- 3.15.6 If development is proposed within flood risk zone 2 or above, a flood risk assessment must be carried out. Different types of development can be permitted in different flood zones. More vulnerable uses such as housing are only allowed in Flood Zone 3a if the 'exception test' (in brief: no reasonably available sites in areas with less risk of flooding that would be appropriate, there are wider sustainability benefits that outweigh the risk, the development is on previously developed land and the development will be safe, without increasing flood risk elsewhere) is met and can not be developed in Flood Zone 3b. Highly vulnerable uses such as emergency service buildings are only permitted in Flood Zone 2 if the 'exception test' is met and are not permitted within Flood Zones 3a or b. Essential infrastructure can be permitted in Flood Zones 3a and b if the 'exception test' is met.

Current level and future capacity/deficits and measures in place

3.15.7 The District is affected by Fluvial flooding from the many rivers and tributaries flowing through the District, groundwater flooding from natural springs and winterbournes fed by the underground aquifers and surface water flooding where water can not drain away quickly enough.

- 3.15.8 Groundwater flooding is a significant risk within the District and the EA hold information on this source of flooding. For example, Hambledon experienced devastating groundwater flooding events in 2000/2001. More information is needed on where this is a significant risk and how this links in with infrastructure delivery.
- 3.15.9 The Environment Agency's Flood Risk maps show flood risk from rivers across the District. Historic flooding events have been mapped for the District and can be viewed in the Appendices of the <u>Halcrow SFRA</u>. Both of the proposed strategic allocations have some risk from flooding.
- 3.15.10 Particular issues regarding flooding have been raised in Wickham where residents experience foul water flooding of properties in Riverside Mews during rainfall events when the peak flow exceeds the capacity of the system.

Area	Measures under consideration	Funding mechanism	General Comments:
Non-PUSH area of Winchester	 SuDS can be used to mitigate potential flooding and to surface water sustainability 	 Funded by developer 	
North Whiteley	 Flood defences not required. SuDs will be used to mitigate potential flooding and to manage surface water sustainably. 	 Developer funded – cost will depend on strategy yet to be agreed. 	
West of Waterlooville	 SuDS will be used to mitigate potential flooding and to surface water sustainability Commuted sum (covering future maintenance costs of system to be adopted by Local Authority – in this case HCC) River Wallington restoration works 	 To be funded by developer (Grainger) at cost of £5.6m Funded by developer at a cost of £1.2m Funded by developer at a cost of £1.94m 	

Table 25: Infrastructure measures being considered, Flood Mitigation

Time Line

3.15.11 Flood risk maps are updated regularly by the Environment Agency.

Risks

3.15.12 The impact of flooding is expensive. For example the Hambledon groundwater floods are estimated to have cost over **£1.1 million** in 2000/01³⁹. If the infrastructure for flood defence is not provided, then the costs of flooding events may have a significant impact on local communities.

Delivery - Funding and contingencies

3.15.13 Defra provide grants to the Environment Agency to carry out their activities. Defra also support capital improvement projects carried out by operating bodies to reduce flood risk.

Primary Delivery Mechanism

• It is now a pre-requisite of all new major development sites that they provide an effective Sustainable Drainage System (SUDS). This is to be funded through the development. Under the new Flood and Water Management Act 2010, Southern Water will be expected to adopt the underground SUDs infrastructure and HCC to adopt the remaining SUDs area.

3.16 Utilities Service: Communications

Relevant Sustainable Community Strategy Policies

• Prosperous Economy

Other Studies/Strategies Providing Guiding Principles

- Digital Britain Report, 2009
- <u>eHampshire</u>. The eHampshire website provides further information on the development of e-communications across the county.
- <u>EU Digital Agenda</u>. The Digital Agenda is the EU Initiative for 2010-2020 which sets out the EU strategy to achieve a 'flourishing digital economy' by 2020.
- Information and communications technology toolkit, 2006. East Midlands
 Development Agency.

³⁹ <u>An assessment of the additional flood losses associated with groundwater flooding: a report to</u> <u>Hampshire County Council and Winchester City Council (2006) Colin Green, Theresa Wilson, Trevor</u> <u>Masterson and Neil Boothby</u>

Definition of Infrastructure

- 3.16.1 Having good communications networks is vital for the economic success of the district. Information and Communication Technologies (ICT) is responsible for 5% of European GDP directly and indirectly it is responsible for much more than this⁴⁰; ICT is also an increasingly important social tool.
- 3.16.2 ICT includes different forms of telecommunications technologies, including high speed broadband connections. This will need to be the subject of a separate study to identify the shortfall in provision and to develop opportunities to ensure that the district remains economically competitive.
- 3.16.3 The infrastructure required for communication will include plant and equipment including communication masts, which can be difficult to locate sensitively.

Standards/triggers

3.16.4 The EU Digital Agenda aims to:-

'deliver sustainable economic and social benefits from a digital single market based on fast and ultra fast internet and interoperable applications.'

Member states are therefore committed to provide a common EU broadband communications network by 2020.

Digital Britain Report, 2009 sets out the UK government plan for a Universal Service Commitment to ensure virtually every household will be able to access a broadband line capable of delivering at least 2 Mbps (mega bytes per second) by 2012 to be funded from the public purse.

Current level and future capacity/deficits and measures in place

3.16.5 eHampshire have produced a <u>broadband speed map</u> for the District. This indicates that the higher broadband speeds are centred around the larger settlements with the exception of places such as Colden Common, Denmead, Swanmore, Waltham Chase, Whiteley, Olivers Battery, Kings Worthy and South Wonston where most postcodes have speeds of less than 2Mbps.

Table 26: Infrastructure measures being considered. Communication

Area	Measures under consideration	Funding mechanism	General Comments:
Non-PUSH area of Winchester	 Nothing specific identified 	 Delivered by developer but funded by the provider 	 South Wonston Village Plan identifies a need for better broadband provision for their community.

⁴⁰ EU Digital Agenda

Area	Measures under consideration	Funding mechanism	General Comments:
North Whiteley	 Nothing specific identified 	 Delivered by developer but funded by the provider 	
West of Waterlooville	 Nothing specific identified 	 Delivered by developer but funded by the provider 	

- 3.16.6 The majority of high-speed broadband networks will be funded through private investment with government providing some investment to help with installation in rural communities. Within Hampshire, broadband improvements will be delivered through a partnership between the County Council, local authorities and the providers.
- 3.16.7 Winchester City Council is promoting broadband to Small and Medium sized Enterprises (SMEs) and communities through eHampshire. Within the District, eHampshire are providing advice and grants for new broadband connections.

Risks

3.16.8 The main risk is that Winchester will get left behind the rest of the country/subregion, which in turn will create difficulties in attracting the investment necessary to grow and diversify the local economy, and to retain highly skilled jobs.

Primary Delivery Mechanism

- Service Provider
- Developer

4 Infrastructure by Site/Area

4.1 North Whiteley SHA (Core Strategy Policy - 3,000 dwellings with potential to increase to approximately 3,500) Infrastructure Requirements DRAFT 12 AUGUST 2010

Note. Given the uncertainty associated with key elements of the possible development at North Whiteley, and the associated financial implications, the following is only a starting point. Final completion of the table will rely on an iterative process through liaison with a range of authorities, service providers and key stakeholders over an extended period. Appreciating the current situation information is put forward without prejudice in the hope of stimulating discussion, but it must be recognised that the list of requirements, associated costs and apportionment of those costs to the North Whiteley Consortium Is liable to significant change. The North Whiteley Consortium is keen to continue to be part of collating the detailed information, as there is more certainty about scheme detail.

Infrastructure Requirement	SCS topic area	Requirement details	<u>Delivery</u> bodies	<u>Funding</u> sources	<u>Cost</u>	Time-scale for provision	Other dependencies	Comments
TRANSPORT	Safe and strong communitie s/ inclusive society						Outcomes of the M27 Corridor and Parallel studies (expected to report in June)	Detailed requirements for the proposed 3,000 or 3,500 dwellings, subject to full transport assessment
Highways (including potential junction improvement		Off-site highway improvements to mitigate traffic impacts of the development	HCC	Developer funded				
s)		 (1) Junction 9 Corridor (Whiteley Roundabout/ J9/ Segensworth Roundabout) Highway improvements 	HCC/HA	Developer/ HCC/ Regional Funding	£2m - £5m	Phase 2 of development (1 st phase accommodat ed by	Phasing strategy needs to be developed which will	Subject to outcomes of other studies and scheme design will influence

Infrastructure	SCS topic	Requirement details	Delivery	<u>Funding</u>	<u>Cost</u>	Time-scale	<u>Other</u>	<u>Comments</u>
Requirement	area		bodies	sources		for provision	dependencies	
		- HOV lane - Bus priority measures - Signalise Whiteley Way Roundabout				Smarter Choices/ Public Transport 'Trip Credits')	inform the amount of infrastructure planning subject to development phasing	costs
		(2) A3051 Botley Road Improvement (between North Whiteley and A334 Station Hill)	HCC	Developer/ Regional Funding (if incorporating strategic PT priority)	£1m	Upon connection of Whiteley Way to Botley Road. See (8)		
		3) A3051 Botley Road/ A334 Station Hill Junction Improvement	HCC	Developer/ Regional Funding (if incorporating strategic PT priority)	£250k	Upon connection of Whiteley Way to Botley Road. See (8)		
		(4) Botley Village Traffic Management Proposals	HCC	Developer (Proportional contribution to total cost)	£100k	Upon completion of (8), (2) and (3)		
		(5) Cycle improvements on A3051 (North Whiteley to Botley Station)	НСС	Developer	£300k	In line with (2) above.		
		(6) Pedestrian/ cycle link beside Whiteley Way/ M27 J9/ A3051 Southampton Road	HCC	Developer/ HCC	£1m	Phase 2 of development	HA involvement	One of 2 options being considered by M27 Parallel Study for improved ped

Infrastructure Requirement	<u>SCS topic</u> area	Requirement details	<u>Delivery</u> bodies	Funding sources	<u>Cost</u>	Time-scale for provision	Other dependencies	<u>Comments</u>
		(7) Completion of Whiteley Way and secondary access streets	Developer/ HCC (?)	Developer funded	£5m	Phase 2 of development		links across M27 Subject to phasing - likely to get some development away (Trip Credits) before need to complete
New Roads		(8) Whiteley Way Extension - Bus priority infrastructure	Developer	Regional Funding	£2m	Either in line with (7) or later with land safeguarded by developer		
Bus services		Enhanced public transport services – local services and contribution towards strategic services	HCC	Developer contributions/ HCC/ regional funding	£6.6m	Local services from start of development. Strategic services dependent upon wider growth timescales.	Wider growth timescales (e.g. SDA's)	
		Improved Bus Stop Infrastructure (including RTPI) –within development and existing residential and employment areas.	HCC	Developer	£500k	Phase 1 of development and then commensurat e with build- out		
		Preparation and monitoring of travel plans for residential,	Developer	Developer funded	£1m - 1.5m	Phase 1 of .development and then	Engagement with local communities	

Infrastructure	SCS topic	Requirement details	Delivery	<u>Funding</u>	<u>Cost</u>	Time-scale	Other	<u>Comments</u>
<u>Requirement</u>	<u>area</u>	employment, schools	<u>bodies</u>	<u>sources</u>		for provision continued PTP	dependencies and businesses	
						throughout development build-out.		
Travel plans		(Including personalised Travel Planning within existing local residential and employment areas to achieve required Trip Credits)	Developers	Developer funded	£500k			
AFFORDABL E HOUSING	Inclusive society	Provision of up to 40% of units	RSLs/develo pers	Developer funding/ RSLs/ HCA	To be established	Commensura te with development	Availability of grant funding	Level of provision linked to viability testing and other essential infrastructure costs
EDUCATION	Inclusive society and economic prosperity							
Nursery		Provision of pre-school facilities on site adjoining other educational or community facilities	Developer to make the land available	Commercial or voluntary sector	To be established	Initial site within phase 1 then 3 and 5		3 possible sites are to be made available although if there is no commercial take up of the sites after marketing they can return to other uses
Primary		Provision of at least 2 new primary schools	HCC	HCC / Developer funded	Total of up to £18 est. (from Hampshire	First school phase 1 with second in phase 4		Up to a total of 5FE to be provided although detailed

Infrastructure Beguirement	SCS topic	Requirement details	<u>Delivery</u> bodies	Funding	<u>Cost</u>	Time-scale	<u>Other</u>	<u>Comments</u>
<u>Requirement</u> Secondary	area	Provision of a new secondary school. May be element of community access	HCC	Developer funded/ HCC	Community Infrastructure Study 2009) Total of up to £28m (from Hampshire Community Infrastructure Study 2009)	for provision To be agreed with HCC but likely at phase 3 or4	<u>dependencies</u>	requirements to be subject to agreement between the developer and HCC (issue of % split of costs). Provision linked to viability testing and other essential infrastructure costs Up to 8FE to be provided although detailed requirements to be subject to agreement between HCC and developer (issue of % split of costs). Provision linked to viability testing and other essential infrastructure costs.
higher		required to serve this development						
HEALTH								
Health centres		Provision of 3-3.5 GP practice as confirmed by	NHS			To be agreed, but	GP desire to provide and	Detailed requirement

Infrastructure	SCS topic	Requirement details	Delivery	<u>Funding</u>	<u>Cost</u>	Time-scale	<u>Other</u>	<u>Comments</u>
Requirement Hospitals	<u>area</u>	NHS No additional facilities required to serve this	<u>bodies</u>	sources		for provision likely at phase 4	dependencies operate the facility at North Whiteley	subject to NHS discussion
Ambulance services		development No additional facilities required to serve this development						
COMMUNITY AND RECREATION								
Open space		Provision of public open space in accordance with categories in the Core Strategy standard, including provision of children's and young people's play equipment and sports facilities	Developers to layout and equip open space provision	Developer contributions	Capital costs 6.3ha Sports Pitches; LEAPS x8 NEAPS x2 LAPS x12 MUGA x11 associated costs yet to be established Revenue/ maintenance costs £2.1m base LPA standards	Provision of local facilities to commence at phase 1 of development. Strategic facilities to come from phase 3 onwards Commensura te with development of facilities.		Based on emerging Core Strategy policy. Requirement for sports pitches may be reduced depending on the nature/ extent of the community element of the schools.
Community facilities		New community centre of up to 400m ² floorspace to meet Policy CP1's accessibility standard		Developer contribution	Costs yet to be established	Commensura te with development		Target linked to viability testing and other essential infrastructure

Infrastructure	SCS topic	Requirement details	Delivery	Funding	<u>Cost</u>	Time-scale	<u>Other</u>	<u>Comments</u>
Requirement	area		<u>bodies</u>	sources		for provision	dependencies	
% for art				Developer contribution	Costs yet to be established	Commensura te with development		costs Target linked to viability testing and other essential infrastructure costs
<u>GREEN</u> INFRASTRUC TURE								
Off-site and provision of on-site greenspace		Enhancement of environmentally sensitive areas within and around the site, including biodiversity enhancement. Provision of foot and cycle routes within greenspace to integrate with adjoining parts of the area Provision of improved access and management arrangements for adjoining woodland and other mitigation measures	NE, FE, HCC and developer	Developer contribution and possible grant from NE etc	Extent of works and consequent costs yet to be established. May include things such as on/off site ranger; walks in Whiteley Pastures and enhanced biodiversity.	Commensura te with development	Compatibility with the PUSH GI Strategy	Required to mitigate impacts on Internationally protected sites Target linked to viability testing and other essential infrastructure costs.
UTILITIES AND WASTE								
Gas supply		Gas supply to be determined subject to Renewable Energy Strategy. Likely requirement for gas	Developer/ TBC	Provider	Information required from provider	Commensura te with development phasing	Renewable Energy Strategy	

⁴¹ This information has been submitted by Southern Water, but has not yet been confirmed with the landowner/developer/agent proposing this site.

Infrastructure	SCS topic	Requirement details	Delivery	<u>Funding</u>	Cost	Time-scale	<u>Other</u>	<u>Comments</u>
<u>Requirement</u>	<u>area</u>	supply back-up to the site	<u>bodies</u>	sources		for provision	<u>dependencies</u>	
		to guarantee continuity of supply.						
Electricity supply		Primary 33/ 11 Kv substation could be required; this would be fed from existing infrastructure	Developer/ Utility Provider	Provider	Information required from provider	Likely in phase 1 or 2 of development	Renewable Energy Strategy	
Water Supply (please also		Plot infrastructure	Developer	Developer	Part of development	Commensura te with		
refer to main text, section 3.14)		Local water distribution infrastructure – off-site ⁴¹ .	Developer	Developer	plot cost	development phasing		
,		Additional water resources	Southern Water	Periodic review process				
Renewable Energy		 Large-scale wind turbines; or Community energy system with energy centre (biomass and/or gas CHP/boilers) 	Developer/ Utility provider/ Local Authority	Cost anticipated to be borne by Developer and Utility Provider with potential contribution from Local Authority	Costs yet to be established but will be dependant on energy strategy	Commensura te with development phasing.	Gas/ electricity supply backups in place. Air and noise quality assessment	
Telephone connections			Developer	From provider	Information required from provider	Commensura te with development phasing		
Broadband			Developer	From provider	Information required from provider	Commensura te with development phasing		

Infrastructure Requirement	SCS topic area	Requirement details	Delivery bodies	Funding sources	Cost	Time-scale for provision	Other dependencies	<u>Comments</u>
Waste treatment, Wastewater		Local sewerage infrastructure – off-site ⁴¹ .	Developer	Developer	£1m - £1.5m	Phase 1 of development subject to	Southern Water to comment on	Infrastructure may be reduced by detailed modelling
treatment, Foul Water Drainage		Additional wastewater treatment capacity	Southern Water	Southern Water		further investigations	works required at Peel Common Treatment works.	of diversified flow rates and an element of attenuation.
FLOOD DEFENCES		SUDs to mitigate potential flooding and to surface water sustainably	Developer	Developer funded	Strategy yet to be devised (dependant on master plan) so costs unknown	Commensura te with development phasing	EA management of water quality in the River Hamble	Flood defences not required. Development will be restricted to flood zone 1 areas.
					Total (currently known) costs: £51,000,000 to £73,000,000 = at least 20,000/dwell ing			

4.2 West of Waterlooville (Core Strategy Policy – 3000 dwellings in total, for the Grainger application 2,550 dwellings)

Infrastructure Requirements – taken from the Infrastructure Delivery Trajectory, West of Waterlooville MDA Report – Appendix to Strategic Site Statement for the Havant Borough Submission Core Strategy. Grainger plc.

Infrastructure Requirement	SCS topic area	Requirement details	Delivery bodies	Funding sources	Cost	Time-scale for provision	Other dependencies	Comments
TRANSPORT								
Highways Off site Contributions		Unspecified off-site highway junction improvements to mitigate traffic impacts of the development	HCC	Developer funding	£1.1m	Phased Approach		Detailed requirements for the proposed 2,550 dwellings, subject to full transport assessment
Site Access Infrastructure		 Milk Lane Construction Access Southern Access Main Access to Grainger site Purchase of additional land to secure Southern Access 	Developer - Grainger	Developer funding	£10.26m	Phased Approach		
Taylor Wimpey Infrastructure Works		 Hambledon Road (Primary Access) Hambledon Road (Secondary Access) Hulbert Road/ Tempest Avenue Junction A3(M) Junction 3 Improvements to A3M 	Developer - Taylor Wimpey	Developer - Taylor Wimpey	No cost to Grainger	N/A		

Infrastructure Requirement	SCS topic area	Requirement details	Delivery bodies	Funding sources	Cost	Time-scale for provision	Other dependencies	Comments
Off site highways works		 Other off site highways contribution Purbrook Way/ Stakes Road/ Stakes Hill Road/ Crookhorn Lane Safe Routes to School – Crookhorn College to Southdowns College 2 x Toucan Crossings along London Road Maurepas Way Toucan Crossing South Link to Brambles Business Park on and off site 		Developer funding	£3.6m	Phased Approach		
Site wide Infrastructure		On site spine roads	Developer - Grainger	Developer funding	£15.5m	Phased Approach		
Bridge Link with MDA		Link between Taylor Wimpey Site and Grainger within the MDA	Developer - Taylor Wimpey	Taylor Wimpey/ Grainger	£0.5m	ТВС		
Integration/ Footpath		Provide a pedestrian and cycle link between the development and the Town Centre. The scope of this project needs to be agreed with WCC & HBC	Grainger	Developer funding	To be agreed			
Bus services		Enhanced public transport services	HCC/ Bus operator	Developer funding	£1.125m	Phased payments		

Infrastructure Requirement	SCS topic area	Requirement details	Delivery bodies	Funding sources	Cost	Time-scale for provision	Other dependencies	Comments
Travel plans		Preparation and monitoring of travel plans for residential, employment, schools	HCC/ Developer - Grainger	Developer funding	£1.1m	Residential Travel Plan prior to occupation. Work place travel plan prior to occupation of traffic generating units. School travel plan prior to occupation.		
UTILITIES AND WASTE								
Utilities		Strategic on site utilities such as gas, water, sewage, electricity, telephone, broadband	Developer - Grainger	Developer funding	£7.65	Phased Approach		
Electricity Diversions & Reinforcement		 33kv overhead power lines 2 x 11kv overhead powerlines Reinforcement of sub- station 	Developer - Grainger and S&S	Developer funding	£1,590m	Phased Approach		Phased Approach
Renewable Energy		Provision of renewable energy in line with National Guidelines	Developer - Grainger	Developer funding	To be agreed	Phased Approach		
Wastewater treatment			Developer - Grainger	Developer funding	Estimated £1.7m	Phased Approach		

⁴² This information has been submitted by Southern Water, but has not yet been confirmed with the landowner/developer/agent proposing this site.

Infrastructure Requirement	SCS topic area	Requirement details	Delivery bodies	Funding sources	Cost	Time-scale for provision	Other dependencies	Comments
		Local sewerage infrastructure – off-site ⁴²	Developer	Developer funding				
		Wastewater treatment capacity	Southern Water	Periodic review process				
FLOOD DEFENCES								
SuDs		Construction: SuDs to mitigate potential flooding and to surface water sustainably	Developer - Grainger	Developer funding	£5.6m	Phased Approach		
		Commuted sum	HCC	Developer funding	£1.2m	Phased Approach		
River Wallington restoration works		The phased delivery of the restoration of the River Wallington	Developer - Grainger	Developer funding	£1.94m	Phased Approach		
EDUCATION								
Nursery		Provision of pre-school facilities on site adjoining other educational or community facilities	Developer - Grainger to make the land available for 10 years	Commercial or voluntary sector	No Cost	Identify the site and set aside prior to the occupation of 100 units		
Primary		Provision of 2 x 2FE new primary schools. The site of the first school will be suitable for a 3FE with the additional land handed back to the developer once the second school site is handed over	НСС	Developer funding	£13.4m	To be agreed with HCC		First school site handed over 6 months after commencement

Infrastructure Requirement	SCS topic area	Requirement details	Delivery bodies	Funding sources	Cost	Time-scale for provision	Other dependencies	Comments
Secondary		As agreed with Hampshire County Council, there is sufficient forecasted capacity to accommodate children generated from the WoW MDA at existing secondary schools within the catchment area of the MDA. Therefore no contributions will be required for enhancements towards secondary school provision off-site. The Taylor Wimpey scheme has already negotiated secondary school contributions with HCC and therefore has not been included in secondary school provision calculations for land within Grainger's ownership.		N/A	No Cost	N/A		
Further and highe	er	No additional facilities required to serve this development	N/A	N/A	N/A	N/A		
<u>HEALTH</u>								

Infrastructure Requirement	SCS topic area	Requirement details	Delivery bodies	Funding sources	Cost	Time-scale for provision	Other dependencies	Comments
Health centres		New surgery and health centre	Developer - Grainger to make serviced land available.	PCT/ private funding/ developer contributions	No cost			
Hospitals		No additional facilities required to serve this development	N/A	N/A	N/A	N/A		
Ambulance services		No additional facilities required to serve this development	N/A	N/A	N/A	N/A		
<u>COMMUNITY</u> <u>AND</u> RECREATION								
Open space		categories in the approved standard, including provision of informal pitches (estimated to be 73ha which excludes built facilities, allotments and play areas)	out and equip open space provision		£2.2m	Phased Approach		
		Commuted sum (£9/ha with an estimate to be 73ha which excludes built facilities, allotments and play areas)	WCC & HBC	Developer Contribution	£6.57m	Phased payment once adopted		

Infrastructure Requirement	SCS topic area	Requirement details	Delivery bodies	Funding sources	Cost	Time-scale for provision	Other dependencies	Comments
Sports facilities & Play Areas		 cricket pitch MUGA MUSA youth shelter skateboard park ancillary facilities such as changing rooms, toilets children's and young people's play equipment Allotments 	Developer - Grainger	Developer funded	£3.125m	Phased approach		
		Commuted sum (50% the capital costs)	WCC & HBC	Developer contributions	£1.563m	Upon completion of each facility		
Community facilities		Possible need for new community centre to meet Policy CP1's accessibility standard. The exact area to be agreed with WCC & HBC (720 m ²)	Developer - Grainger	Developer	£1.5m			
Leisure contributions		Contribution to existing leisure centre	НВС	Developer contributions	£0.736m	850		
Artificial Sports Pitch contributions		Contribution to artificial sports pitches off site	НВС	Developer contributions	£0.124m	250		
% for art		Contribution towards the provision of Art on site	WCC & HBC	Developer contributions	£0.510m	On a phased basis		
Community Development Contribution		provision of a Community Development Worker		Developer contributions	£0.446m	Phased payments		
Employment Skills Development Contribution		provision of a improving Employment Skills in the area	HBC	Developer contributions	£0.255m	Prior to occupation		

Infrastructure Requirement	SCS topic area	Requirement details	Delivery bodies	Funding sources	Cost	Time-scale for provision	Other dependencies	Comments
GREEN INFRA- STRUCTURE								
Brent Geese mitigation area		Carry out 4 year Brent Geese Study	Developer - Grainger	Developer funding	£160k	To be completed 2011		
Multi Use Greenway		Provide a Multi Use Greenway link from Taylor Wimpey site to Purbrook Heath	Developer - Grainger	Developer funding	£71k	2000		
Green links contribution		Contribution for off site green links	HCC	Developer funding	£83k	250		
Provision of a cemetery		The provision of a 4ha site suitable for usage as a cemetery as well as associated car parking and storage facilities	Developer - Grainger & HBC	Developer funding	£1.45m	250		
<u>OTHER</u>								
Monitoring Officer	· · · · · · · · · · · · · · · · · · ·	Provision of the employment of an Implementation Officer	Developer - Grainger	Developer contributions	£232.5k	Ongoing		
Public Realm contribution		Contribution towards public realm improvements on London Road at Purbrook	Developer - Grainger	Developer contributions	£76.5k	1,500		

Infrastructure Requirement	SCS topic area	Requirement details	Delivery bodies	Funding sources	Cost	Time-scale for provision	Other dependencies	Comments
Archaeology		Undertake trail trenching on the reserved land and carry out detailed investigations		Developer contributions	£1.2m	Ongoing phased approach		Elements of the archaeological work have been undertaken but it is an on-going process
Contributions towards Household Waste Unit	9	Provision of unit on Taylor Wimpey site with contributions from Grainger	Developer - Taylor Wimpey	Taylor Wimpey/ Grainger	£95k	500		

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- Strategic Flood Risk Assessment Atkins
- <u>Strategic Flood Risk Assessment Halcrow</u>

Appendix 1: Infrastructure Delivery proposals for Barton Farm and Bushfield Camp (originally included as Strategic Allocations, but which are under review since the revocation of the former South East Plan. This information is included as a guide on the type of facilities and services that will need to be provided if any major new development is proposed around Winchester Town in future).

Winchester Barton Farm (Core Strategy Preferred Option Policy WT2 – 2000 dwellings)

Notes: Assumed site start 2012, completions from 2013-14 No costs available at this stage Phasing provisional; to be agreed with WCC/HCC

Infrastructure Requirement	Sustainable Community Strategy	Requirement details	Delivery bodies	Funding sources	<u>Cost</u>	<u>Time-</u> scale for provision	Other dependencies	<u>Comments</u>
TRANSPORT	Safe and strong communities/ inclusive society							
Highways		Off-site highway improvements to mitigate traffic impacts of the development	HCC /HA	Developer funded		ТВА	Subject to planning permission, and S106 Agreement	Detailed requirements for the proposed 2000 dwellings, subject to full transport assessment
New Roads/ Junctions		Realigned Andover Road, and new junctions	нсс	Developer funded		2015-16		

Infrastructure Requirement	Sustainable Community Strategy	Requirement details	Delivery bodies	Funding sources	<u>Cost</u>	<u>Time-</u> scale for provision	Other dependencies	<u>Comments</u>
Bus services		New services	HCC/ Stagecoach	Developer funded		2015-16		To commence within two years of first occupation
Park & Ride Facility		Provision of 'park and ride light' facility	Developer/ HCC	Developer funded		2015-16		
Travel plans		Preparation and monitoring of travel plans for residential, employment, schools	Developer/ HCC	Developer funded		2013		Travel plans co- ordinator to be appointed before first occupation
AFFORDABLE HOUSING	Inclusive society	Provision within each development phase, 40% of units	RSLs/ developers	Developer funding/ RSLs/ HCA		1 st phase within 5 years	Availability of Grant funding	Target linked to viability testing and other essential infrastructure costs
EDUCATION	Inclusive society and economic prosperity							
Nursery		Provision of pre-school facilities on site adjoining other educational or community facilities	Developer to make the land available	Commercial or voluntary sector		2018-19		
Primary		Provision of a new primary school	HCC	HCC / Developer funded		2015		To be opened by 250 th occupation

Infrastructure Requirement	Sustainable Community Strategy	Requirement details	Delivery bodies	Funding sources	<u>Cost</u>	<u>Time-</u> scale for provision	Other dependencies	<u>Comments</u>
Secondary		Provision of an extension to Henry Beaufort School,	HCC	HCC/ developer contributions		ТВА		
Further and higher		No additional facilities required to serve this development						
<u>HEALTH</u>								
Health centres		Provision within community centre	Developer / PCT/ private agreement			2018-19		
Hospitals		No additional facilities required to serve this development						
Ambulance services		No additional facilities required to serve this development						
COMMUNITY AND RECREATION								
Open space		Provision of public open space in accordance with categories in the Core Strategy standard, including provision of children's and young people's play equipment and sports facilities	Developers to layout and equip open space provision	Developer contributions	Capital costs Revenue costs	Within all phases		
Sports facilities		ТВА				ТВА		Facilities and

Infrastructure Requirement	<u>Sustainable</u> <u>Community</u> <u>Strategy</u>	Requirement details	Delivery bodies	Funding sources	<u>Cost</u>	<u>Time-</u> scale for provision	Other dependencies	<u>Comments</u>
Community facilities		New community centre of up to 400m ² floorspace to meet Policy CP1's accessibility standard		Developer		ТВА		contributions to be determined through s106 negotiations
GREEN INFRASTRUCTURE Off-site landscaping and provision of on- site greenspace		Provision of area of 2ha ?? natural green space within 300m (land east of railway). Enhancement of environmentally sensitive areas within and around the site. Provision of foot and cycle routes within greenspace to integrate with adjoining areas		Developer /voluntary (HWT)		ТВА		Required to mitigate impacts on Internationally protected sites
UTILITIES AND WASTE								
Gas supply Electricity supply			Energy providers					
Renewable Energy		As per Code for		Developer		All		

⁴³ This information has been submitted by Southern Water, but has not yet been confirmed with the landowner/developer/agent proposing this site.

Infrastructure Requirement	Sustainable Community Strategy	Requirement details	Delivery bodies	Funding sources	<u>Cost</u>	<u>Time-</u> scale for provision	Other dependencies	<u>Comments</u>
Telephone connections		Sustainable Homes				phases		
Broadband								
Wastewater treatment and water supply		Investment will be required to provide additional capacity at Harestock Wastewater Treatment Works.	Southern Water	Periodic Review Process	Confide ntial	As part of the periodic review process	Necessary planning permissions and environmental permits	
		Additional water resources, as identified in the Water Resources Management Plan, will need to be provided.	Southern Water	Periodic Review Process	Confide ntial	As part of the periodic review process	Necessary planning permissions and environmental permits	
		There is no spare capacity in the local water distribution system – connection at the nearest point of capacity required ^{43.}	Developer				ponnio	
		There is no spare capacity in the local sewerage system – connection at the nearest point of capacity required ⁴³ .	Developer					
FLOOD DEFENCES		SUDs to mitigate potential flooding and to surface water sustainably				All phases		

Infrastructure Requirement	Sustainable Community Strategy	Requirement details	Delivery bodies	Funding sources	<u>Cost</u>	<u>Time-</u> scale for provision	Other dependencies	<u>Comments</u>
OTHER								
					Total		Viability	Comments
					costs		assessment	

Winchester Knowledge Park, Bushfield Camp (Core Strategy Preferred Option Policy WT3)

Infrastructure Requirements DRAFT

Infrastructure Requirement	Sustainable Community Strategy	Requirement details	Delivery bodies	<u>Funding</u> sources	<u>Cost</u>	<u>Time-</u> scale for provision	Other dependencies	<u>Comments</u>
TRANSPORT	Safe and strong communities/ inclusive society		out in <i>"clear ar</i> <i>allocation a 'vi</i> <i>where, when a</i> At this current consider it is n statement of p presented belo WKP. This co A Transport As application for late 2010. In a Summer 2010. Scoping discus been complete (and associate at the stage wh need for, and t Possible meas The aim of the November 200 and costs (sec appraisal. The assess the pos The promoter of That policy der space. The cal	and comprehen- able, attractive and how the in- stage, the W ot possible to rinciples relation vers the Infra seessment (a the developm dvance of the ssions with the d for the Tra- ed traffic mod here the impa- sype/cost of, p sures will be of Transport As ssible require of the Knowle rives develop lculation give	nsive terms re and sust infrastructur KP proposa give the d ing to sche to transpor structure R and Travel F ment of the planning a re local auth nsport Asse elling) will r act has bee possible off confirmed in sessment peen to pro 7.5 of that sessment ments in m edge Park is er contribur s an indica	what infrastr ainable locati e will be secu- als have not be etail required me assessm t infrastructure equirement e Plan) is to be Knowledge F application, a horities and the ssment. The now commen- n determined site mitigation n the latter ph of the WCC I vide an indica report), withi for the Knowl ore detail. s aware of the tions towards tion of the like	cucture is required ion', together with ured". been sufficiently de . Therefore a more ent, funding and core associated with elements set out in prepared to suppor Park, which is likely master plan is be the Highways Ager work on the Tran ce. Hence the Ass I and quantified ar in measures have asses of the Trans District LDF (MVA ation of possible m in the broad conte ledge Park plannin e HCC transport contents	an indication of efined therefore we re general contributions is the proposed in the first column. ort a planning y to be submitted in ing prepared for hcy have recently sport Assessment sessment is not yet ind subsequently the been identified. port Assessment. Stage 2 report, nitigation measures xt of an LDF ing application will contributions policy. res based on floor e works that may be

Infrastructure Requirement	Sustainable Community Strategy	Requirement details	Delivery bodiesFunding sourcesCostTime- scale for provisionOther dependenciesComments
		Possible off site highway	development may be expected to provide a transport contribution of £1.7m - £2.6m, depending on the eventual proposed floor space. The costs of Travel Plan initiatives and improvements to the highway network (which provide betterment for other road users) can be discounted against such contributions subject to negotiation. The viability of a development may also be taken into account in determining the level of financial contributions. The actual level of contribution will be subject to discussions with HCC and the HA and the above figure should therefore be treated with caution. At this stage it would appear likely that any off site works would have to be fully funded by a developer – there are no current local or strategic highway authority schemes in the vicinity of Bushfield Camp. The DaSTS studies may ultimately identify schemes in the Winchester area to be brought forward through public funding sources. It is envisaged that the development would be phased over the period from planning permission to 2028.
Highways		Possible off-site highway improvements to mitigate traffic impacts of the development	As stated above, the actual level of impact of the development has yet to be determined. However, the Strategic Transport Contribution defined above, and paid for by the Developer, may be allocated subject to negotiations with the highway authorities, to potential improvements that may be necessary at key junctions in the vicinity of the site.
Bus services		Integrate with Park and Ride bus service. Possible modified bus services.	A new junction will be required to access the development. This could be a signalised junction with a right turn lane, thus requiring some local road widening. The works will be carried out under a Section 278 Agreement with all works either within existing Public Highway or land in the ownership of the developer. The new junction and associated civil engineering and mechanical and electrical elements will be funded by the developer. It is early to confirm the type of junction to be provided and to estimate the costs of these works (including the bus stops - see below), however, an approximate estimate is in the ball park of £500,000 Discussions with HCC have indicated that there is a potential for the P&R service <i>from the city</i> to deliver passengers to the WKP. This would not over burden the current services but provide additional income as patronage would increase without over demand (as the increase would be against the flow).
		Umbrella site and	It is expected that additional bus stops, including shelters, will be provided along the frontage of the WKP. These will be incorporated in the Section 278 works and will be funded by the developer.

Infrastructure Requirement	Sustainable Community Strategy	Requirement details	Delivery bodiesFunding sourcesCostTime- scale for provisionOther dependenciesComments
Travel plans		occupier travel plans required Not expected to be a requirement of this development, other than new site access roads which may be adopted.	 Travel plan and Smarter Choices currently under consideration are as follows. These initiatives are designed to reduce the impact of the development on the highway network and will therefore be offset against the Strategic Transport Contribution, subject to negotiations with the local authorities. These measures will be funded by the developer and are likely to include: Appointment of Site Travel Plan Coordinator Home/remote working Peak dilution/spreading (involving flexible hours etc) High speed broadband/internet communications Car parking management Car parking incentives/charges Car Apool Electric Car Charging Point(s) Cycle parking and facilities On site facilities (i.e. food, cash point etc) Travel information for non car modes Personalised journey advice/planning Travel vouchers and/or loans Relocation expenses favouring living within the city Collective staff travel At this stage it is not expected that the new site access roads will be adopted.
			In conclusion, the proposals for WKP are under development and will progress to a level of definition whereby the required detail relating to transport infrastructure need, funding and delivery can be understood. The WKP proposals are not at that stage yet, but it is hoped that the above general statement provides appropriate information to inform the LDF process in outline terms regarding WKP transport infrastructure, at this stage.

Infrastructure Requirement	<u>Sustainable</u> <u>Community</u> <u>Strategy</u>	Requirement details	Delivery bodies	Funding sources	<u>Cost</u>	<u>Time-</u> scale for provision	<u>Other</u> dependencies	<u>Comments</u>
AFFORDABLE HOUSING	Inclusive society	N/A						
EDUCATION	Inclusive society and economic prosperity							
Nursery/crèche facilities		Possible on-site provision to serve development						
Primary		N/A						
Secondary		N/A						
Further and higher		Training and skills						
HEALTH Health centres		N/A						
Hospitals								

Infrastructure Requirement	Sustainable Community Strategy	Requirement details	Delivery bodies	Funding sources	<u>Cost</u>	<u>Time-</u> <u>scale for</u> provision	Other dependencies	<u>Comments</u>
		N/A						
Ambulance services		N/A						
COMMUNITY AND RECREATION			Provision of remainder of 63 ha site for informal recreation, landscape enhancement, etc This part of the site would be given over to WCC in perpetuity.					
Open space								
							cured through a S	6106 agreement,
% for art			and implemented in phases as an integral part of the development.					
GREEN INFRASTRUCTURE								
Off-site landscaping and		See 'open space' above.						

Infrastructure Requirement	<u>Sustainable</u> Community Strategy	Requirement details	Delivery bodies	<u>Funding</u> sources	<u>Cost</u>	<u>Time-</u> scale for provision	Other dependencies	<u>Comments</u>	
provision of on- site greenspace		Management of open areas on/off site for biodiversity enhancement							
UTILITIES AND WASTE			It is understood that this table should be completed to a sufficient level of detail that sets out in <i>"clear and comprehensive terms what infrastructure is required to make the allocation a 'viable, attractive and sustainable location', together with an indication of where, when and how the infrastructure will be secured"</i> . At this current stage, the WKP proposals have not been sufficiently defined therefore we consider it is not possible to give the detail required. Therefore a more general statement of principles relating to scheme assessment, funding and contributions is presented below in relation to utilities infrastructure associated with the proposed WKP. This covers the Infrastructure Requirement elements set out in the first column. Feasibility studies are currently in progress including consultation with the various utility companies to determine likely loadings from the knowledge park and the subsequent availability and capacity of the relevant infrastructure. The WKP project is still at too early a stage in the design process for detailed conclusions and costs to be presented.						
Gas supply		Possible need to improve/strengthen	Since renewable energy sources are being actively considered, gas supply is not being considered at this stage, although gas mains are present beneath Badger Farm Road.						
Electricity supply Renewable Energy		existing system due to likely energy demands (or develop renewable energy sources)	alternatives su	ch as on-site	generation	in various fo	ot presently know rms are currently he developer. At	being assessed.	

Infrastructure Requirement	Sustainable	Requirement details	Delivery	Funding	<u>Cost</u>	Time-	Other dependencies	<u>Comments</u>	
Requirement	Community Strategy		<u>bodies</u>	sources		<u>scale for</u> provision	dependencies		
			anticipating self generation, and are currently establishing the likely demand of the proposed development based on certain assumptions. It the event that generation is no pursued, and the existing network is unable to meet the demand of WKP, there may be a need for reinforcement. Costs are being estimated and will hopefully follow.						
Telephone connections Broadband		Highest speed Broadband essential for this type of development	Discussion is currently underway with high-speed broadband infrastructure providers. Costs are not yet known, however the provision of appropriate connectivity does not appear to be a problem. Currently there is no Universal Service Obligation for broadban services as there is for voice services; however both legislation and technology are						
Wastewater treatment and water supply		Likely need for improvements at Morestead or provision of alternative system Investment will be required to provide additional capacity at Morestead Road Wastewater Treatment Works ⁴³ . Additional water resources, as identified in the Water Resources Management Plan, will need to be provided. There is no spare capacity in the local water distribution system – connection at the nearest point of capacity required.	suggests that t and the Mores Morestead Roa being consider public sewer n necessary give met by the dev opportunities to Furthermore, the diurnal pattern it. These issue the sewage tree	tion with Sou here may be tead treatme ad WWTW ⁴⁴ , ed along with etwork. Such en the status reloper. Sho o attenuate for he non tradit that enables es have yet to attment work ontribute unlo	thern Wate capacity is nt works a However h measures of the und uld treatme oul flows to ional worki s flows to b b be resolv s require u ess it can b	er regarding for ssues in the s and additional of options for s to overcome offer a high l erlying aquifer ent not be acco be released ang methods o e discharged red, however, pgrading, the be demonstrat	e the peak capacit evel of treatment r. Costs for on sit eptable on site, th after the traditiona f the Knowledge F into the system w should the piped re will most likely red that the system	between the site required at ent on site are also y issues in the which will be e treatment will be here may be al peak periods. Park may result in a ithout overloading system leading to be a need fro the	

⁴⁴ This information has been submitted by Southern Water, but has not yet been confirmed with the landowner/developer/agent proposing this site.

Infrastructure Requirement	<u>Sustainable</u> <u>Community</u> <u>Strategy</u>	Requirement details	Delivery bodies	Funding sources	<u>Cost</u>	<u>Time-</u> scale for provision	Other dependencies	<u>Comments</u>
		There is no spare capacity in the local sewerage system – connection at the nearest point of capacity required ⁴⁴ .	of definition wh funding and de	ereby the re- livery can be the above ge	quired deta e understoo eneral state	il relating to ι d. The WKP ment provide	utilities and waste	progress to a level infrastructure need, at that stage yet, rmation to inform
FLOOD DEFENCES		N/A						
OTHER								
					Total costs		Viability assessmen t	Comments

Appendix 2: Current level of open space and built facilities provision within Winchester District

<u>Table 27: The following table sets out the current provision and deficit</u> <u>throughout Winchester District in formal open space provision as identified</u> <u>through the Open Space, Sports and Recreation Study (2008).</u>

Sports Facility	Current provision per 1000 pop	Current shortfall per 1000 pop	Quantity required- shortfall by 2016	Quantity required- shortfall by 2026
Sports halls with				
community	47.6m2 (9	6.9m2 (1.3		
access	halls included)	halls)	11.3 (2.3)	12 (3)
Swimming pools	8.6m2 (3			
with community	pools	4.4m2 (1.53		
access	included)	pools)	5 (2)	5.3 (2.3)
Fitness Gyms All provision	3.7 stations (418 total)	0.3 stns (34 in total)	500 stations in total	528 stations in total
Synthetic turf pitches All provision	283m2 (0.04) (5 pitches)	47m2 (0.8 pitches)	6.3 (1.3)	6.6 (1.6)
	0.6 court (74			
O/D Tennis Courts	courts	0.2 (23	100 (28	106 (34
All courts	included)	courts)	courts)	courts)
	1 x 6 rink			
Indoor Bowls	centre per		6 rink indoor	6 rink indoor
Rinks	120,000 pop	No shortfall	centre	centre

Table 28: Informal greenspace provision as defined by the ANGSt standards as identified through Winchester's Green Infrastructure Study

	Accessible sites ≥ 20 ha within 2km of home	Accessible sites ≥ 100 ha within 5km of home	Accessible sites ≥ 500 ha within 10km of home
Winchester	St Catherine's Hill	 Crab Wood (Pt Of Farley Mount CP) 	
Town	(65Ha)	West Wood Hursley	None
	 Swanwick Meon Valley Railway Path 	Botley WoodsWhiteley PasturesManor Farm Country	
North Whiteley	 Kitnocks Estate 	Park	None

	 Botley Woods Whiteley Pastures Manor Farm Country Park CROW access land 			
West of Waterlooville	•	Creech Woods	 Creech Woods Farlington Marshes Havant Thicket 	None
	•	Wickham Common		
Fareham SDA	•	Meon Valley Railway Path Botley Wood	 Whiteley Pastures CROW Botley Woods West Walk 	• None
Bishops Waltham	None		• None	• None
New Alresford	None		None	None

Appendix 3: Service Providers who were asked to provide information to inform this study.

Infrastructure Delivery Plan Contacts

Site Contacts

Interest	Agent	Site
Developer interest contacts	Terence O'Rourke Ltd	Bushfield Camp
Developer interest contacts	RPS Planning	Barton Farm
Developer interest contacts - Strategic Allocations	Terence O'Rourke Ltd	North Whiteley
Developer interest contacts - Strategic Allocations	Savills	West of Waterlooville

Key Infrastructure Providers

Sector	Interest	Business
Education	Education	HCC Children's Services Department
Education	Education	Winchester University - Higher Education
Green Infrastructure	Community and recreation provision	Natural England
Green Infrastructure	Community and recreation provision	Natural England Planning
Green Infrastructure	Environment and Landscape	Landscape & Open Spaces Manager - WCC
Green Infrastructure	Green Infrastructure	Forestry Commission - LSP Rep
Green Infrastructure	Green Infrastructure	Wildlife Trust
Health	Health Facilities	Primary Care Projects Facilitator NHS Hampshire
Housing	Extra Care	HCC Wellbeing and Partnerships, Adult services – Extra Care Housing
Housing	Affordable Housing	RSL A2 Dominion
Housing	Affordable Housing	Community Action Hampshire
Housing	Affordable Housing	RSL Firstwessex
Housing	Affordable Housing	RSL Hyde Housing
Housing	Affordable Housing	RSL Radian

Housing	Affordable Housing	RSL Sovereign
Housing	Affordable Housing	RSL Swaythling Housing Society
Housing	Affordable Housing	Head of Strategic Housing - WCC
Infrastructure Planning	County - Overview	HCC - Principal Planning Officer Environment Department
Infrastructure Planning	WCC overview	Head of Planning Control Management - WCC
Public Services	Emergency Services	Hampshire Fire Authority - Group Manager Winchester & District
Public Services	Emergency Services	Hants Police Authority Chief Inspector for Winchester
Public Services	Emergency Services	Ambulance - Head of Planning, South Central Ambulance Service NHS Trust
Public Services	Libraries	Libraries - Acting Head of Libraries and Information HCC
Social Infrastructure	Arts Development Officer	Arts Development Officer - WCC
Social Infrastructure	Communities	Assistant Director (Commissioning) - WCC
Social Infrastructure	Community Services and Facilities	Community Planning Manager Winchester City Council
Social Infrastructure	Community Services and Facilities	HCC Library and Information Service
Social Infrastructure	Community Services and Facilities	WACA
Social Infrastructure	Culture and Economic	Assistant Director (Commissioning) - WCC
Social Infrastructure	Culture and Economic	Economic Development Officer - WCC
Social Infrastructure	Culture and Economic	PUSH Quality Places Delivery Manager
Social Infrastructure	Environment	Assistant Director (Commissioning) - WCC
Social Infrastructure	Recreation provision	HCC Countryside service
Social Infrastructure	Sports	Sports and Physical Activity Manager - WCC
Social Infrastructure	Sports	Sports Facilities Officer
Social Infrastructure	Sport England	Sport England
Transport	Bus	Bus Companies - Stagecoach
Transport	Bus	Blue Star Buses - Services between Southampton, Eastleigh and Winchester

Transport	Bus	BriJan Coaches - serves Bishops Waltham, Swanmore and Waltham Chase
Transport	Local Road Network, Public Transport and Rights of Way	HCC Transport
Transport	Rail	Network Rail
Transport	Strategic Road Network	Highways Agency – Network Planning Manager
Transport	Transport and Access	Head of Access and Infrastructure - WCC
Utilities and Waste	Communication	British Telecom
Utilities and Waste	Communication	eHampshire
Utilities and Waste	Power	Scotia Gas Networks - Network Support Manager
Utilities and Waste	Power	Scottish-Southern - Strategic Planner SSE Power Distribution
Utilities and Waste	Power	National Grid, Land & Development Team
Utilities and Waste	Waste	HCC- Waste & Resource Management
Utilities and Waste	Water	Portsmouth Water
Utilities and Waste	Water	Southern Water
Utilities and Waste	Water and Flood Defence	Environment Agency Development Control